

# **SALT LAKE COUNTY**

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Salt Lake City, UT 84114  
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## **Meeting Minutes**

**Tuesday, October 27, 2020**

**10:30 AM**

**AMENDED AGENDA**

**Room N2-800**

**Committee of the Whole**

**1. CALL TO ORDER**

**Present** Council Member Shireen Ghorbani  
Council Member Arlyn Bradshaw  
**Call In** Council Member Richard Snelgrove  
Council Member Jim Bradley  
Council Member Michael Jensen  
Council Member Aimee Winder Newton  
Council Member Ann Granato  
Council Member Steve DeBry  
Council Chair Max Burdick

**1.1 Statement of Council Chair Max Burdick Concerning the [20-1052](#)  
Temporary Conduct of Electronic Meetings of the Council  
Consistent with the Utah Open and Public Meetings Act**

**Attachments:** [Staff Report](#)  
[OPMA Findings - October 2020](#)

**2. CITIZEN PUBLIC INPUT****3. DISCUSSION ITEM:**

**3.1 Request by Salt Lake City RDA for Tax Increment Financing [20-1047](#)  
Participation in the 9 Line Community Reinvestment Area**

**Attachments:** [Staff Report](#)  
[9-Line CRA Participation Recommendations\\_2020 Oct 20](#)  
[9-Line CRA Plan](#)  
[9 Line CountyCouncil v2\\_10\\_27\\_2020](#)  
[9Line CountyCouncil 10\\_27\\_2020](#)

Presenters: Dina Blaes, Director, Office of Regional Development; Danny Walz, Chief Operating Officer, SLC Redevelopment Agency; Tammy Hunsaker, Deputy Chief Operating Officer; and Lauren Parisi, Project Manager (Approx. 30 mins).

Discussion/Direction

**Ms. Tammy Hunsaker**, Deputy Chief Operating Officer, Salt Lake City Redevelopment Agency (RDA), delivered a presentation on Salt Lake City RDA's proposed 9 Line Community Reinvestment Area (CRA), a 738 acre CRA located less than two miles from Salt Lake City's central business district, spanning the communities of Poplar Grove and Glendale.

Salt Lake City is requesting Salt Lake County's participation rate of 75 percent property tax increment over 20 years, with a cap of \$3.1 million, which equates to an average County allocation of \$155,000 per year.

**Ms. Lauren Parisi**, Project Manager, Salt Lake City, delivered a PowerPoint presentation on Salt Lake City's 9 Line Community Reinvestment Area reviewing why the 9 Line is being proposed, the 9 Line building opportunity, diversity, demographics, including poverty rates, community engagement, policy objectives, land use, the interlocal agreement proposed terms, the 20-year budget projection, and the guiding standards.

**Ms. Dina Blaes**, Director, Office of Regional Transportation, Housing, and Economic Development, reviewed the following recommendations by the County's staff:

- The base year be 2016, and the base year value reflect the proposed information in the Salt Lake City RDA's proposal
- The term be 20 years to reflect the County's new policy objectives on timelines
- The project area and the collection area be the same boundary
- The participation rate be 50 percent, with an increase to 60 percent in year 5 if certain benchmarks are met and align with County policy objectives
- A reduction in the \$3.1 million cap request to mirror participation rates over the course of the 20 years.

The Office of Regional Development would like to see the following benchmarks included in the interlocal agreement:

- The Accessory Dwelling Unit program
- The Anti-Displacement Strategy
- The Sustainable Development Policy

**Ms. Hunsaker** stated the Salt Lake City RDA would like to get the \$3.1 million cap, because if the tax increment is not generated or the project area does not perform, the RDA would not realize those revenues to invest back into the community.

**Council Member Bradshaw** suggested drafting the interlocal agreement with a \$2.4 million cap in place, but to include language that in year 10, the

County will review how the project is going and what revenues look like.

**Council Member DeBry** stated he thought the project area was too big, and a 10 percent administrative fee was too high.

**Ms. Hunsaker** stated this type of redevelopment is a more comprehensive approach to neighborhood revitalization, which takes more staff resources.

