

Salt Lake County Council

Committee of the Whole

~MINUTES~

Tuesday, December 12, 2017

[2:35:50 PM](#)

Committee Members

Present:

Jennifer Wilson
Richard Snelgrove
Jim Bradley
Arlyn Bradshaw
Michael Jensen
Aimee Winder Newton
Sam Granato
Max Burdick
Steven DeBry, Chair

Citizen's Public Input ([2:35:50 PM](#))

Mr. Steve Van Maren spoke under "Citizen Public Input" stating he found an agenda for an opioid task force meeting and wondered if those meetings were open to the public.

Council Member DeBry stated yes.

Mr. Van Maren asked how the meetings were noticed.

Mr. Jason Rose, Legal Counsel, Council Office, stated the opioid task force is a committee meeting; it was not created by resolution. There is no official action taken during the meeting.

Council Member DeBry stated the meetings do not have to be noticed, but they are open to the public.

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Review of Proposed Hires ([2:36:54 PM](#))

Mr. Brad Kendrick, Budget & Policy Analyst, Council Office, reviewed the following proposed hires:

Agency

Position

Clerk's Elections Division

Elections Coordinator 12

Planning & Development Services Division Chief Building Official 16

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<i>Youth Services Division</i>	Group Home Supervisor 15 Case Manager 14
<i>Animal Services Division</i>	Animal Control Officer 12
<i>Salt Lake County Health Department</i>	Vital Records Specialist 10
<i>Human Resources Division</i>	Employee Benefits Specialist 13
<i>Criminal Justice Services Division</i>	Programming & Services Coordinator 14
<i>Parks & Recreation Division</i>	Lead Custodial Maintenance Worker 9
<i>Surveyor's Office</i>	Field Operations Manager 17



Plaque Honoring Fallen Medal of Honor Recipients ([2:37:10 PM](#))

Council Member DeBry stated he asked County staff to research ways to honor Medal of Honor recipients from Utah.

Ms. Kimberly Barnett, Associate Deputy Mayor, stated two possibilities for memorials have been reviewed. The first would be a bronze plaque added to the existing military memorial in front of the north building of the Government Center. This would cost an estimated \$4,000 to \$6,000. A second idea is to hang a plaque inside the south building where a freedom shrine currently exists. An indoor plaque could be done in steel and that would cut the cost.

Council Member DeBry asked if the price for the outdoor plaque was for one plaque or one for each of the five Medal of Honor recipients.

Mr. Rory Payne, Director, Facilities Services Division, stated the price is for one plaque with all five names.

Council Member Newton stated she preferred the indoor plaque idea. Mayor Ron Bigelow of West Valley City is also working on a veteran's memorial. Perhaps the County could join in that effort.

Ms. Erin Litvack, Deputy Mayor of County Services, stated she is working with Mayor Bigelow to find a location.

Council Member DeBry stated he thought Mayor Bigelow's idea was some kind of museum set aside for all veterans. The County's plan is to honor the five Medal of Honor recipients from Utah.

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Council Member Jensen stated if the Council chooses to honor these veterans it should be done right. His preference would be an outdoor plaque in the existing military memorial in a place where people can see it. Cost is a consideration, but a memorial should be done right for those who laid down their lives for this country.

Council Member Wilson stated her preference would be for the indoor plaque, although she did not have a strong preference. The memorial should be done well and be long lasting.

Council Member Bradley stated this memorial could also be done as a piece of public art. A plaque with names is boring, but expressed through art might be the way to go.

Council Member Snelgrove stated in reviewing what other states and communities do for Medal of Honor recipients, Utah is falling behind.

Council Member Bradley asked if the County should be checking with any branch of the military about doing this.

Council Member Snelgrove stated the Department of Defense lists Medal of Honor recipients by state. A plaque may include names, date of birth, date of death, and reason for the award.

Council Member DeBry stated the County should also try to find surviving family members of the Medal of Honor recipients to attend a dedication ceremony.

Council Member Jensen stated something free standing that will catch the eye would be a suggestion. He could picture something made from granite.

Council Member Snelgrove stated there is room for a free standing granite memorial between the flag pole and entrance to the north building.

Ms. Barnett stated she would take this feedback, work on some ideas, create mockups with prices, and bring them back to the Council.

Council Member Wilson asked if these recipients were from all U.S. wars.

Council Member Snelgrove stated yes; the recipients are from all conflicts. He suggested the County investigate what other communities have done to honor their Medal of Honor recipients.

