

# **SALT LAKE COUNTY**

*2001 So. State Street  
Salt Lake City, UT 84114  
(385) 468-7500 TTY 711*



## **Meeting Minutes**

**Tuesday, January 26, 2021**

**1:15 PM**

**Room N2-800**

## **Committee of the Whole**

**1. CALL TO ORDER**

**Present** Council Member Laurie Stringham  
Council Member Arlyn Bradshaw  
Council Member Aimee Winder Newton  
Council Member Steve DeBry  
Council Member Dea Theodore

**Call In** Council Member Richard Snelgrove  
Council Member Jim Bradley  
Council Member Dave Alvord  
Council Member Ann Granato

**1.1 Statement of Council Chair Steve DeBry Concerning the [21-0065](#)  
Temporary Conduct of Electronic Meetings of the Council  
Consistent with the Utah Open and Public Meetings Act**

**Attachments:** [OPMA Findings - January 2021](#)  
[Staff Report](#)

**Council Member DeBry** referred to the temporary conduct of electronic meetings of the Salt Lake County Council that is consistent with the Utah Open and Public Meetings Act. This allows the Council to hold electronic meetings without a physical anchor location.

**2. CITIZEN PUBLIC INPUT****3. DISCUSSION ITEMS:**

**3.1 Hiring Freeze Exception Report [21-0066](#)**

**Attachments:** [Staff Report](#)  
[Hiring Freeze Exceptions -010721 and 011421](#)

Presenter: Brad Kendrick, Budget and Policy Analyst, Council Informational

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the hiring freeze exceptions.

**Mayor Jennifer Wilson** stated her office was comfortable lifting the hiring freeze due to the great support of County employees and the County's financial stability, but she would ask that all officials be more reflective when filling positions to assure they are long-term contracts.

**Mr. Darrin Casper**, Deputy Mayor of Finance & Administration, stated the hiring freeze met its purpose and enabled organizations to lower budgets and meet financial goals. At this stage, every new request is approved by the Council or in the budget process by default. The hiring freeze is just an extra bureaucratic step.

**3.2 Budget Adjustment: District Attorney's Request for Grant Funded Time-Limited Victim Services Coordinator (\$50,000 in Revenue and Expense)** [21-0073](#)

**Attachments:** [20874 - Time Limited Victim Services Coord - Grant Funded](#)

Presenter: Brad Kendrick, Budget and Policy Analyst, Council  
Discussion/Direction

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the interim budget adjustment.

**Mr. Ralph Chamness**, Deputy District Attorney, stated the intent is not to ask for funding beyond the end of the year.

**Council Member Bradshaw** asked who the granting entity was.

**Mr. Sim Gill**, District Attorney, stated it is a Victims of Crime Act (VOCA) grant.

A motion was made by Council Member Bradshaw, seconded by Council Member Newton, to approve this agenda item and forward it to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

**3.3 Budget Adjustment: District Attorney's Request for \$269,684 for Building Repair and Security Upgrades** [21-0074](#)

**Attachments:** [20900 - DA Building Repair and Security](#)

Presenter: Brad Kendrick, Budget and Policy Analyst, Council  
Discussion/Direction

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, Council

Office, reviewed the interim budget adjustment.

**Mr. Ralph Chamness**, Deputy District Attorney, stated \$230,000 of this is for damages caused by the riot. There is a \$100,000 deductible, so the County will get \$130,000 back from the insurance company. Anything above that will be reimbursed upon completion. The remaining \$39,473, is for an immediate security issue that was identified after the riot by one of the County's contractors.

A motion was made by Council Member Bradshaw, seconded by Council Member Newton, to approve this agenda item and forward it to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

### 3.4 Presentation from PROTECT Utah

[21-0064](#)

**Attachments:** [Staff Report](#)  
[PROTECT-Utah Exec. Presentation - Community](#)

Sponsors: Council Member Jim Bradley and Council Member Steve DeBry

Presenter: Terry H. Palmer, State Director, Utah PROTECT (Approx. 15 mins).