**Ms. Blaes** stated her office was initially concerned about the size too, but after researching the project more, recommended keeping the boundaries as requested by the city. If the Council wanted, the project area size could be reduced by just capturing the commercial nodes in the areas most in need.

**Council Member Bradley** asked if the city could increase the affordable housing component to 15 percent rather than 10 percent. He also suggested the administrative fee be reduced to 4 percent.

**Council Member Granato** stated she would also like the city to provide housing for the disabled.

A motion was made by Council Member Bradshaw, seconded by Council Member Granato, to direct that the interlocal agreement be drafted within the parameters recommended by County staff, but that at year 10, the County will consider whether to increase the cap; and to include specific language in the interlocal agreement around increasing housing.

**Council Member Newton** asked if Council Member Bradshaw would include in the motion a reduced administrative fee.

**Ms. Blaes** stated the city has said it needs that fee, but the County can include in the interlocal agreement that the city cannot use the County tax increment for more than 4 percent of the city's administrative fee.

Council Member Bradshaw, seconded by Council Member Granato, restated the motion to direct that the interlocal agreement be drafted within the parameters recommended by County staff, with three additions to the interlocal agreement: that in year 10, the County review a potential increase in the cap, that additional language be added around an increase in specifics for housing projects, and that no more than 4 percent of the County's tax increment go toward the administrative fee; and to forward the request to the 4:00 PM Council meeting for ratification. The motion carried by the following vote:

**Aye:** Council Member Ghorbani, Council Member Snelgrove, Council Member Bradley, Council Member Bradshaw, Council Member Jensen, Council Member Winder Newton, Council Member Granato, Council Member DeBry, and Council Chair Burdick

**RECESS**

**RECONVENE 12:30 PM**

**4. DISCUSSION ITEMS CONTINUED:**

**4.1 Closed Session for Discussion Regarding Deployment of [20-1061](#) Security Personnel, Devices, or Systems**

**Attachments:** [Staff Report](#)

(Approx. 20 mins).

A motion was made by Council Member Snelgrove, seconded by Council Member Bradshaw, to close the Committee of the Whole meeting to discuss deployment of security personnel, devices, or systems. The motion carried by the following vote:

**Aye:** Council Member Ghorbani, Council Member Snelgrove, Council Member Bradley, Council Member Bradshaw, Council Member Winder Newton, Council Member Granato, and Council Chair Burdick

**Absent:** Council Member Jensen, and Council Member DeBry

The meeting was reopened by motion during the closed session.

**4.2 BUDGET WORKSHOP: [20-1059](#)  
Salt Lake County Sheriff’s Office**

**Attachments:** [Staff Report](#)  
[Followup Budget Presentation V7 SHARE](#)

Presenter: Sheriff Rosie Rivera; Undersheriff Jake Petersen; Carrie Hackworth, Fiscal Manager; and Carita Lucey, HR Director (Approx. 30 mins).  
Discussion/Direction

**Sheriff Rosie Rivera** delivered a PowerPoint presentation on the Sheriff’s

2021 budget reviewing \$2.7 million in requests included in the Mayor's budget for compensation, jail maintenance, graffiti removal in the canyons, and savings, including a Civil unit transfer. She also reviewed the need for the compensation requests for both sworn and civilian employees, as well as future needs for Public Safety Bureau (PSB) span of control and Academy FTEs, which she will be asking the Council to support funding for in the future.

**Chief Matt Dumont** reviewed the request for \$999,853 for 12 academy positions to continue to safely operate the jail with appropriate staffing levels while conducting the academy.

**Ms. Carrie Hackworth**, Fiscal Manager, Sheriff's Office, stated she discovered that the request submitted for a reduction in revenue related to jail bed contracting from the state was too high. As a result, the Sheriff's Office is requesting to add \$101,510 back into its revenue budget for 2021.

A motion was made by Council Member Newton, seconded by Council Member DeBry, to approve the Sheriff's budget as a placeholder.

**Mr. David Delquadro**, Chief Financial Manager, Council Office, asked that the additional revenue be included in the motion.

