

# **Salt Lake County Council**

## **Committee of the Whole**

### **~MINUTES~**

Tuesday, January 9, 2018

[1:17:14 PM](#)

#### **Committee Members**

##### **Present:**

Jennifer Wilson  
Richard Snelgrove  
Jim Bradley  
Arlyn Bradshaw  
Michael Jensen  
Sam Granato  
Steven DeBry  
Max Burdick  
Aimee Winder Newton, Chair

Proclamation Honoring the Life of Thomas S. Monson, President of the Church of Jesus Christ of Latter-day Saints ([1:18:44 PM](#))

**Council Member DeBry** stated he will read this proclamation at the 4:00 p.m. Council meeting.



Election of New Leadership ([1:19:14 PM](#))

**Council Member DeBry** stated this last year has been challenging, and he thanked Council Members and Richard Jaussi, Senior Policy Advisory, for their support.

**Council Member Snelgrove, seconded by Council Member Jensen, moved to nominate Aimee Winder Newton as Council Chair, Max Burdick as Vice Chair, Michael Jensen as Pro Tempore, and Arlyn Bradshaw as Minority Leader for 2018.**

**Council Member Bradley** stated he would like to nominate Jenny Wilson as Chair, and Arlyn Bradshaw as Minority Leader.

**Mr. Jason Rose**, Legal Counsel, Council Office, stated since this is an election with multiple nominations, a motion is not in order. The Council should vote separately for each position that has multiple nominees.

**Council Member DeBry** called the roll for a vote for Chair of the Council:

- Council Member Newton voted for Aimee Winder Newton
- Council Member Jensen voted for Aimee Winder Newton
- Council Member Burdick voted for Aimee Winder Newton

Committee of the Whole  
Tuesday, January 9, 2018

- Council Member Snelgrove voted for Aimee Winder Newton
- Council Member Granato voted for Jenny Wilson
- Council Member Wilson voted for Jenny Wilson
- Council Member Bradshaw voted for Jenny Wilson.
- Council Member Bradley voted for Jenny Wilson
- Council Member DeBry voted for Aimee Winder Newton

Council Member Aimee Winder Newton was elected Chair.

**Council Member Bradshaw** stated the last couple of years, the Council has unanimously elected a slate of leaders. He voted for Jenny Wilson as chair because it is important that the chair be an individual who supported the entirety of the work of the County by supporting the budget.

**Council Member Snelgrove, seconded by Council Member Jensen, moved to nominate Max Burdick as Vice Chair, Michael Jensen as Pro Tempore, and Arlyn Bradshaw as Minority Leader for 2018. Roll was called and the motion was approved unanimously.**

**Council Member Newton** thanked the Council for its support. She appreciated Chairman DeBry's habit of looking around to see that all Council Members were heard. That is a very important part of being a chair and making sure there is respectful dialogue. She also noted that today is Law Enforcement Appreciation Day and thanked Council Member DeBry (an employee of the Unified Police Department) and other law enforcement officials for their service.

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Citizen Public Input ([1:26:11 PM](#))

No one appeared for Citizen Public Input.

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Review of Proposed Hires ([1:26:25 PM](#))

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the following proposed hires:

Agency

Position

*Library Services Division*

Material Delivery Driver 8  
Customer Services Specialist 10

*Center for the Arts*

Event Coordinator 14  
Event Management Assistant 12

Committee of the Whole  
Tuesday, January 9, 2018

<i>Sheriff's Office</i>	Jail Nurse 14 Emergency Medical Technician 11
<i>Criminal Justice Services Division</i>	Legal Secretary 12
<i>District Attorney's Office</i>	Paralegal 13
<i>Human Resources Division</i>	Employee Benefits Manager 18
<i>Mayor's Operations</i>	Special Projects Coordinator 13
<i>Youth Services Division</i>	Case Manager 14

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Interim Budget Adjustment ([1:26:49 PM](#))

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the following interim budget adjustment request, which has been placed on the Council agenda for formal consideration:

*Solid Waste Management Division*

Interim budget adjustment of \$22,790 to replace a current Heavy Equipment Operator position with a Scale House Operator position.

**Council Member Jensen, seconded by Council Member DeBry, moved to approve the request and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

**Council Member Jensen** asked Mr. Kendrick to provide him with a list of all 2017 interim budget adjustments, along with the vote totals of how each Council Member voted.

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Interim Budget Adjustment - Multi-Factoring Authentication System ([1:27:50 PM](#))

*Information Services Division*

Interim budget adjustment of \$169,454 to implement a multi-factor authentication system. Funds for 2018 will come from a recently vacated/retired position.