Ms. Litvack stated she will look into pulling together some funds to work with the County's architect to design a memorial. They will also look at the idea of public art. She suggested working with a project development team that would include Council representation to help them understand the Council's ideas.

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Open Meeting Act Training ([3:02:46 PM](#))

Mr. Jason Rose, Legal Counsel, Council Office, delivered a PowerPoint presentation for the statutorily required annual training for open meetings. He focused on changes to the statute. The change that applied to the Council was related to minutes. Public bodies are required to have both written minutes and recordings of their meetings. The statute change indicates a public body may satisfy the requirement that minutes cover the substance of discussions by posting an online recording of the meeting with an index. The state does that for the legislature. The Council does not have to have the substance of its discussions in the written minutes if it has an indexed recording of the meetings. That is brand new. He did not know if the Clerks were interested in doing something like that, but he could look into it. Council Members should be reviewing the draft minutes and making changes when necessary. Council Members cannot change something they said in the minutes, but can clarify their position at a subsequent meeting.

Council Member Wilson asked who was ultimately responsible for the accuracy of the minutes.

Mr. Rose stated the Clerk does the minutes by statute, but the Council is ultimately responsible to see that the minutes accurately reflect what happened in the meeting.

Council Member DeBry asked if there had ever been any problems or instances when the minutes were not done correctly.

Mr. Rose stated not in recent years. The Clerks do an excellent job. He is surprised that Council Members do not make more suggestions for the minutes. He reads through every draft and encouraged each Council Member to do the same.

Council Member Wilson thanked the Clerks for their service.

Council Member DeBry stated the Clerks should feel free to ask the Council if there is anything the Council can do to assist them or to help do their job.



Metro Solutions Commission ([3:10:29 PM](#))

Mr. Carlton Christensen, Director, Regional Transportation, Housing & Economic Development Department, delivered a PowerPoint presentation on a proposal to create the Metro Solutions Commission to serve as an advisory body to the County and local officials on the provisions and development of resources for future growth and economic development for Salt Lake County. The commission would advise on direction of long-term plans for land use, economy, trade, transportation, and other areas. It would assist in planning or promoting development of natural resources, labor, economic development, infrastructure, transportation, long-range and resource planning, and advise or make recommendations to the

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County, municipalities and other agencies regarding these issues. It would provide a regional vision and encourage coordination among municipalities and other organizations to achieve goals for the greater good of the County area. Commission members would include representation from the Mayor's Office, the Council, private business and industry, specific interests, and mayors from some of the municipalities.

Mr. Wilf Sommerkorn, Director, Regional Transportation & Planning Division, stated in looking at the challenges and issues facing the County regarding future growth and development, his office thought it would be good to have an advisory body that could help advise all the various jurisdictions as well as County officials. A provision in state code would allow the County to create a County resource development committee to focus on coordinating with the various jurisdictions to plan and develop the remaining areas of the County.

Council Member Jensen asked how this would be different from what the Wasatch Front Regional Council (WFRC) and other commissions were doing. He understood the County wanting to be the regional government, but did not think it was necessary to duplicate what was already being done.

Mr. Christensen stated a lot of what WFRC is doing is done through the Council of Governments (COG) and it is dictated by federal statute through a metropolitan planning organization process (MPO). The Metro Solutions Commission would not do that. Then, WFRC and some of the other groups do not have representatives from other non-government stakeholders, nor do they coordinate with them. Also, WFRC and COG meet infrequently. In the last four years, the County's role in transportation has nearly tripled or even quadrupled, and it has administered a lot of funds. It would be great if there was a process to take proposals to stakeholders and ask for some recommendations. It could be similar to the Zoo, Arts and Parks application process. Other bodies, including WFRC and COG, do not get into that level of conversation.

Mr. Sommerkorn stated the Metro Solutions Commission would help the local entities craft and develop their own policies in coordination with other entities' policies. There is great value in municipalities getting together on a regular basis to discuss the challenges that growth brings. For example, there are some challenges on the west side now because that is where growth is occurring. There is still a lot of land there in unincorporated County, and because landowners do not want to annex into cities because of political issues within the cities, they are coming to the County for answers. Creating this Metro Solutions Commission might be a way to help coordinate efforts with them on what is best there.

