

DATE TUESDAY DECEMBER 5, 2017

THE SALT LAKE COUNTY COUNCIL, STATE OF UTAH, MET ON TUESDAY, DECEMBER 5, 2017, PURSUANT TO ADJOURNMENT ON TUESDAY, NOVEMBER 21, 2017, AT THE HOUR OF 4:04:24 PM, AT THE SALT LAKE COUNTY GOVERNMENT CENTER, 2001 SO. STATE STREET, ROOM N1-110, SALT LAKE CITY, UTAH.

COUNCIL MEMBERS

PRESENT:

JENNIFER WILSON¹
RICHARD SNELGROVE
JIM BRADLEY
ARLYN BRADSHAW
MICHAEL JENSEN¹
AIMEE WINDER NEWTON
SAM GRANATO
MAX BURDICK
STEVEN DEBRY, Chair

OTHERS IN ATTENDANCE:

BEN MCADAMS, MAYOR
JASON ROSE, LEGAL COUNSEL, COUNCIL OFFICE
SHERRIE SWENSEN, COUNTY CLERK
By: KIM STANGER & LINDA DUFFY, DEPUTY CLERKS

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Council Member DeBry, Chair, presided.

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Ms. Rashelle Hobbs, Chief Deputy Clerk, Clerk's Office, led the Pledge of Allegiance to the Flag of the United States of America.

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Council Member Snelgrove, seconded by Council Member Jensen, moved to approve the minutes of the Salt Lake County Council meetings held on Tuesday, November 7, 2017, and Tuesday, November 14, 2017. The motion passed unanimously, showing that all Council Members present voted "Aye."

Mr. Joseph Scovel spoke under “Citizen Public Input” regarding the devaluation for property tax purposes of Rio Tinto Stadium, home of the REAL Salt Lake soccer team. He read and distributed to the Council the following statement:

¹ Participated electronically

DATE TUESDAY DECEMBER 5, 2017

(verbatim copy)

Issue: REAL Devaluation

INTRO: In 2012 Sandy City quit claimed a slice of my client's land for a walkway from 94 South to the main gate of Rio Tinto. First discovered that the REAL subdivision Plan recorded 2007 had been forged by somebody in Sandy City Government to establish that a right of way / easement existed for the South Jordan Irrigation and Canal. I think either the city attorney, city surveyor or the city real estate agent forged the document. I complained to Attorneys Generals office and to Sim Gill's office. City tried in 2008 and then in 2012. Allowed Salt Lake City Public Works to construct a huge flood control box which is now a trespass issue. Nightmare for my client and his family. Cost \$150 K legal fees and hundred K in lost income. Multiple road closings and barricaded disruptions blocking entrance to Clients business.

- 1) Was heavily involved in the issue. Did most of the research. I am nor an appraiser but have testified in Tooele Civil Court as an expert on valuation.
- 2) I know a lot more than could have been put in the newspaper
- 3) My belief that Assessor's office had the answers but not the questions.
- 4) Appeal was filed Sept 2011 but financial docs not presented until February 2012 decision
- 5) Devaluation was awarded in April 2012.
- 6) Assessor utilized an appraisal prepared by Utah Soccer that was an appraisal of neighboring property owned by another entity not by the appellant.
- 7) This appraisal was factually false. Fee simple vs. leasehold
- 8) All of the assessor's comparable were much older sports arenas that were all owned by the governments in their area.
- 9) Assessor's own guideline insists that appraisal must be by Cost and Use method only. The White paper specifically discourages using profit and loss methods.
- 10) Assessor was untrained in sports area, by his own admission, retired shortly after this assignment.
- 11) Assessment was done solely by telephonic conference. Not one scheduled public hearing. All completed by telephonic stipulation.
- 12) Assessor used profit and loss document to evaluate a Brand new \$110 Million Soccer Stadium which has no comparable in Utah.
- 13) REAL was approx. \$24/32 Million in debt prior to consummation of stadium deal. No one knows what unrelated debts were co mingled into the "income" financials presented by Utah Soccer.
- 14) No CPA report on validity/reasonableness of the financials presented by Utah Soccer.
- 15) REAL was making money when they devalued

WE NEED:

- 1) Complete audit
- 2) List of everything property devalued over \$250,000 to be published in local paper every year.

Council Member DeBry asked Mr. Scovel to get in touch with his Senior Policy

DATE TUESDAY DECEMBER 5, 2017

NOW, THEREFORE, I, Ben McAdams, Mayor of Salt Lake County, do hereby
proclaim December 10 – 16, 2017, as

HUMAN RIGHTS WEEK IN SALT LAKE COUNTY

and encourage residents to recognize that the Universal Declaration of Human Rights empowers us all and is relevant to all of us, every day, as we strive to promote equality, justice and freedom; prevent violence; and sustain peace.