A motion was made by Council Member Newton, seconded by Council Member DeBry, moved to approve the Sheriff's budget as a placeholder, including the additional revenue request. The motion carried by the following vote:

**Aye:** Council Member Ghorbani, Council Member Snelgrove, Council Member Bradley, Council Member Bradshaw, Council Member Jensen, Council Member Winder Newton, Council Member Granato, Council Member DeBry, and Council Chair Burdick

#### 4.3 Hiring Freeze Exception Report

[20-1053](#)

**Attachments:** [Staff Report](#)  
[Hiring Freeze Exceptions 102720 Agenda](#)

Presenter: Brad Kendrick, Budget and Policy Analyst, Council

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the hiring freeze exceptions.

**4.4 Update on Salt Lake County's Coordinated Response to COVID-19** [20-1054](#)

**The Council may Take Action, Including Votes, on any Necessary Legislative Matters Related to the Ongoing State of Emergency**

**Attachments:** [Staff Report](#)  
[Report to County Council -- 10272020](#)

Presenters: Mayor Jenny Wilson; David Schuld, Intelligence Section Chief, Salt Lake County COVID-19 Response; Gary Edwards, Director, Health Department (Approx. 30 mins).

Discussion/Direction

**Mayor Jennifer Wilson** stated she was alarmed about the rising counts. The Health Department has been working long hours, and employees are tired. She has authorized additional hires to support case tracing. She had hoped to expand initiatives, but is seeing limitations to implementing additional programs, and rapid tests are not available. The state is allowing sports to continue, which is a concern, so her office is working on whatever operational procedures the Health Department can have a direct impact on.

**Mr. Gary Edwards**, Director, Salt Lake County Health Department, stated the Health Department had 1,600 new cases come in over the weekend, and continues to investigate each case and make contacts. The majority of spread is in households. Numbers are creeping back up again among the minority populations, and a lot of the reason for that is because there are multiple families in one household. There needs to be a way to isolate ill individuals in their own homes to reduce that spread. The southwest part of the valley is where most of the increase is occurring. The percentage of cases in the high schools is down to 44 percent, but there has been an increase in the number of cases in the elementary school population. Some decisions do need to be made about winter sports, and he has been talking with other entities about that.

The percentage of positive tests is really high. Overall, in the County, it is between 18 to 20 percent. Some people have accused him of inflating numbers believing a test for COVID is positive if a person has COVID, the flu, or a head cold, but the numbers are specific to COVID.

Health care systems are struggling. Some have reached their intensive care unit (ICU) capacity. Hospital systems are transferring patients from one system to another that might have an open bed. The state is prepared to open up an alternative care site at the Mountain America Exposition Center when hospitals reach a critical point and when the Governor approves the Alternate Standards of Care.

**Mr. David Schuld**, Intelligence Section Chief for COVID-19, delivered a PowerPoint presentation reviewing the transmission index level, the 7-day average percentage positive, the 14-day case rate, statewide ICU, daily case counts, active case curve, case snapshot, infection snapshot, test analysis and positivity, age distribution of cases, known contact types and exposure source analysis, and top ten current cases viral surveillance by zip code.

**Council Member Ghorbani** asked if the County could partner with behavioral psychologists to help with different approaches to messaging.

**Mayor Wilson** stated she thought the County needed to rely on social media and her office is working on that.

#### 4.5 Salt Lake County COVID Recovery Update

[20-1055](#)

**Attachments:** [Staff Report](#)

[SBIG Data - presentation for 10.27.20](#)

Presenters: Erin Litvak, Deputy Mayor/Chief Administrative Officer and Catherine Kanter, Deputy Mayor of Regional Operations (Approx. 15 mins).  
Informational

**Ms. Catherine Kanter**, Deputy Mayor of Regional Operations, stated today's presentation will highlight organizations that have reinvented themselves because of Covid while looking toward full economic recovery.

**Ms. Kaitlin Eskelson**, President and Chief Executive Officer, Visit Salt Lake, stated her organization has had to adjust its historically in-person operations model to a more virtual setting. With a grant from the Community Cares Program, Visit Salt Lake is building a broadcast center that can be used by both conventions and the community. Visit Salt Lake will be able to offer this service to attract conventions and use it to do 360-degree site inspection tours.