**Ms. Kimberly Barnett**, Acting Director, Administrative Services Division, stated on November 14, 2017, the Council had a closed session briefing relating to a cyber security breach that occurred. That attack was not the first, nor will it be the last attempt to illegally

Committee of the Whole  
Tuesday, January 9, 2018

access the County's systems. The illegal attempts are happening on a daily basis. Since the attack in November, the Information Services Division has been working with its cyber security consultants and investigators to determine how it happened, the extent of the damage, and how future attempts can be stopped. It has been determined that a multi-factor authentication system would help to prevent these attacks from succeeding. The Technology Advisory Board approved this request at its January 8, 2018, meeting. This budget adjustment will allow for the implementation of the system. No new funds are requested. The new system will be funded using personnel funds for 2018.

**Council Member Snelgrove** asked why this was not included in the budget discussions.

**Mr. Darrin Casper**, Deputy Mayor of Finance and Administration, stated the severe attack occurred on October 27, which was after the proposed budget was set and a day before the budget was scheduled to be presented to the Council. After the attack, Information Services immediately undertook a study to understand what it would take to prevent this type of attack from happening again.

**Council Member Snelgrove** asked if the funds would be used to acquire software.

**Mr. Zach Posner**, Chief Information Officer, Information Services Division, stated part of the funds would be used to purchase the licenses and part of the funds would be used to implement the system. This system will require additional ongoing funding.

**Council Member Burdick** asked what changed on the personnel side that made the funds available.

**Mr. Posner** stated an employee retired a year earlier than anticipated. The position was scheduled to sunset once the employee retired.

**Council Member Granato**, seconded by **Council Member Bradshaw**, moved to approve the request and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Resolution in Support of Hate Crime Legislation ([1:32:36 PM](#))

**Council Member Bradshaw** read the following resolution into the record:

A RESOLUTION OF THE SALT LAKE COUNTY COUNCIL CALLING ON THE  
UTAH LEGISLATURE TO ENACT HATE CRIMES LEGISLATION

WHEREAS, the United States of America's Declaration of Independence established that governments are instituted to secure mankind's unalienable rights;

Committee of the Whole  
Tuesday, January 9, 2018

WHEREAS, Christian, Muslim and Jewish people have, at one time or another, been targeted and, in many cases, have become victims of hate crimes for their differing religious beliefs, ethnicity, physical appearance or method of worship;

WHEREAS, there have been attacks upon their person, Christian monuments have been destroyed; Muslim Mosques burned; and bomb threats have been made against Jewish schools, synagogues, and community centers;

WHEREAS, when a criminal deliberately targets individuals victims because of **ancestry, disability, ethnicity, gender, gender identify, national origin, race, religion, or sexual orientation** to deprive them of their unalienable right to life, liberty, property, or pursuit of happiness, other members of that community are deeply affected, as is society as a whole;

WHEREAS, law enforcement has asked for stronger tools to address these crimes of hate so as to assist them in building better relations and trust with various communities, and to more appropriately punish these vicious criminal acts;

THEREFORE BE IT RESOLVED, that Salt Lake County joins with the Utah Attorney General, Salt Lake County District Attorney, the Statewide Association of Prosecutors, the Utah Chiefs of Police Association, the Utah Sheriffs' Association, the Commission on Criminal and Juvenile Justice, the Utah Sentencing Commission, the Utah Council on Victims of Crime, the Utah House Committee on Law Enforcement and Criminal Justice and the Utah Senate Committee on Judiciary, Law Enforcement and Criminal Justice, and many other religious and community groups in calling on the Utah State Legislature to act.

BE IT FURTHER RESOLVED that a signed copy of this resolution will be sent to all members of the Utah Legislature representing any constituents residing within Salt Lake County.

**Council Member Jensen, seconded by Council Member Bradshaw, moved to approve the resolution and forward it to the 4:00 p.m. Council meeting for formal ratification.**

**Council Member Bradshaw** gave two examples of hate crimes committed against the community that he identifies with, which deeply affected him. He stated much of the opposition within the State Legislature is because the law would provide additional support for members within that community. However, statistics show the more prominent hate crimes are directed at religious individuals due to the religion they affiliate with. Another common opposition to hate crime legislation is that it punishes thought. In reality, that is not true; it is when those thoughts lead to action and victims are selected because of thoughts that becomes a crime. When that happens, the punishment needs to be more severe. The severity of punishment is not unique within the criminal justice system. There are already laws that distinguish between general and specific intent, such as involuntary manslaughter, manslaughter, 2<sup>nd</sup> degree murder, and 1<sup>st</sup> degree murder. The terrorism laws distinguish between acts of general vandalism or general loss of life and an act of terror against society as

Committee of the Whole  
Tuesday, January 9, 2018

a whole. The type of legislation the resolution is requesting is along the same lines of well-established criminal law in this country.