Adopted this 5th day of December, 2017

By /s/ BEN MCADAMS
Mayor



Mayor Ben McAdams submitted a letter requesting the Council's advice and consent to the appointment of **Tyler Hall** as a member of the Community and Support Services Advisory Council to serve a partial term ending September 30, 2018.



Mayor Ben McAdams submitted letters requesting the Council's advice and consent to the reappointments of **Stephen Cotterell**, and **Lloyd Alexander** as members of the Community and Support Services Advisory Council to serve two-year terms. Their terms will end September 30, 2019.



Mayor Ben McAdams submitted letters requesting the Council's advice and consent to the appointments of **AJ Metz, Jen Seltzer Stitt, Troy Runnels, and Lauri Royall** as members of the Community and Support Services Advisory Council to serve two-year terms. Their terms will end September 30, 2019.

Council Member Snelgrove, seconded by Council Member Jensen, moved to ratify the vote taken in the Committee of the Whole meeting. [Council Member Jensen, seconded by Council Member Granato, moved to approve the appointments and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.] The Council motion passed unanimously, showing that all Council Members present voted "Aye."



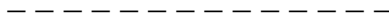
The Council reviewed the nominations of Max Burdick and Jim Bradley for appointments to the Central Utah Water Conservancy District.

DATE TUESDAY DECEMBER 5, 2017

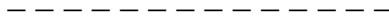
Council Member Snelgrove, seconded by Council Member Jensen, moved to ratify the vote taken in the Committee of the Whole meeting. [Council Member Jensen, seconded by Council Member Wilson, made a substitute motion to submit the names of Jim Bradley and Max Burdick to fill these two positions and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.] The Council motion passed unanimously, showing that all Council Members present voted "Aye."



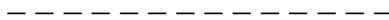
Ms. Natasha N. Dale, an employee of the Animal Services Division, submitted a Disclosure of Private Business Interests form advising the Council that she is employed by PetSmart as a part-time associate.



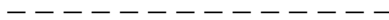
Ms. Rebecca Lane, an employee of the Animal Services Division, submitted a Disclosure of Private Business Interests form advising the Council that she is employed as a private health care aide.



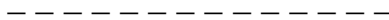
Ms. Marcy Seale, an employee of the Animal Services Division, submitted a Disclosure of Private Business Interests form advising the Council that she is employed by Pets & Such in sales and education.



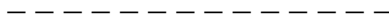
Mr. Charles Gehres, an employee of the Animal Services Division, submitted a Disclosure of Private Business Interests form advising the Council that he is employed by FedEx Freight as a dock worker.



Ms. Corey Howard, an employee of the Animal Services Division, submitted a Disclosure of Private Business Interests form advising the Council that she is employed by Fern Foundation as an accountant.



Ms. Sahra Grosser, a volunteer with the Animal Services Division, submitted a Disclosure of Private Business Interests form advising the Council that she is employed by Lumpy's bar as a bartender.



Ms. Robyn Holsten, an employee of the Animal Services Division, submitted a Disclosure of Private Business Interests form advising the Council that she is employed by Salt Lake Behavioral Health (Universal Health Services) as the Director of Human Resources.