Informational

**Ms. Terry Palmer**, State Director, Prevent Utah, stated Prevent Utah is an education prevention program for human trafficking. It was created in 2015 by three anti-trafficking non-profits, in partnership with doTerra.

**Mr. Josh Loaiza**, Regional Director, Prevent Utah, delivered a PowerPoint presentation on Protect Utah's Human Trafficking Prevention Education & Training Program, reviewing the definition of human trafficking according to the U.S. Department of State, the definitions of force, fraud, and coercion, signs of online grooming, familial trafficking, a map of human trafficking cases, and human trafficking cases in Utah.

**Ms. Palmer** continued the PowerPoint presentation reviewing victim's vulnerability and how traffickers learn and exploit that, identified risk factors for child trafficking, how the approach in talking to victims has shifted, educating school staff, parents, and students, human trafficking school staff training, Protect Utah's curriculum, community training, and next steps.

**Council Member Newton** asked if Protect Utah had connected with

Prevent Child Abuse Utah.

**Ms. Palmer** stated Protect Utah is in contact with Prevent Child Abuse Utah fairly often, but Protect Utah is specifically focused on human trafficking.

**Mayor Wilson** stated she would take this to the Diversity & Inclusion Division and the Council on Diversity Affairs to see what they could do on this.

### 3.5 Legislative Update

[21-0058](#)

**Attachments:** [Staff Report](#)  
[COW leg update Jan 26](#)  
[2021 Tracker - 012621 COW](#)

Presenter: Kara Trevino, Legislative Director, Council (Approx. 1 hr).  
Discussion/Direction

**Ms. Kara Trevino**, Intergovernmental Relations Manager, Council Office, reviewed the following legislative bills:

– SB 58 Metro Township Amendments

**Ms. Trevino** stated this bill authorizes the metro townships to impose a Municipal Energy Sales and Use Tax. It would be up to the individual townships to decide if they want to impose it.

**Council Member Stringham** stated the metro townships sometimes struggle with having a revenue stream. This would help them balance their revenue.

A motion was made by Council Member Stringham, seconded by Council Member Bradshaw, to support SB 58. The motion carried by a unanimous vote.

– SB 65 - CRA Amendments

**Ms. Trevino** stated this bill allows an option for an existing CRA/RDA that is sunseting by allowing certain taxing entities to enter into an interlocal agreement to transfer project area incremental revenue. This bill came out late in the session last year, but there was not a lot of support for it.

**Council Member Bradshaw** stated this allows an entity to utilize the increment process

to raise taxes without having to go through the Truth in Taxation process.

A motion was made by Council Member Bradshaw, seconded by Council Member Newton, to oppose SB 65. The motion carried by a unanimous vote.

– HB 97 Property Tax Penalty Amendments

**Mr. Chris Stavros**, County Assessor, stated in 2011, the personal property tax penalty for not filing was lowered from \$100 to \$25. This legislation lowers it from \$25 to \$10. This bill would dramatically reduce personal property tax filings because it would be less expensive for people not to file. If they do not file, the Assessor has to estimate the value of the personal property and that affects the accuracy of the assessment.

A motion was made by Council Member Bradshaw, seconded by Council Member Newton, to oppose HB 97. The motion carried by a unanimous vote.

– HB122 Property Tax Relief Amendments

**Ms. Trevino** stated this changes the order of partial payments for property taxes from the most recent year to the earliest year. It would allow a taxpayer to be delinquent for four years in perpetuity. It would be like giving them a low interest loan.

A motion was made by Council Member Bradshaw, seconded by Council Member Newton, to oppose HB 122. The motion carried 8 to 1, with Council Member Stringham voting in opposition.

– SB 26 Property Tax Relief Amendments

**Ms. Trevino** stated this bill makes modifications to the circuit breaker program to allow more people to qualify. It increases the income level to \$3,000 and excludes certain income from having to be included, such as a minor with a job living in the home or disability from social security.