Council Member Newton stated anytime the County can help provide resources and ideas to cities for their plans is great, but creating a commission, overseen by the County in which it would only pick a select number of mayors, made her nervous. It sends a message to the cities that the County wants to drive the ship. If the Governor were to put together a commission to look at economic development and selected four counties to help him, and Salt Lake County was not included in that selection, it would be upset by that. It would not want to be told what to do having had no representation.

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Right now, there are two entities focused on the growth on the west side. The west side mayors have gotten together and are now meeting monthly. She suggested asking them if the County could be part of their group rather than asking them to be part of the County's group. Then, the Western Growth Coalition, which includes the chambers and business sector, is working on issues. She suggested the County look at how to better integrate with what is already being done rather than recreating the wheel and looking like it is trying to take over.

Mr. Sommerkorn stated what is being proposed here is meant to be countywide. The County would look at ways to include everyone.

Council Member Newton suggested the Mayor just put together an advisory committee to look at the issues. That would be met with less resistant than an official group set up through ordinance, which some people would be left out of.

Mr. Christensen stated the idea is not to tread heavy-handedly. However, he was not opposed to the County being available to the other groups.

Council Member Wilson stated she had some concerns based on the fact that this is what WFRC does. WFRC is very focused on such issues, primarily transit. She suggested coordinating with WFRC to see if there might be some direction the County could provide to it. There does need to be a balance of elected officials and subject experts. However, creating another layer would be disastrous, and there is a cost to adding more. She did not see this as a solution.

Council Member Snelgrove stated he has not been won over as to why a new entity was warranted when there are so many others doing much of the same thing, i.e. WFRC, edcUtah, Envision Utah, the Salt Lake Chamber, Utah Governor's Office of Economic Development (GOED), the World Trade Center Utah, and the Western Growth Coalition. It would be more efficient to work through one of these groups. The more groups there were trying to do the same thing, the less that gets accomplished. So, the creation of another committee might actually be counter-productive. He asked if these existing groups did not meet the level of competency the County hoped for.

Mr. Christensen stated these organizations are all very capable and all do good work. The challenge is Salt Lake County is not their focus. The County has had a lot of conversations with them, and has offered suggestions, but they never bite at the ideas. The County has a broader mission than they do.

Council Member Snelgrove asked what the fiscal note was to the County for this commission, either short-range or long-range, and whether it would lead to an FTE and an assistant to the FTE.

Mr. Christensen stated the Council approved additional administrative resources for his department in the 2018 budget, which would cover any administrative support needed for this.

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Ms. Erin Litvack, Deputy Mayor of County Services, stated when the Mayor's Office created the Regional Transportation, Housing & Economic Development Department it did so because there were a number of different County entities that had a connection to each other, but were only focused on one thing. Entities focusing on housing only focused on housing, and the same with entities focusing on transportation or economic development. So the idea of the Regional Transportation, Housing & Economic Development Department was to have the entities within the County work collectively. She saw the Metro Solutions Commission in a similar way in that there are groups only focusing on one thing, such as WFRC focusing on transportation. The intent is not to tell cities how to do their planning or use their land; it is to invite other vested entities to participate with the County in looking at the issues holistically.

Council Member Newton stated the Regional Growth Committee with WFRC is talking about housing and economic development in conjunction with transportation. She suggested the County work through WFRC so it is not a threat to cities, looking like it is trying to take over. Another option is to develop an advisory committee and invite people to the table without doing it in this official form.

Council Member Wilson stated she thought any County committee could be a disaster, but thought a working group of WFRC could be formed. WFRC has an intergovernmental work group that would generally look at this and determine what the objective was. She thought every mayor would agree that regional coordination was necessary, and participate if the County went that route. As chair of COG next year, she would be happy to work with the Regional Transportation, Housing, & Economic Department on this and see if the County could not drive that group. She suggested meeting off-line to see what the possibilities were.

Council Member Bradley asked who the County was really advising and what the motivation for cities would be to even participate.

Council Member Jensen stated everyone is for regional coordination and planning, but at the end of the day, if he was a city mayor, he would hold his cards close because he would not want the city next to his taking economic development across his line. In principle, it is a great idea, but in practice it would be hard to do at the County level. He needed time to look into it.

Council Member DeBry stated all the mayors in his district ran their campaigns on planning and zoning, and land use issues, so it is a big issue to them. The State is always worried about government overreach from the Federal Government, and local governments worry about overreach by the State. So, cities might worry that the County as the regional government was doing the same to them. The County has to include them and make them a part of the process. If it does, they will support it. If it does not do that, it will be out of luck.