DATE T U E S D A Y D E C E M B E R 5, 2017

Kolene K. Briggs	22-11-226-025	2017	CB
Lynne S. Bryan	22-22-407-005	2017	CB
Betty J. Bush	21-18-230-003	2017	CB
Fred L. Buxton	22-21-326-010	2017	CB, Indigent
Dovie D. Cambra	14-33-201-044	2017	CB
Linda S. Collard	16-20-205-020	2017	Indigent
Joseph P. Cook	16-09-256-021	2017	CB, Indigent
Celladoor T. Crockett	09-32-455-024	2017	CB, Indigent
Joye Y. DeJong	21-24-228-010	2017	CB
Jean H. Eastman	15-28-402-037	2017	CB
Gordon R. Elliott	22-03-451-027	2017	CB
Carmen M. Figueroa	20-24-153-023	2017	Hardship
Houshing Firouzbakhsh	16-06-462-013	2017	CB
Clifford Gage	20-12-477-016	2017	CB
Christine E. Galke	16-19-454-010	2017	Indigent
Shellie Gill	14-30-277-008	2017	Indigent
Steven Grasteit	16-28-152-016	2017	Indigent
Carolina Gutarra	16-05-353-011	2017	Indigent
Janis Haehle	16-17-251-013	2017	CB, Indigent
Jane S. Hatch	16-18-330-012	2017	Indigent
Heinz Hegewald	16-19-402-013	2017	CB
Joyce E. Hicks	22-30-204-001	2017	Indigent
Chris Ivie	14-36-328-001	2017	Indigent
Boyd D. Jenkins	22-34-402-037	2017	CB, Indigent
Betty A. Jensen	16-26-255-009	2017	CB, Indigent
Charles L. Johnson	21-10-253-015	2017	CB
Jared J. Kehl	21-11-179-056	2017	Indigent
Donna D. King	21-27-351-036	2017	Indigent
James Kirkpatrick	08-26-478-005	2017	Indigent
Robyn E. Koenig	15-33-377-012	2017	Indigent
Patricia A. Lavadour	21-07-379-020	2017	Hardship
Cheke S. Louie	16-31-206-017	2017	CB
Lynda L. Marcus	21-28-328-029	2017	Indigent
Bertha V. Mason	08-27-230-003	2017	CB, Indigent
Michael E. Maupin	28-08-305-021	2017	Indigent
Nancy L. McArthur	15-28-255-001	2017	CB, Indigent
Diane L. Melton	22-28-376-019	2017	CB
Pamela M. Mitton	21-03-277-018	2017	Indigent
Kimiye, Mizuta	16-06-383-014	2017	CB
Shirley C. Morgan	27-34-152-025	2017	Indigent
Sherrill J. Nelson	28-30-127-026	2017	CB
Susane L. Nish	27-06-133-003	2017	CB
Connie R. Ochoa	21-25-357-002	2017	CB
John V. Ozberkmen	21-24-429-014	2017	Indigent
Renee Park	21-13-356-011	2017	CB
Hanna Patane	20-03-203-028	2017	CB, Indigent
Meki L. Pe'a	15-30-427-012	2017	CB, Indigent

DATE T U E S D A Y D E C E M B E R 5, 2017

Sharlene H. Peay	22-26-153-005	2017	CB
Margie Phibbs	28-17-259-007	2017	Indigent
Mary M. Poll	21-03-427-003	2017	CB
Donald C. Poppers	14-29-127-004	2017	CB, Indigent
Mele L. Pouha	14-30-253-016	2017	CB, Indigent
Ursula Preuer	16-31-280-013	2017	Indigent
Phyllis M. Rowley	21-18-279-044	2017	CB
Anita Sanchez-Ross	21-04-479-016	2017	CB, Indigent
Sonyo A. Schmidt	20-01-329-015	2017	CB
Werner Schmidt	16-16-379-007	2017	CB
Helen Schumann	16-33-454-020	2017	CB
Irmgard Schuttler	22-26-480-056	2017	CB
Traci Anne Sevy	21-10-251-029	2017	Indigent
Inagene Shipley	22-16-430-002	2017	CB
Elaine L. Smith	21-13-326-006	2017	CB
Carol Somerville	27-16-302-013	2017	CB, Indigent
Gayle T. Stair	21-04-128-009	2017	CB, Indigent
Gary H. Stevens	27-06-329-015	2017	CB
Paula H. Stonestreet	28-11-277-030	2017	CB
Sarah J. Thorsted	20-01-230-012	2017	Indigent
Rowene VanTassell	28-30-476-009	2017	CB
Lucila Welch	20-24-277-028	2017	Indigent
Edna Yocum	21-25-308-016	2017	CB
Scott D. Vaughn	28-17-231-022	2016	Hardship
Doris M. Ashworth	27-05-132-004	2017	Hardship
Bruce A. Bennett	14-30-233-037	2017	Hardship
Anne C. Clarke	16-17-208-022	2017	Hardship
Ray L. Collins	16-31-430-005	2017	Hardship
Carleen R. Collram	16-05-427-003	2017	Hardship
Colleen L. Dutson	21-02-158-015	2017	Hardship
Gay L. Kleven-Lundstrom	21-07-379-003	2017	Hardship

Ms. Fehrmann also recommended denial of the requests of the following taxpayers for tax relief:

<u>Taxpayer</u>	<u>Parcel No.</u>
Robert L. Champion	27-21-177-026
Violeta Coppa	22-35-479-014
Stephanie Dear	16-26-303-016
Rick L. Hammond	14-35-155-009
Tessie R. Hardman	27-29-279-005
Jennifer J. Johnson	32-05-177-001
Jeff Newman	21-17-208-042
Sharlene H. Peay	22-26-153-005
Ljubica M. Roth	16-05-277-003

27-06-329-015

Ms. Liz Fehrmann, Chair, Property Tax Committee, submitted letters recommending approval of the requests of the following taxpayers for veteran exemptions:

<u>Taxpayer</u>	<u>Parcel No.</u>	<u>Year</u>
Mark E. Allred	22-30-276-004	2017
Dustin R. Arnold	Vehicles	2017
Brent A. Bailey	15-32-379-030	2017
Mark Barrett	27-27-176-018 Vehicles	2017
Joe R. Behunin	28-21-479-023	2017
Lamar Blair	27-17-228-009	2017
Kimberly R. Blamires	20-35-427-001	2017
Rebecca A. Buck	Vehicles	2017
David W. Burns	34-04-151-010	2017
Margaret L. Chapman	27-26-176-026	2017
Anita K. Cypert	Vehicles	2017
Joseph W. Doolin	22-18-228-038	2017
Robert W. Engelen	16-36-376-006	2017
Boe Ericksen	Vehicles	2017
Jay T. Ervine	34-16-101-005	2017
Ruth Ann Eyre	22-18-404-039	2017
Brandon D. Fackrell	Vehicles	2017
Lance D. Farmer	Vehicles	2017
Elizabeth Faulkner	Vehicles	2017

DATE T U E S D A Y D E C E M B E R 5, 2017

Richard M. Flint	Vehicles	2017
Michael K. Green	34-08-278-022	2017
Jeffrey L. Hardenbrook	20-34-452-004	2017
Glenn Kiel	27-26-154-013	2017
Eric Kussavage	22-30-328-013	2017
Helen Lange	20-12-453-035	2017
Ross J. May	28-21-129-009	2017
Sean P. McClure	14-36-177-029	2017
Joseph H. Nielsen	28-06-401-018	2017
Kelly A. Ogden	21-20-277-012	2017
Jim Orphanakis	16-07-228-014 Vehicles	2017
Seth N. Pack	16-05-334-007	2017
Stephen David Patterson	Vehicles	2017
David B. Pearson	20-36-126-010	2017
David J. Pittenger	21-26-155-008	2017
Steven M. Rubeck	Vehicles	2017
Kelly R. Sanders	28-03-405-022	2017
Lilisbet Sotolong	Vehicles	2017
Austin Stoker	Vehicles	2017
Clint B. Summers	26-36-36-012	2017
Evan A. Thorley	28-11-251-021	2017
Lareene Wagenaar	28-10-305-012	2017
Michael A. Ward	21-13-105-009	2017

Ronald S. Whetstone	Vehicles	2017
Raymond W. Wolters	Vehicles	2017
James E. Woods	16-26-455-001	2017
Stephen D. Young	22-30-201-014	2017
Rebecca A. Buck	Vehicles	2016

<u>Taxpayer</u>	<u>Parcel No.</u>	<u>Year</u>
Charles T. Buck	15-36-279-173	2017
Richard A. Hastings	20-13-159-002	2017

<u>Taxpayer</u>	<u>Parcel No.</u>	<u>Year</u>	<u>Type of Relief</u>	<u>Amount</u>
Shirley J. Benson	14-35-402-040	2017	CB	\$1,229.00
Betty W. Bowne	09-31-376-076	2017	Veteran	\$ 459.34
Robert C. Clifton	34-07-379-002	2017	Veteran	\$2,003.56
Timothy S. Marshall	26-36-356-006	2017	Veteran	\$2,050.82
Whitney L. Miller	22-10-107-016	2017	Veteran	\$1,262.84
James L. Nichols	28-04-127-010	2017	Veteran	\$1,378.86
Alisha Prince	14-30-482-008	2017	Veteran	\$1,764.95
Stella Ann Reilly	15-32-230-005	2017	Veteran	\$ 884.97
Charles A. Stephens	16-29-476-032	2017	Veteran	\$ 936.53
Anatoli Yefimov	27-18-406-025	2017	Veteran	\$1,603.42
Paul L. Sharp	21-04-226-004	2017	Veteran	\$ 678.80

Josephine J. Wootan	27-05-101-057	2017	Veteran	\$1,086.16
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DATE TUESDAY DECEMBER 5, 2017

08-36-176-021 \$4,294.79 to \$1,929.71

Mr. Jacobs also recommended adjustment of 2016 taxes from \$0 to \$1,834.00 on property identified as Parcel No. 08-36-176-004, as this property was 100 percent exempt for 2016. These properties were acquired by order of the Third District Court, vacating immediate occupancy on July 20, 2016, and should have been 55 percent exempt for 2016. He also recommended abatement of the property taxes as indicated, plus penalty and interest.

Council Member Snelgrove, seconded by Council Member Jensen, moved to ratify the vote taken in the Committee of the Whole meeting. [Council Member Jensen, seconded by Council Member Granato, moved to approve the tax matters and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.] The Council motion passed unanimously, authorizing the County Treasurer to effect the same, showing that all Council Members present voted "Aye."