A motion was made by Council Member Bradshaw, seconded by Council Member Newton, moved to support SB 26. The motion carried by a unanimous vote.

– SB 52 Property Tax Deferral Modifications

**Ms. Trevino** stated this would allow individuals who are 66 years or older who have a single family residence, valued at less than \$500,000 to request a property tax deferral. There are no income parameters.

**Mr. Wayne Cushing**, County Treasurer, stated his main concern is not knowing how

many people will take advantage of this. The County could have \$300 million worth of taxes deferred, and it might take 30 years to get that back. Another issue is that the interest on a deferral is the lower of 6 percent or the Federal Funds Rate, which is currently a quarter of a percent. Being able to lock in interest on a loan at a quarter of a percent might be an investment tool for some people, whereby they could invest their taxes somewhere else.

He met with the sponsor this morning to discuss his concerns. The sponsor does not feel many people would take advantage of this, but he is allowing the County to provide an alternative. His main objective is to have a deferral program that is consistent throughout all the counties. The County has a deferral program to help people with temporary income-related issues, but not all counties have that. However, the purpose of a deferral program is to help those in need, and this bill would allow anybody to defer their taxes, depending on their age and the value of their home.

He recommended not taking a position on the bill and working with the sponsor on an alternative bill. He thought the sponsor understood his concerns and would be making a significant change to the bill.

– HB 94 Microenterprise Home Kitchens

**Ms. Trevino** stated the Salt Lake County Health Department had concerns with people using home kitchens for commercial reasons, and it not being able to regulate those kitchens.

**Mr. Gary Edwards**, Director, Salt Lake County Health Department, stated the Health Department is charged with assuring the public of a safe food supply. This makes it difficult for the Health Department to take care of that responsibility. It can issue the permit, but it cannot require certain things within that permit, and it would only inspect the home kitchen if a problem was reported, whereas a food service establishment, i.e. restaurant has a regular inspection.

**Council Member Stringham** stated there are only a few kitchens people can rent time in, so this bill is really needed. She recommended working with the sponsor to be able to have more kitchens available, but with regulations to ensure the kitchens are appropriate.

A motion was made by Council Member Bradshaw, seconded by Council Member Stringham, to oppose HB 94 as written, but work with the sponsor on an inspection regime that more closely resembled food truck or other commercial kitchen operations' inspection regimes. The motion carried by a unanimous vote.

– HB 117 Vaccine Reporting Requirements

**Mr. Edwards** stated this bill requires all health care providers to enter all immunization information into the Utah Statewide Immunization Information System. Up to this point, it was used for childhood vaccinations.

A motion was made by Council Member Bradshaw, seconded by Council Member Newton, moved to support HB 117. The motion carried by a unanimous vote.

– HB 17 Utility Permitting Amendments

**Ms. Trevino** stated this bill would not allow the County or a municipality to have any restriction or ordinance restricting connection of utility services. It is targeting natural gas connections.

**Council Member Newton** suggested not taking a position on this, as it does not impact the County.

– HB 82 Single-Family Housing Modifications

**Ms. Trevino** stated this precludes cities or counties from regulating accessory dwelling units.

**Council Member Newton** stated land use should always be a municipality function.

A motion was made by Council Member Newton, seconded by Council Member Stringham, to oppose HB 82. The motion carried by a unanimous vote.

– HB 98 Local Government Building Regulation Amendments

**Ms. Trevino** stated this bill would allow developers to use a third party engineer or inspector for plan review, building inspection, and certificates of occupancy. This came about due to concerns that local governments were taking too long, were too expensive, and were too difficult to work with.

Council Member Stringham, seconded by Council Member Newton, moved to oppose HB 98. The motion carried by a unanimous vote.

– SB 61 Outdoor Advertising Amendments

**Ms. Trevino** stated this bill does not allow local governments to regulate an existing sign from becoming an electronic sign.