**Ms. Dina Blaes**, Director, Regional Transportation, Housing & Economic Development Department, delivered a PowerPoint presentation covering the winding down of the Small Business Impact Grant Program. She reviewed the number of current applications and where they stood in the process, and current approved grants by city.

**4.6 BUDGET WORKSHOP:  
Employee Organizations**

[20-1057](#)

**Attachments:** [Staff Report](#)  
[2021budget UAGE](#)  
[UPEA Response to Proposed Budget 2021 CB](#)  
[AFSCME 2021 Compensation and Benefits Response to Council](#)

Presenters: Christy Berk, UPEA (Utah Public Employee Assoc.); Brad Asay, AFSCME (American Federation of State, County and Municipal Employees); Gerald Haskell, UAGE (Uah Alliance of Government Employees); and Matt A. Thompson, SLVEA (Salt Lake Valley Law Enforcement Association) (Approx. 30 mins).

Discussion/Direction

**Ms. Christy Berk**, Utah Public Employees' Association (UPEA), stated UPEA is encouraging the Council to approve the Mayor's 2021 budget proposal, and also asking it to support a 2.75 percent increase for legal investigators in the District Attorney's Office. It also supports the compensation package for the Sheriff's Office

**Mr. Brad Asay**, American Federation of State County and Municipal Employees (AFSCME) Local 1004, stated the Mayor's proposed increases will not keep up with the market base pay philosophy unless the County catches up next year. AFSCME is proposing there be a deferred pay increase mid-year 2021, or at least legislative intent showing the Council's commitment to a base pay increase being a chief priority mid-year.

**Mr. Gerald Haskell**, Utah Alliance of Government Employees (UAGE), stated UAGE is pleased with the recommendations of the Mayor's Office, and grateful that there were no jobs lost due to the Covid pandemic. He liked AFSCME's suggestions to consider legislative intent to look at the budget mid-year to see if the County can afford pay increases then.

**Mr. Matt Thompson**, Salt Lake Valley Law Enforcement Association, stated the association is asking for a market increase of 2.75 percent for sworn officers. Market rates for law enforcement have gone up in the valley, while recruitment has become more difficult. The association would also like to see a pay increase for civilians in the jail, as they have to interact with people with Covid. It also supports the Sheriff's budget proposal of getting more command staff and addressing span of control issues in the Public Safety Bureau.

A motion was made by Council Member Bradshaw, seconded by Council Member Ghorbani, to approve the compensation package as recommended by the Mayor, and that the Council review compensation holistically as part of the mid-year budget in June.

**Council Member Newton** stated she did not support straight across the board raises this year. There has been a range of what employees have been asked to do. Some were told to stay home while retaining full wages, and others have worked non-stop while not being adequately compensated. She asked that one-time bonuses be given to those who were not adequately compensated, and to look at the budget in June and consider whether to give all employees a bump then.

**Council Member Bradley** stated employees are the backbone of the County, and they all deserve at least what the Mayor is proposing now, although some employees do deserve a bonus at some time.

**Mayor Wilson** stated she agreed with the motion. Revenues are unknown now, so doing a review in June is important.

A motion was made by Council Member Bradshaw, seconded by Council Member Ghorbani, to approve the compensation package as recommended by the Mayor, and that the Council review compensation holistically as part of the mid-year budget in June. The motion carried by the following vote:

**Aye:** Council Member Ghorbani, Council Member Snelgrove, Council Member Bradley, Council Member Bradshaw, Council Member Jensen, Council Member Granato, and Council Chair Burdick

**Nay:** Council Member Winder Newton, and Council Member DeBry

**Salt Lake County District Attorney's Office**

**Attachments:** [Staff Report](#)  
[2021 DA Budget Presentation\\_FINAL\\_2020-10-27](#)

Presenter: Sim Gill, District Attorney; Ralph Chamness, Chief Deputy, Civil Division; and Lisa Ashman, Executive Assistant (Approx. 30 mins).