THIS BEING THE TIME heretofore set for a public hearing to receive public comments regarding a proposal to appropriate funds to a Private Enterprise Project (Economic Development Revolving Loan Fund). (4:20:29 PM)

Council Member Jensen, seconded by Council Member Newton, moved to open the public hearing. The motion passed unanimously, showing that all Council Members present voted "Aye."

Mr. Stuart Clason, Transportation, Housing, and Economic Development Department, stated he is asking for an appropriation of \$150,000 to go into the Economic Development Revolving Loan Fund. This is a program the County has operated for 25 years. Since 2005, it has created 500 jobs and induced \$17 million in capital investment. The program specifically targets job creation in the County. For every one job created by a company getting a loan, they get \$35,000. Presently, the fund is backed by a loan loss reserve, which allows the County to partner with community reinvestment or industrial banks so it can get Community Reinvestment Act (CRA) credits. That leverages the County's loan loss reserve. For every one dollar in the loan loss reserve, it makes \$8.75 of loans. The County's loan loss reserve has been backed by Community Development Block Grant (CDBG) dollars, which are geographically limited. By allowing this \$150,000 to be put into a loan loss reserve, it will allow the County to make \$1.3 million worth of loans throughout the County, not limited by geography. The public hearing is required by state statute and County ordinance. If appropriated by the Council, these dollars will go into a loan loss reserve and then partner banks will make the loans.

Mr. Steve Van Maren stated he was concerned about a provision in the proposal concerning new jobs that states, “51 percent of which must be filled by persons having low or moderate income.” He asked if that meant someone was coming from a low to moderate income job or being put into those level of jobs. That looks like downward pressure on salaries.

DATE TUESDAY DECEMBER 5, 2017

Mr. Clason stated the language is from the Federal Department of Housing and Urban Development (HUD), and is CDBG language. The individuals would not be coming from low to moderate income jobs, but coming from a low to moderate income household.

Council Member Jensen, seconded by Council Member Bradley, moved to close the public hearing and approve the funding and the following resolution:

RESOLUTION NO. 5296

DATE: DECEMBER 5, 2017

A RESOLUTION OF THE SALT LAKE COUNTY COUNCIL PURSUANT TO SALT LAKE COUNTY ORDINANCE 3.71, RELATED TO THE COUNTY'S PARTICIPATION IN A PRIVATE ENTERPRISE PROJECT AND A DETERMINATION OF THE VALUE THE COUNTY WILL RECEIVE IN RETURN FOR FUNDS IF THE COUNTY COUNCIL MAKES AN APPROPRIATION TO THE PROJECT.

RECITALS

WHEREAS, the County Council passed Salt Lake County Ordinance 3.71 entitled "County Participation in and Appropriation to a Private Enterprise Project" (hereinafter "Private Enterprise Ordinance") under the authority of Utah Code Ann. § 17-50-303;

WHEREAS, the Private Enterprise Ordinance was enacted to provide the County with a mechanism to appropriate county funds in aid of private enterprise projects that meet certain requirements and produce specified results;

WHEREAS, the Private Enterprise Ordinance allows an appropriation for a project only if the County receives value in return for the funds appropriated and if the County Council determines that the project enhances the safety, health, prosperity, moral well-being, peace, order, comfort, or convenience of county residents;

WHEREAS, before the County may appropriate funds to a project, the Private Enterprise Ordinance requires the Council to adopt by resolution a determination of the value the County will receive in return for funds appropriated based on several criteria;

WHEREAS, the value received may be based on the following factors: expenditures saved, expenses foregone, intangible benefits received by the County, intangible benefits received by county residents, or other conveniences or comforts to county residents;

WHEREAS, the Private Enterprise Ordinance requires the County Council to complete a study on the proposed appropriation and private enterprise project (see Attachment 'A') (the "Study"), to make the Study available to the public for fourteen days, and to take public comment on the Study;

WHEREAS, the County completed the Study, made it available to the public, and held a public hearing on December 5, 2017;

DATE TUESDAY DECEMBER 5, 2017

WHEREAS, the County operates an Economic Development Revolving Loan Fund (the “Fund” or “EDRLF Program”) from which, in partnership with financial institutions, loans are made to promising, job-creating small and medium enterprises (SMEs) in Salt Lake County that are unable to secure needed capital from traditional sources;

WHEREAS, the mission and purpose of the EDRLF Program is to provide enhanced economic opportunities to low-income citizens, encourage businesses to expand employment, and promote economic development within Salt Lake County;

WHEREAS, loans made from the Fund are currently supported by a loan loss reserve seeded with Community Development Block Grant (CDBG) funding (hereinafter the “CDBG LLR”);

WHEREAS, because the CDBG LLR is the only loan loss reserve for the EDRLF Program and was seeded with CDBG funding, currently any loans made from the EDRLF Program may only be made to SMEs residing in certain areas of Salt Lake County known as Urban County Eligible Areas, which includes less than half of Salt Lake County's population;