A motion was made by Council Member Newton, seconded by Council Member Bradshaw, to oppose SB 61. The motion carried by a unanimous vote.

– HB 168 Sale of Sexual Assault Test Kits

**Ms. Trevino** stated this bill prohibits the over the counter sexual assault kits and imposes a fine.

A motion was made by Council Member Newton, seconded by Council Member Bradshaw, to oppose HB 168. The motion carried by a unanimous vote.

– Informal Science Education Enhancement (iSEE)

**Ms. Trevino** stated the County annually supports iSEE funding going to the Clark Planetarium. This request is to have Covid budget cuts restored. It would be \$1 million for the planetarium.

A motion was made by Council Member Bradshaw, seconded by Council Member Stringham, to support the iSEE funding request. The motion carried by a unanimous vote.

– SB 88 Local Option Sales Tax Distribution Amendments

**Ms. Trevino** stated the way the bill is written, it would require the County Council to distribute the ZAP tax revenue consistent with the population distribution within the County. It was her understanding this applied to recreation, Tier I, and Tier II.

**Council Member Alvord** stated he thought the Council should stay neutral on this. Senator Lincoln Filmore, the sponsor, changed that last night to just Tier II.

**Ms. Holly Yocom**, Director, Community Services Department, stated she thought the sponsor was looking at the wrong part of the statute with regard to the amendments, as it has not been amended as was discussed yesterday.

**Council Member Newton** stated she did not support the bill, but a lot of communities are interested in it. She proposed legislative intent that the Council work with the Community Services Department to review the County's polices to see if there are places for improvement.

**Council Member DeBry** asked if the Council could do legislative intent on State legislation.

**Mr. Mitchell Park**, Legal Counsel, Council Office, stated the Council has done

legislative intent on legislation.

A motion was made by Council Member Newton, seconded by Council Member Stringham, to approve legislative intent to have the Council work with the Community Services Department to review the County's policies to see if there are places for improvement. The motion carried unanimously.

**Council Member Newton** stated the Council needs to take a position on this or have the sponsor pull it from tomorrow's Committee agenda. She was not willing to be neutral on it.

**Council Member Alvord** stated Senator Fillmore would be willing to hold the bill, but he asked that it advance out of Committee first. He found it disruptive to hold it in committee.

**Council Member Bradshaw** stated if the Senator is not going to advance the bill, this is the appropriate time to pull it from the agenda.

A motion was made by Council Member Bradshaw, seconded by Council Member Granato, to oppose SB 88. The motion carried 7 to 2, with Council Members Stringham and Alvord voting in opposition.

### 3.6 Update on Salt Lake County's Coordinated Response to [21-0067](#) COVID-19

**The Council may Take Action, Including Votes, on any Necessary Legislative Matters Related to the Ongoing State of Emergency**

**Attachments:** [Staff Report](#)  
[County Council Briefing -- 01262021](#)

Presenters: Mayor Jenny Wilson; David Schuld, Intelligence Section Chief, Salt Lake County COVID-19 Response; Gary Edwards, Director, Health Department; and Holly Yocom, Director, Community Services Department (Approx. 45 mins).

Discussion/Direction

**Mayor Jennifer Wilson** stated there have been some customer service issues with vaccine appointments and the Mayor's Office is working to expand those systems. However, on-site service for the vaccines is great.

**Mr. Gary Edwards**, Director, Salt Lake County Health Department, stated the County is experiencing a downward trend in Covid cases and a decrease in positivity and testing rates. Overall, things are improving in Salt Lake and across the country. The state lab is currently working to identify the new variants of the Covid virus.

**Mr. David Schuld**, Covid-19 Response and Recovery Coordinating Officer, delivered a PowerPoint presentation. He reviewed key numbers, the active case curve, an infection snapshot, zip code surveillance, current cases by age distribution, the rolling 14-day comparison, testing analysis, known vs. community cases, potential exposure sources, and the transmission index summary.