Discussion/Direction

**Mr. Sim Gill**, District Attorney, delivered a PowerPoint presentation on the District Attorney's budget reviewing the COVID-19 budget preparations, remote operations, COVID-19 ongoing challenges, cases submitted for screening, adult criminal charges filed, percentage of cases filed, filed cases and workloads, caseloads and workloads during the time of COVID, court operation challenges and jury trials, an update of the 2020 approved budget adjustment to hire more prosecutors, the 2021 budget requests and Mayor's proposed budget, and 2021 resource needs.

A motion was made by Council Member DeBry, seconded by Council Member Ghorbani, to approve the District Attorney's budget as proposed by the Mayor. The motion carried by the following vote:

**Aye:** Council Member Ghorbani, Council Member Snelgrove, Council Member Bradley, Council Member Bradshaw, Council Member Jensen, Council Member Winder Newton, Council Member Granato, Council Member DeBry, and Council Chair Burdick

**4.8 BUDGET WORKSHOP:** [20-1060](#)  
**Human Services Department**

**Attachments:** [Staff Report](#)  
[2021 Fall Budget Presentation v Final 10212020](#)

Presenter: Karen Crompton, Director, Human Services Department and Yanping Ding, Fiscal Administrator (Approx. 20 mins).

Discussion/Direction

**Ms. Karen Crompton**, Director, Human Services Department, delivered a PowerPoint presentation on the Human Services Department's 2021 budget reviewing roll-up requests, which were decreased by \$1.7 million, and budget requests and reductions for each of the divisions, i.e. Aging and Adult Services, Behavioral Health Services, Criminal Justice Services, the Health Department, Indigent Legal Services, Utah State University (USU) Extension

Services, and Youth Services.

A motion was made by Council Member Snelgrove, seconded by Council Member Newton, to approve the Human Services Department budget as proposed by the Mayor. The motion carried by the following vote:

**Aye:** Council Member Ghorbani, Council Member Snelgrove, Council Member Bradley, Council Member Bradshaw, Council Member Jensen, Council Member Winder Newton, Council Member Granato, Council Member DeBry, and Council Chair Burdick

**4.9 Other Budget Items as Necessary [20-1056](#)**

**Attachments:** [Staff Report](#)

Presenter: Dave Delquadro, Fiscal Manager, Council  
Discussion/Direction

**5. CONSENT ITEMS:**

A motion was made by Council Member Bradshaw, seconded by Council Member Jensen, to approve the consent agenda and forward it to the 4:00 PM Council meeting for ratification. The motion carried by the following vote:

**Aye:** Council Member Ghorbani, Council Member Snelgrove, Council Member Bradley, Council Member Bradshaw, Council Member Jensen, Council Member Winder Newton, Council Member Granato, Council Member DeBry, and Council Chair Burdick

**5.1 Declaration of Donation by Sid and Patricia Baskin of a Euro Scooter to be Used by Aging & Adult Services Clients [20-1041](#)**

**Attachments:** [Staff Report](#)  
[Declaration of Donation - Euro Scooter \\$3,999](#)

This consent item was approved and forwarded.

**6. ITEMS FROM COUNCIL MEMBERS**

6.1. Internal Business

**7. APPROVAL OF MINUTES**

**7.1 Approval of Committee of the Whole Minutes for October 13, 2020 [20-1046](#)**

**Attachments:** [101320 - COW Min.](#)

A motion was made by Council Member Bradshaw, seconded by Council Member Jensen, to approve this agenda item. The motion carried by the following vote:

**Aye:** Council Member Ghorbani, Council Member Snelgrove, Council Member Bradley, Council Member Bradshaw, Council Member Jensen, Council Member Winder Newton, Council Member Granato, Council Member DeBry, and Council Chair Burdick

**ADJOURN 3:45 PM for Board of Equalization**

The meeting was adjourned at 3:45 PM.

SHERRIE SWENSEN, COUNTY CLERK

By \_\_\_\_\_  
DEPUTY CLERK

By \_\_\_\_\_  
CHAIR, SALT LAKE COUNTY COUNCIL