**Mr. Sim Gill**, District Attorney, stated during 2016 in Salt Lake County, 26 hate crimes were committed - 21 of those were based on race and ethnicity, 3 based on religion, 1 based on sexual orientation, and 1 based on disability. There are three kinds of victims when a hate crime is committed – the person who is targeted, the group the victim associates with, and then the rest of the community. Every citizen has the right to live a peaceful life without fear. Hate crime legislation is something that prosecutors and law enforcement across the state have come together to ask for in order to provide a mechanism that will hold individuals accountable who engage in this kind of conduct.

**Council Member Burdick** stated the resolution makes a lot of sense. However, it calls on the Legislature to act. The Council should send a clear message what exactly it is asking the Legislature to act on.

**Mr. Gill** stated a lot of thought and effort has gone into drafting legislation that would be workable. The legislation would take misdemeanor offenses and raise the penalty one degree higher. Punishment for felonies would be left up to the judge, who could sentence an offender to a longer sentence due to this sort of crime.

**Council Member Snelgrove** stated this resolution is a good start; however, he did not feel that it goes far enough. He would like to be more inclusive because equality is something for all citizens. All citizens are entitled to protection.

**Council Member Snelgrove, seconded by Council Member DeBry, made a substitute motion to adopt the following resolution and forward it to the 4:00 p.m. Council meeting for ratification:**

WHEREAS, the United States of America's Declaration of Independence states, "We hold these truths to be self-evident, that all men are created equal, that they are endowed by their Creator with certain unalienable Rights, that among these are Life, Liberty and the pursuit of Happiness"; and

WHEREAS, the 14<sup>th</sup> Amendment to the Constitution guarantees equal protection of the laws for all citizens, and

WHEREAS, Jewish, Mormon, Muslim, Hindu, Buddhist, Sikh, Jehovah Witness, Orthodox Christian and other people of faith have, at one time or another, been targeted and, in many cases, have become victims of hate crimes for their differing religious beliefs, ethnicity, physical appearance, or method of worship; and

WHEREAS, there have been attacks upon individual persons of faith, Christian monuments have been destroyed; Muslim mosques and Mormon Chapels burned and vandalized; and bomb threats have been made against Jewish schools, synagogues, community centers and other religious institutions; and

Committee of the Whole  
Tuesday, January 9, 2018

WHEREAS, when a criminal deliberately targets individual victims because of ancestry, disability, ethnicity, gender, gender identify, sexual orientation, national origin, race, religion, age, social status, political affiliation and first responders to deprive them of their unalienable right to life, liberty, property, or pursuit of happiness, other members of that community are deeply affected, as is society as a whole; and

WHEREAS, the law enforcement community has asked for stronger tools to address these crimes of hate in order to order to assist them in building better relations and trust with various communities, and

WHEREAS, Salt Lake County recognizes the calls of the Salt Lake County District Attorney, the Statewide Association of Prosecutors, the Utah Chiefs of Police Association, the Utah Sheriff's Association, the Commission on Criminal and Juvenile Justice, the Utah Sentencing Commission, the Utah Council on Victims of Crime, and many other religious and community groups seeking solutions.

THEREFORE BE IT RESOLVED, that Salt Lake County urges state, county, city, religious, and community leaders to explore possible solutions to preventing further hate crimes committed against members of the aforementioned groups, and our community at large.

BE IT FURTHER RESOLVED that a signed copy of this resolution be sent to all members of the Utah Legislature representing any constituents residing within Salt Lake County.

**Council Member Snelgrove** stated this resolution incorporates much of Council Member Bradshaw's resolution.

**Council Member Bradshaw** stated almost all of the language in the original resolution remains intact and he appreciates the insertion in the second and third whereas clauses. However, the real intent was to call on the Legislature to act this coming session and that language was softened within the resolution

**Council Member Snelgrove** stated he would be willing to add Council Member Bradshaw's language back into the resolution.

**Council Member Bradley** stated he was concerned with the substitute resolution. The changes that have been made soften it. The second to last paragraph is asking the leaders to explore solutions rather than asking them to act. Secondly, the line "to more appropriately punish these vicious criminal acts" has been eliminated. These acts are vicious and should be called such. If the Council wants to cast the net wider than it should cast it all the way and look at what the moral fiber is of this country and community. The stronger the resolution the stronger the message to the Legislature that it is time to act, not time to think about it a little longer.