WHEREAS, the County desires to appropriate \$150,000 to establish and seed a new loan loss reserve (a “Non-CDBG LLR”) in order to expand the EDRLF Program and support loans made to businesses in areas outside the Urban County Eligible Areas and to complement the current CDBG LLR;

WHEREAS, the County Council has determined that this private enterprise project—that is, establishing and seeding a Non-CDBG LLR to support loans made to businesses in areas outside the Urban County Eligible Areas in partnership with various financial institutions—will contribute to the safety, health, prosperity, moral well-being, peace, order, comfort, or convenience of county residents; and

WHEREAS, the County has determined, by way of the Study, that the County will receive value in return for funds appropriated to the project;

RESOLUTION

NOW, THEREFORE, IT IS HEREBY RESOLVED, by the Salt Lake County Council that:

1. The private enterprise project will provide the County with value, as defined in state statute and the Private Enterprise Ordinance and based on the Study attached hereto as Attachment A and incorporated herein by this reference, as described below:
 - a. ***Tangible Benefits Received by County.*** *Job creation.* Tangible benefits to the County include the creation of approximately 37 new jobs. Offering bridge financing to SMEs through the EDRLF Program is a powerful means of spurring job growth within Salt Lake County. Furthermore, SMEs that receive loans through the EDRLF Program are required to create one new job for every \$35,000 loaned, 51% of which must be filled by persons having low or moderate income. This metric helps ensure that jobs are created using money from these loans. The goal of the EDRLF program is to have an 8.75 to 1 loan to loan loss

reserve (LLR) ratio. This means that for every dollar in the LLR, the fund can lend \$8.75. Using this ratio, the \$150,000 appropriated for this private enterprise project (i.e. to seed the Non-CDBG LLR) could result in over \$1.3 million in loans to businesses that are otherwise unable to qualify for traditional loans during the first funding cycle. At \$35,000 per job, \$1.3 million in loans would incentivize the creation of approximately 37 new jobs at local SMEs during the initial funding cycle. This equates to roughly one new job for every \$4,000 that the County appropriates for this project (i.e., to the Non-CDBG LLLR) during the first cycle alone. As the initial set of loans revolve, the EDRLF Program will be able to generate more loans and create more new jobs, bringing an even greater return on investment to the County. (See Study pp. 3-4)

- b. ***Intangible Benefits Received by County.*** Intangible benefits to the County include job retention and general economic growth and development as a result of the multiplier effect.
 - i. ***Job Retention.*** In addition to creating new jobs, the EDRLF Program will also help preserve existing jobs at SMEs that would be more likely to fail without access to the bridge financing provided by the EDRLF Program. (See Study p. 4)
 - ii. ***Economic Growth and Development.*** Newly created jobs and locally retained jobs have a local multiplier effect. Whenever a new job is created, there is a chance that additional jobs may also be created via increased demand for local goods and services. Several scholars have found strong evidence for the presence of a local multiplier effect. Sales from local SMEs also have a large impact on local economies, with 48% of sales on average being recirculated into the local economy compared to 14% of sales at chain and non-local businesses. (See Study p. 5)
- c. ***Intangible Benefits Received by County Residents.*** By creating new jobs, preserving existing ones, the project will help create and maintain productive, taxpaying citizens and businesses. County residents will receive an intangible benefit, of value to the County, by having productive neighbors and fellow citizens. Additionally, because at least 51% of the jobs created by loans made to SMEs under the EDRLF Program must be filled by persons having low- or moderate-income, the project will likely increase these residents' standards of living as well as those citizens benefited by the multiplier effect. (See Study pp. 4-6)
- d. ***Expenditures Saved.*** No significant value created by expenditures saved. However, to the extent that increased economic opportunities created by the project decreases use of County assistance programs and decreases crime and recidivism, the County may receive value by saving money on the County's planned expenditures.
- e. ***Expenses Foregone.*** No significant value created by expenditures forgone.

DATE TUESDAY DECEMBER 5, 2017

However, to the extent that increased economic opportunities created by the project decreases use of County assistance programs and decreases crime and recidivism, the County may receive value by saving money on the County's future expenditures.

2. This Resolution shall become effective immediately upon its approval and adoption by the Council and will be filed and recorded in the official minutes and records of the Council for this meeting.

APPROVED AND ADOPTED in Salt Lake City, Salt Lake County, Utah, this 5th day of December, 2017.

SALT LAKE COUNTY COUNCIL

ATTEST (SEAL)

By /s/ STEVEN DEBRY
Chair

By /s/ SHERRIE SWENSEN
County Clerk

The motion passed unanimously, authorizing the Chair to execute the resolution and directing the County Clerk to attest his signature, showing that all Council Members present voted "Aye."