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ZAP Tier I Advisory Board Funding Recommendations ([3:46:07 PM](#))

Ms. Elizabeth Mitchell, Chair, Zoo, Arts & Parks (ZAP) Tier I Advisory Board, submitted the following list of organizations recommended for funding for 2018 by the Zoo, Arts & Parks Tier I Advisory Board:

<u>Organization</u>	<u>Percentage</u>
Art Access.....	0.594
Ballet West.....	11.947
Discovery Gateway	2.332
Hale Centre Theatre	9.624
Natural History Museum of Utah	11.427
Pioneer Theatre Company	5.644
Red Butte Garden	10.494
Repertory Dance Theatre.....	0.920
Ririe-Woodbury Dance Foundation	1.043
Salt Lake Acting Company	1.745
Salt Lake City Arts Council Foundation	3.496
Salt Lake Film Society.....	3.057
Spy Hop Productions	1.574
Tanner Dance Program.....	1.748
Utah Arts Festival.....	2.078
Utah Film Center.....	1.759
Utah Heritage Foundation	0.787
Utah Humanities	1.070
Utah Museum of Contemporary Art.....	0.978
Utah Museum of Fine Arts	4.227
Utah Presents	1.739
Utah Symphony & Opera	21.717

The Council also approved Zoo, Arts & Parks (ZAP) Zoological funding for 2018 for the following Zoological organizations based upon the total qualifying expenditures:

<u>Organization</u>	<u>Percentage</u>
Hogle Zoo	63.50
The Loveland Living Planet Aquarium.....	28.25
Tracy Aviary	8.25

Council Member Bradshaw asked if any applicants attempted to enter into Tier I and were declined.

Ms. Holly Yocom, Director, Community Services Department, stated yes. The Leonardo, the Grand Theater, and Odyssey Dance Theater were denied funding under Tier I guidelines.

Council Member Bradshaw stated those entities would then be able to apply for Tier II funding.

Ms. Yocom stated yes. None of those entities appealed the decision.

Council Member Bradshaw, seconded by Council Member Bradley, moved to approve the recommendations and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.

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Increase to ZAP Tier I Threshold ([3:53:09 PM](#))

Ms. Grace Lin, Vice-Chair, Zoo, Arts & Parks (ZAP) Tier I Advisory Board, stated the ZAP Tier I Advisory Board is recommending raising the Tier I minimum three-year average of qualifying expenditures to \$367,200. Organizations that apply for Tier I funding are required to have operating expenditures that meet that qualifying amount in order to be considered for funding. The original amount established in 1995 was \$250,000 and it has increased annually. Between 2009 and 2014, the recession adversely affected the arts organizations, which then reduced expenditures. The County Council chose not to penalize them and held the threshold flat for those years. Since 2014, the increases have resumed. The recommended amount remains consistent with the goals established last year by the ZAP Tier I Advisory Board. Those goals were 1) to track the recent inflationary trends as reflected in the Western Urban Consumer Price Index, and 2) compensate for that temporary suspension of the threshold increase through a catch up mechanism. She noted that the recommended increase will not affect the current list of applicants.

Council Member Newton, seconded by Council Member Burdick, moved to approve the request and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.

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CONSENT AGENDA ([3:56:10 PM](#))

Tax Matters

The Council reviewed the tax matters, which will be placed on the Council agenda for ratification.

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Council Member Bradshaw, seconded by Council Member Jensen, moved to approve the tax matters and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.

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Mayor's Community Contributions

The Council reviewed the recommendation of the Contribution Review Committee for the following community contributions to be appropriated from the Mayor's 2017 budget:

Shelter the Homeless	\$2,800
Comunidades Unidas	\$ 600
Local charitable organizations (6-\$100 ArtTix gift cards)	\$ 600
United Way of Salt Lake	\$1,000

Council Member Bradshaw, seconded by Council Member Jensen, moved to approve the recommendations and forward them to the 4:00 p.m. Council meeting for ratification, and found the County received fair and adequate consideration for the contributions. The motion passed unanimously.

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Other Business

Sheriff Rosie Rivera introduced Matt Dumont, new chief of the County Jail, and Jason Mazuran, new chief of the Protective Services Division.

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The meeting was adjourned at [3:56:30 PM](#).

Chair, Committee of the Whole

Deputy Clerk

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