Committee of the Whole  
Tuesday, January 9, 2018

**Council Member Jensen** stated after talking with Council Members Bradshaw and Snelgrove, he is comfortable that the resolution can contain the suggested changes.

**Council Member Bradshaw** stated in the sixth paragraph of his resolution it mentions a list of organizations that supported the hate crime bill. The list contained two legislative committees, which have been deleted from Council Member Snelgrove's list. He asked that the names of these two committees be put back in.

**Council Member Snelgrove, seconded by Council Member DeBry, made a substitute motion to adopt the substitute resolution with the additions as discussed and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Search and Rescue Presentation ([2:02:27 PM](#))

**Sheriff Rosie Rivera** delivered a PowerPoint presentation relating to Salt Lake County's Search and Rescue Team. She stated the team has 34 citizen volunteers who donated over 8,500 hours this past year completing 85 missions. The volunteers are certified in areas, such as swift water rescue, ice water rescue, high and low angle rescues, CPR, and wilderness first aid. The equipment used by the Search and Rescue Team is stored within a building in Cottonwood Heights, close to the canyons.

**Council Member Bradley** stated he thought Cottonwood Heights was interested in this location to store its SWAT equipment.

**Sheriff Rivera** stated the location of this building is critical to what search and rescue does. This location is close to the canyons, which reduces response time.

Council Members thanked the Search and Rescue team for all the time, and work that it does on a volunteer basis.

**Council Member Snelgrove** asked what advice the team could give citizens that would help prevent the need for a search and rescue team. He asked if there was a device that could help find a location if there was no cell service available.

**Mr. Wayne Bassham**, Search and Rescue Team, stated citizens need to have a plan and then stick to that plan. Problems occur when plans are changed at the last moment and people end up going where they were not planning to go.

**Mr. Mike Loyd**, Unified Police Department and Coordinator for the Search and Rescue Team, stated there are systems available that use a satellite, such as the SPOT or Explorer. These applications can be downloaded onto a phone.

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆



Committee of the Whole  
Tuesday, January 9, 2018

Presentation Regarding Eccles Theater Arts Accessibility Program ([2:22:00 PM](#))

**Ms. Holly Yocom**, Director, Community Services Department, stated this update is informational and will be presented to the Salt Lake City Council later in the afternoon. The operating agreement between Salt Lake City, the RDA, and the County for the George S. & Dolores Dore Eccles Theater anticipated the creation of an arts accessibility program to make tickets available to those who might not otherwise be able to afford them.

**Ms. Sarah Pearce**, Director, Center for the Arts, delivered a PowerPoint presentation detailing the Arts for All Program at the George S. & Dolores Dore Eccles Theater. The program was established to provide income-qualified residents of Salt Lake City and County the opportunity to attend events at the theater. The goal is to distribute one percent of available seats to ticketed events, which would average 25 free tickets per event. Seventy-five percent of free tickets would go to Salt Lake City residents and 25 percent to County residents. She reviewed eligibility requirements and launch timelines.

**Ms. Cami Munk**, Communications Manager, Center for the Arts, continued the PowerPoint presentation by reviewing communication plans, strategies, and tactics.

**Council Member Newton** asked about an option on the Eccles Theater website that has offers of discounted tickets.

**Ms. Pearce** stated that is a separate offer. The presenter will offer up those deals to sell more tickets. It is not available for all shows.

**Council Member Wilson** stated when electronic ticketing is the most utilized tool, it may be possible for large ticket holders to add their unused inventory back into this program.

**Ms. Yocom** stated there are a number of other ideas to add to the program, but the Center for the Arts want to start small to get the kinks worked out.

**Council Member Bradshaw** stated he had concerns about the 75/25 percent breakdown on the distribution of tickets. He asked how that was determined.

**Ms. Yocom** stated that was a condition in the operating agreement.

**Council Member Bradshaw** asked if the Center for the Arts could do an analysis of who gets the free tickets.

**Ms. Yocom** stated the Center for the Arts will be tracking the program to see who is attending and will report back to the Council.

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Committee of the Whole  
Tuesday, January 9, 2018

Resolution and Interlocal Agreement ([2:33:35 PM](#))

The Council reviewed the following resolution and agreement. The resolution authorizing execution of the agreement has been placed on the Council agenda for final approval and execution:

*Salt Lake County, Greater Salt Lake Municipal Services District (GSLMSD), and the Metro Townships* regarding municipal, administrative, and operational services.