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THIS BEING THE TIME heretofore set for a public hearing to receive public comments regarding a proposal to participate in and appropriate funds to a Private Enterprise Pay for Success Project. (4:25:06 PM)

Council Member Bradley, seconded by Council Member Jensen, moved to open the public hearing. The motion passed unanimously, showing that all Council Members present voted "Aye."

Mr. David Delquadro, Chief Financial Manager, Council Office, stated there have been three reports prepared on the two Pay for Success programs that the Council has funded – one for recidivism and one for homelessness. In 2016, when the first \$3 million appropriation was made by the Council, there was a commitment to fund \$11.5 million over four years. Six million dollars of that has been appropriated to date. Subject to Council action, \$5.5 million will be added to this year's appropriation, bringing the total to \$11.5 million. That will satisfy the County's responsibilities to provide resources to reimburse Pay for Success initiatives if they meet the targets consistent with the outline review in 2016.

Mr. Steve Van Maren stated the County should find a better use for these funds in the near term instead of setting them aside for the future. One idea would be to use the funds to keep the transfer station open.

DATE TUESDAY DECEMBER 5, 2017

WHEREAS, the County completed a second study, made it available to the public and held a public hearing on December 6, 2016 and passed a resolution on December 13, 2016;

WHEREAS, the County had previously issued a Request for Proposals to find providers for private enterprise projects to further its policy goals for social and criminal justice reform;

WHEREAS, the County received proposals and selected First Step House and Road Home as providers for the projects, including projects to reduce recidivism and to provide homelessness services programs, subject to meeting certain agreed upon objectives and to appropriations from the County Council;

WHEREAS, the County Council has determined that these projects will continue to contribute to the safety, health, prosperity, moral well-being, peace, order, comfort, or convenience of county residents; and

WHEREAS, the County has determined, by way of the study, that the County will receive value in return for funds appropriated to the projects.

RESOLUTION

Council that: NOW, THEREFORE, IT IS HEREBY RESOLVED, by the Salt Lake County

1. County has two Pay for Success (PFS) projects underway. Both PFS initiatives will complete their pilot phase by the end of the year. The first project is First Step House REACH Program (“Recovery, Engagement, Assessment, Career and Housing”) which focuses on reducing jail and prison recidivism. The second project is Road Home HNJ Program (“Houses Not Jail”) which addresses persistent homelessness.
2. The PFS programs will provide the County with value, as defined in state statute and the Private Enterprise Ordinance and based on the study attached hereto as Attachment A and incorporated herein by this reference, as described below:
 - a. **Tangible Benefits.** The County receives tangible benefits from these programs including job creation, the services these jobs provide, and the economic multiplier effect generated. The County also benefits from the knowledge that it and the nation gains from the evaluations of the PFS programs. Both programs include a Randomized Control Trial, the highest level of independent evaluation available. Successful PFS programs will allow the County and others to initiate validated programs with evidenced-base effectiveness and reduce future funding levels for programs that do not produce validated results.
 - b. **Expenditures Saved.** The County receives value by saving money on the County’s planned expenditures. The recidivism reduction program targets areas

that are a current drain on the County budget, including incarceration, police, legal, court, and victim costs. Decreasing recidivism will help decrease this drain on the County budget, saving the County money. The homelessness reduction program targets areas that are a current drain on the County budget relating to homelessness, including substance abuse and mental health programs, as well as incarceration, police, and victim costs that accompany persistent homelessness. Decreasing homelessness will help decrease this drain on the County budget, saving the County money on these planned expenditures.

- c. ***Expenses Foregone.*** The County receives value by saving money on the County's future anticipated expenses. To the extent these programs are successful there will be less demand for jail beds, and there will be a decrease in ancillary costs associated with arrests, bookings, detoxification, and emergency room services.
 - d. ***Intangible Benefits to the County.*** Intangible benefits to the County are public health and safety externalities that are difficult to quantify. Successful programs will have a strong employment outcome for the program participants; decreasing recidivism and homelessness and transforming participants into productive, taxpaying citizens. As such, the County finds value in having productive citizens in the County, and in increasing the tax base. Further, the progress and results of these programs will inform the County and other governmental entities of improvements that can be made to the County's and other's recidivism and homelessness programs and policies, helping the County and other entities to provide more effective services.
 - e. ***Intangible Benefits Received by County Residents.*** County residents will receive an intangible benefit, of value to the County, by having productive neighbors and fellow citizens. The programs seek to reduce the financial and social impacts on families of incarcerated or homeless individuals. County residents will also benefit from improved safety and enhanced peace and order for both citizens and businesses.
3. The implementation and continuation of the Private Enterprise Projects shall be subject to the following requirements:
- a. The County Mayor shall report to the Council on a bi-annual basis, prior to the opening of the county budget, the net value received by the County for funds or resources appropriated by the County Council for each project.
 - b. The reports shall include the expenditures saved; the expenses foregone; the intangible benefits received by the County; the intangible benefits received by residents; and other conveniences or comforts to county residents brought about by way of the projects.
 - c. The County Mayor shall notify the Council of payment benchmarks as set forth by the agreements for "success payments" and "performance payments" as

DATE TUESDAY DECEMBER 5, 2017

defined by the study. The Mayor will notify the Council in the bi-annual reports whether benchmarks have or have not been reached for the projects.

