

# Salt Lake County Council

## Committee of the Whole

### ~MINUTES~

Tuesday, October 17, 2017

[1:36:26 PM](#)

#### Committee Members

##### Present:

Jennifer Wilson  
Richard Snelgrove  
Arlyn Bradshaw<sup>1</sup>  
Sam Granato  
Max Burdick  
Steven DeBry, Chair

##### Excused:

Jim Bradley  
Michael Jensen  
Aimee Winder Newton

#### Citizen Public Input ([1:37:12 PM](#))

**Ms. Alexandra Eframo** spoke under "Citizen Public Input" regarding the homeless population. She stated she would be willing to buy a one-way plane ticket for five homeless people who want to go home.



#### Review of Proposed Hires ([1:41:10 PM](#))

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the following proposed hires:

##### Agency

##### Position

*Salt Lake County Health Department*

Health Educator  
Public Health Nurse  
Health Educator  
WIC Dietician

*Sheriff's Office*

2 Mental Health Therapist

*Library Services Division*

Associate Director  
Customer Service Specialist

*Facilities Services Division*

Fiscal Coordinator

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<sup>1</sup> Participated electronically.

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*Clerk's Office*

Elections Coordinator  
Marriage and Passport Specialist



Interim Budget Adjustments [\(1:41:31 PM\)](#)

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the following interim budget adjustment requests, which have been placed on the Council agenda for formal consideration:

*Parks & Recreation Division*

Interim budget adjustment to reclassify a Lead Custodian Maintenance Worker position to a Building Operations Manager position.

Interim budget adjustment to change the funding source for exterior site improvements at the Kearns Oquirrh Park Recreation Center from the skate park parking lot improvements to parking, sidewalks, and interior road improvements.

Interim budget adjustment to reclassify a Farmer position to a Public Relations Coordinator position.

Interim budget adjustment of \$60,000 to purchase and install a boiler at the Salt Lake City Sports Complex. This will entail transferring funds from the Capital Improvements Contingency Fund.

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*Flood Control Engineering Division*

Interim budget adjustment to transfer \$20,000 from the Parks & Recreation Division to the Flood Control Engineering Division for the Wasatch Boulevard Irrigation System. The Flood Control Engineering Division will manage this project instead of the Parks & Recreation Division.

Interim budget adjustment to transfer \$54,000 from the Public Works Engineering Division to the Flood Control Engineering Division to reimburse services provided in 2017. The increase in expense to the Public Works Engineering budget will be covered by revenue from the Greater Salt Lake Municipal Services District.

Interim budget adjustment to transfer \$76,500 from the Maintenance of Streams account to various accounts within the Flood Control Engineering budget in order to purchase transmitters for the gauging program.

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Interim budget adjustment to cancel prior year encumbrances in Organization 5600 and transfer the budget to Organization 4500. Organization 5600 is being closed and all the budget for projects is in the Public Works organization, which is performing the work.

Interim budget adjustment transfer of \$12,100 to pay overruns on the Magna Livable Street project and \$9,864 to record the expense in the correct account. This will entail transferring \$21,964 from account 683005 to account 664005.

Interim budget adjustment to transfer \$1,700,044 from the Excise Tax Road Revenue Bond Projects Fund to the Class B & Collector Road Fund, and to transfer \$4,401,816 to the Unincorporated Municipal Services Fund to close the unincorporated portion of the Excise Tax Road Revenue Bond Projects Fund.

Interim budget adjustment of \$75,000 to reimburse Public Works Operations for excavation permit inspections. Funds will come from the Greater Salt Lake Municipal Services District.

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*Recorder's Office*

Interim budget adjustment to transfer funds originally designated to move three servers to an IS virtual environment to be used to remodel the Recorder's Office for safety and security purposes.

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*Behavioral Health Services Division*

Interim budget adjustment of \$1,718,437 to recognize revenues received from Medicaid, a Cooperative Agreement to Benefit Homeless Individuals (CABHI) grant, and Assertive Community Outreach Team (ACOT).