**Mr. Kelly Wright**, Deputy District Attorney, stated this is an integrated contract that includes seven entities: the County, the GSLMSD, and Copperton, Emigration Canyon, Kearns, Magna, and White City metro townships. It addresses the services, which are broken down into municipal services, administrative services, and operational services. This will cover statutory services that elected officials have with the metro townships. It was necessary to bring all parties together to address the relationships involved. This is a 50-year interlocal agreement that automatically continues until any changes are made.

**Mr. Bart Barker**, General Manager, Greater Salt Lake Municipal Services District (GSLMSD), stated more than two years ago when this Council operated as the GSLMSD board of directors, it entered into the current interlocal agreement. This new agreement will bring in other parties to be all encompassing and reflects how things operate on the ground. The agreement is subject to approval by all parties. He also noted the growth in leadership and commitment by the metro townships.

**Council Member Jensen, seconded by Council Member Burdick, moved to approve the resolution and agreement and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously. Council Member Snelgrove was absent for the vote.**

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Closed Session

**Council Member Jensen, seconded by Council Member DeBry, moved to close the Committee of the Whole meeting to discuss a personnel matter. The motion passed unanimously. Council Member Snelgrove was absent for the vote.**

-----

The Council reopened the meeting by motion during the closed session.

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Committee of the Whole  
Tuesday, January 9, 2018

## **CONSENT AGENDA** ([2:41:14 PM](#))

### Board Appointments

Mayor Ben McAdams submitted letters requesting the Council's advice and consent to the appointment of **Holly Yocom, Sarah Pearce** and **Tyson Kyle**, as members of the Mid-Valley Advisory Board to serve three-year terms. Their terms will end on December 31, 2020.

-----

Mayor Ben McAdams submitted a letter requesting the Council's advice and consent to the reappointment of **Spencer Mortensen** as a member of the Dimple Dell Park Advisory Board to serve a three-year term. His term will end on June 30, 2020.

**Council Member Jensen, seconded by Council Member DeBry, moved to approve the appointments and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously. Council Member Snelgrove was absent for the vote.**

-----

The Council reviewed the appointment of **Richard Jaussi** as its representative on the Property Tax Committee.

**Council Member Bradley** asked what the Property Tax Committee was.

**Mr. Jason Rose**, Legal Counsel, Council Office, stated the Property Tax Committee has jurisdiction over everything that is not covered by the Board of Equalization. The Board of Equalization hears current year appeals; the Property Tax Committee hears prior year appeals and then makes recommendations to the Council.

**Council Member Bradshaw** stated the committee is made up of representatives from all of the tax administration offices as well as the Council's Office. He sat on that committee for several years when he worked as Council staff.

**Council Member Jensen, seconded by Council Member DeBry, moved to approve the appointment and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously. Council Member Snelgrove was absent for the vote.**

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

### Tax Matters

The Council reviewed the tax matters, which will be placed on the Council agenda for ratification.

Committee of the Whole  
Tuesday, January 9, 2018

**Council Member Jensen, seconded by Council Member DeBry, moved to approve the tax matters and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously. Council Member Snelgrove was absent for the vote.**

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Mayor's Community Contribution

The Council reviewed the recommendation of the Contribution Review Committee for the following community contributions to be appropriated from the Mayor's 2018 budget:

**Dr. Martin Luther King Memorial Luncheon table for 10** **\$1,000**

**Council Member Jensen, seconded by Council Member DeBry, moved to approve the recommendation and forward it to the 4:00 p.m. Council meeting for ratification, and found the County received fair and adequate consideration for the contribution. The motion passed unanimously. Council Member Snelgrove was absent for the vote.**

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

Other Business

*Cancellation of Meetings*

**Council Member Jensen, seconded by Council Member DeBry, moved to cancel the Committee of the Whole and Council meetings for Tuesday, January 16, 2018. The motion passed unanimously. Council Member Snelgrove was absent for the vote.**

-----

*Approval of Minutes*

**Council Member Jensen, seconded by Council Member DeBry, moved to approve the minutes of the Salt Lake County Committee of the Whole meetings held on Tuesday, December 12, 2017, and Tuesday, December 19, 2017. The motion passed unanimously. Council Member Snelgrove was absent for the vote.**

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆

The meeting was adjourned at [2:43:24 PM](#).

Committee of the Whole  
Tuesday, January 9, 2018

---

Chair, Committee of the Whole

---

Deputy Clerk

◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆  
◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆  
◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆ ◆◆◆