**Mayor Wilson** noted that although the cases have declined, the County is still at an extremely high level of transmission.

**Dr. Audrey Stevenson**, Salt Lake County Health Department, and **Ms. Jill Miller**, Associate Deputy Mayor, Mayor's Financial Administration, delivered a PowerPoint presentation on the County's Covid-19 health response vaccination update. They reviewed an update summary, a progress chart for priority groups, the vaccination administration report, preparedness activities, and key points.

**Dr. Stevenson** also answered questions about vaccine efficacy, tourism shopping (for the vaccine), priority vaccinations for educators, those with co-morbidities, and those under age 65.

**Mr. Edwards** noted that public sector employees other than educators will only be prioritized by age.

**Ms. Miller** stated the County continues to expand its customer service, and is looking to engage a call center, which will be helpful to senior citizens. It is also booking second appointments at the time people receive their first vaccine dose and are front-loading vaccine distribution Monday through Wednesday to show the state and federal governments that they can move quickly.

---

**Lake County Creating Chapter 19.15 of the Salt Lake County Code to Authorize Accessory Dwelling Units in Certain Residential Zones and to Enact Related Regulations**

**Attachments:** [Staff Report](#)  
[ADU Presentation 122020](#)  
[ADU Clean County 1-19-21](#)  
[ADU Redline County 1-19-21](#)  
[County ADU Ordinance - Summary of Changes 1-19-21](#)

Presenters: Travis Hair, Planner, Municipal Services District; Jim McNulty, Planning Manager, Municipal Services District; Zach Shaw, Deputy District Attorney, Jake Young, Program Manager, Regional Planning and Transportation; and Ryan Perry, Director, Regional Planning and Transportation (Approx. 15 mins).  
Informational

This item was pulled from the agenda.

- 3.8 A Resolution of the Salt Lake County Council Approving the Attached Letter of Understanding between Salt Lake County Regional Planning and Transportation and Salt Lake County Parks and Recreation for the Use of Seven Hundred Seventy Thousand Three Hundred and Thirteen Dollars (\$770,313.00) from the Regional Transportation Choice Fund (4th Quarter)** [20-1270](#)

**Attachments:** [Staff Report](#)  
[Resolution\\_LetterofAgreement\\_internalSLCounty\\_25January2021](#)  
[Parks&Rec\\_Letter\\_4 trails projects](#)  
[Parks&Rec\\_Proposed Projects\(4\)](#)

Presenter: Helen Peters, Transportation Program Manager, Regional Planning and Transportation (Approx. 5 mins).  
Discussion/Direction

**Ms. Helen Peters**, Transportation Program Manager, Regional Planning and Transportation Division, reviewed the four Parks and Recreation projects that have been identified for funding from the Regional Transportation Choice Fund 4th Quarter funds:

- Cardiff By-Pass Trail in Big Cottonwood Canyon (\$100,000) for realignment and extension of the trail from the Cardiff Fork Trailhead to

## Donut Falls

- Rose Yellow Fork Canyon Recreation Area (\$405,000) for a multi-use trail system and trailheads
- Bonneville Shoreline Trail on the West side (\$20,000) to determine the preliminary alignment
- Jordan River Recreation Area Phase 1 (\$245,313) to develop a new section of the trail on the east side of the river from Meadowbrook Expressway to the confluence of the Jordan River and the Big Cottonwood Creek at approximately 4200 South, in collaboration with the city of Millcreek.

A motion was made by Council Member Snelgrove, seconded by Council Member Alvord, to approve the Cardiff By-Pass Trail, the Rose Yellow Fork Canyon Recreation Area, and the Bonneville Shoreline Trail on the west side, but defer the discussion on the Jordan River Recreation Area Phase 1 for two weeks.