4. This Resolution shall become effective immediately upon its approval and adoption by the Council and will be filed and recorded in the official minutes and records of the Council for this meeting.

APPROVED AND ADOPTED in Salt Lake City, Salt Lake County, Utah, this 5th day of December, 2017.

SALT LAKE COUNTY COUNCIL

ATTEST (SEAL)

By /s/ STEVEN DEBRY
Chair

By /s/ SHERRIE SWENSEN
County Clerk

The motion passed unanimously, authorizing the Chair to execute the resolution and directing the County Clerk to attest his signature, showing that all Council Members present voted "Aye."

Ms. Sherrie Swensen, County Clerk, submitted a letter requesting approval of proposed precinct changes due to annexations and population increases.

Council Member Snelgrove, seconded by Council Member Jensen, moved to ratify the vote taken in the Committee of the Whole meeting. [Council Member Jensen, seconded by Council Member Granato, moved to approve the request and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.] The Council motion passed unanimously, showing that all Council Members present voted "Aye."

A decorative horizontal line consisting of five groups of three black diamonds each, separated by spaces.

Ms. Holly Yocom, Director, Community Services Department, submitted a letter requesting approval to increase rental rates at the Clark Planetarium in order to better serve its customers.

Council Member Snelgrove, seconded by Council Member Jensen, moved to ratify the vote taken in the Committee of the Whole meeting. [Council Member Snelgrove, seconded by Council Member Jensen, moved to approve the new rental rates for the Clark Planetarium and forward the request to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.] The Council motion passed unanimously, showing that all Council Members present voted "Aye."

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DATE TUESDAY DECEMBER 5, 2017

Mr. Gary Edwards, Director, Salt Lake County Health Department, submitted a letter requesting approval to name the new health building currently under construction in Salt Lake City as the “Salt Lake Public Health Center.” Exterior signage would identify the building as the Salt Lake County Health Department.

Council Member Snelgrove, seconded by Council Member Jensen, moved to ratify the vote taken in the Committee of the Whole meeting. [Council Member Bradshaw, seconded by Council Member Granato, moved to accept the recommendation from the Board of Health and name the new building the Salt Lake Public Health Center and forward it and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed 8 to 1 with Council Member Snelgrove voting in opposition.] The Council motion passed unanimously, showing that all Council Members present voted “Aye.”



Mr. Sim Gill, District Attorney, submitted a letter advising that Friends of the Children's Justice Center has offered to donate \$5,040.15 to the District Attorney's Office to be used to support contracted forensic interview services.

Council Member Snelgrove, seconded by Council Member Jensen, moved to ratify the vote taken in the Committee of the Whole meeting. [Council Member Jensen, seconded by Council Member Granato, moved to accept the donation and forward the Declaration of Gift form to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.] The Council motion passed unanimously, authorizing the Chair to sign the Declaration of Gift form and directing the County Clerk to attest his signature and forward it to Friends of the Children's Justice Center, showing that all Council Members present voted "Aye."

Mr. Michael Ongkiko, Director, Human Resources Division, submitted a letter recommending approval of the following Human Resources Policy and Procedure:

#5-300 – Payroll

Council Member Snelgrove, seconded by Council Member Jensen, moved to ratify the vote taken in the Committee of the Whole meeting. [Council Member Newton, seconded by Council Member Burdick, moved to approve the version of Policy No 5-300 relating to off-cycle checks and FSLA exempt employees. The motion passed unanimously.] The Council motion passed unanimously, authorizing the Chair to sign the policy and procedure, directing the County Clerk to attest his signature, and authorizing the Human Resources Division to distribute the same, showing that all Council Members present voted "Aye."

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DATE TUESDAY DECEMBER 5, 2017

THERE BEING NO FURTHER BUSINESS to come before the Council at this time, the meeting was adjourned at 4:29:05 PM until Tuesday, December 5, 2017, at 6:00 p.m.

SHERRIE SWENSEN, COUNTY CLERK

By _____
Deputy Clerk

CHAIR, SALT LAKE COUNTY COUNCIL