**Council Member Snelgrove** stated he wanted to evaluate if the Jordan River Recreation Area Phase 1 project rated as the highest and best use of these taxpayer dollars, and compare it with other projects that have garnered the Council's attention, such as the Butterfield Bike, Hoof, and Boots Trail.

**Council Member Newton** stated the Council approved the Jordan River Recreation Area Phase 1 project in 2019 during the budget process. She would hate to back out on that, as the County has already told its partners it was moving forward with it.

**Mr. Mitchell Park**, Legal Counsel, Council Office, stated there is a resolution drafted to approve all four projects. The Council can approve the projects collectively or individually, but if it does not fund one of the projects, it should not approve the resolution, or it can instruct that the resolution be redrafted.

**Council Member DeBry** stated he did not want to handle the resolution today.

**Council Member Bradshaw** asked if Council Member Snelgrove would bifurcate that project from his motion.

**Council Member Snelgrove** stated he wanted to proceed with his original motion.

A motion was made by Council Member Snelgrove, seconded by Council Member Alvord, to approve the Cardiff By-Pass Trail, the Rose Yellow Fork Canyon Recreation Area, and the Bonneville Shoreline Trail on the west side, but defer the discussion on the Jordan River Recreation Area Phase 1 for two weeks. The motion carried by the following vote:

**Aye:** Council Member Stringham, Council Member Snelgrove, Council Member Alvord, Council Member DeBry, and Council Member Theodore

**Nay:** Council Member Bradley, Council Member Bradshaw, Council Member Winder Newton, and Council Member Granato

#### **4. CONSENT ITEMS:**

A motion was made by Council Member Bradshaw, seconded by Council Newton, to approve the consent agenda and forward it to the 4:00 PM council meeting for ratification. The motion carried by a unanimous vote.

**4.1 Aging & Adult Services Declaration of Donation from KUER 90.1, NPR Utah in the amount of \$7,800** [21-0045](#)

**Attachments:** [Staff Report](#)  
[AAS Donation of \\$7,800 by KUER](#)

This consent item was approved and forwarded.

**4.2 Youth Services Declaration of Donations from the 2020 Angel Tree Campaign** [21-0062](#)

**Attachments:** [Staff Report](#)  
[Declaration of Donation Angel Tree 2020](#)

This consent item was approved and forwarded.

**4.3 Behavioral Health Services Advisory Council Board Reappointment: Susan Pizitz, - District 3** [21-0060](#)

**Attachments:** [Staff Report](#)  
[12-16-20 - BHSAC Reappointment Request - Susan Pizitz](#)  
[12-16-20 - BHSAC Membership & Term Dates](#)  
[Susan Pizitz - Resume BHSAC Reappointment](#)  
[Application Redacted](#)  
[Council Approval Form B&C](#)

This consent item was approved and forwarded.

## 5. ITEMS FROM COUNCIL MEMBERS

### 5.1. Internal Business

**Council Member Granato** acknowledged Council Member Snelgrove replacing former Council Member Jensen as the Council's representative on the Council of Governments (COG), with Council Member Newton as the alternate; and Council Member Newton replacing former Council Member Jensen as the Council's representative on the Wasatch Front Regional Council. Council Member Snelgrove also filled the vacated appointment to the Regional Growth Committee.

## 6. APPROVAL OF MINUTES

6.1 **Approval of Committee of the Whole Minutes for:** [21-0052](#)  
**January 5, 2021**  
**January 12, 2021**

**Attachments:** [010521 - COW Min.](#)  
[011221 - COW Min.](#)

A motion was made by Council Member Bradshaw, seconded by Council Member Newton, to approve this agenda item. The motion carried by a unanimous vote.

### **ADJOURN 3:45 PM for Board of Equalization**

The meeting was adjourned at 3:55 PM.

SHERRIE SWENSEN, COUNTY CLERK

By \_\_\_\_\_  
DEPUTY CLERK

By \_\_\_\_\_  
CHAIR, SALT LAKE COUNTY COUNCIL