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*Center for the Arts*

Interim budget adjustment to recognize new revenue of \$600,000, and \$300,000 in additional expenses for utilities, trash removal, building maintenance, supplies, and a facility condition assessment study. The Council also approved a \$22,496 adjustment to be used to change all fluorescent lights in the exhibit hall to LED lighting.

Interim budget adjustment to recognize new revenue in the amount of \$1,750,000 and expenses in the amount of \$1,049,793. The Council also approved an interim

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budget adjustment of \$203,830 for the LED lighting project and \$495,000 for kitchen expansion at the Salt Palace Convention Center.

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*District Attorney's Office*

Interim budget adjustment to reclassify a Legal Secretary position to a Paralegal II position.

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*Mayor's Office*

Interim budget adjustment of \$31,284,304 for 2017B General Obligation Refunding Bonds, refunding portions of Series 2013 and Series 2011A.

**Council Member Burdick, seconded by Council Member Granato, moved to approve the requests and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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Jordan Valley Water Conservancy District ([1:47:58 PM](#))

**Council Member DeBry** stated there are two vacancies on the Jordan Valley Water Conservancy District board. State statute requires the Salt Lake County Council to submit three names for each vacancy to Governor Gary Herbert for his consideration. The names need to be submitted by the middle of November. The incumbents, Stephen Owens and Gregory Christensen, would both like to serve a second term. If Council Members would like to nominate anyone to sit on this board, the names with resumes need to be submitted to him as soon as possible.

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Overview Presentation of Administrative Services Department ([1:50:29 PM](#))

**Ms. Megan Hillyard**, Director, Administrative Services Department, delivered a PowerPoint presentation on the Administrative Services Department. She highlighted each division within the Administrative Services Department listing highlights for each and goals to be accomplished in the future.

**Council Member Snelgrove** stated some publicly owned facilities have gone solar. He asked if this was an economically viable option.

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**Ms. Hillyard** stated she would need to look into it.

**Council Member Snelgrove** asked how much the County spent for electricity at the South Towne Exposition Center and the Salt Palace Convention Center.

**Mr. Rory Payne**, Director, Facility Management Division, stated the County spent approximately \$600,000 a year on electricity.

**Ms. Hillyard** stated she would like to have a baseline for this in order to determine how much the new lights would reduce the electrical bill.

**Council Member Snelgrove** stated solar power would have to be economically viable before he would support it.

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Overview Presentation of Clerk's Office ([2:18:17 PM](#))

**Ms. Sherrie Swensen**, County Clerk, delivered a PowerPoint presentation on the Clerk's Office. She highlighted each division within the Clerk's Office going over each individual mission and performance measures, accomplishments, and increased work load.

**Council Member DeBry** asked if the federal government regulated the price of a passport and when it expires.

**Ms. Swensen** stated yes. The federal government also tells passport agencies how much they can charge for a passport.

**Council Member Snelgrove** asked what the formula was to determine the number of signatures needed before an individual could get his name on a ballot.

**Ms. Swensen** stated a number of factors go into determining how many signatures are needed such as which party the candidate was associated with, the number of eligible voters, and the percentage of registered voters.

**Council Member Burdick** stated he received his ballot for the 2017 general election in the mail this week. Last week, he received an information letter instructing voters within his household on how to use the ballot. He asked if these two pieces could be mailed together, thus saving postage cost.

**Ms. Swensen** stated it is better to send these items separately. She has to be very careful on what information is included with the ballot.

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Overview Presentation of the Human Services Department ([3:35:57 PM](#))

**Ms. Karen Crompton**, Director, Human Services Department, delivered a PowerPoint presentation on the Human Services Department. She highlighted work done on the Kearns Initiative, Evidence2Success program, and Operation Rio Grande as well as each division within the Human Services Department outlining various programs and their successes. She stated along the Jordan River Parkway Trail, over 137,000 tons of garbage has been picked up due to the homeless population.

**Council Member DeBry** stated over 50,000 tons of garbage from the homeless population was picked up in the Millcreek area alone. Law enforcement needs to make sure it follows up and keeps the areas clear of the homeless populations.

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Overview from Human Resources Division

This item was not discussed.

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Health Benefits for 2018 ([2:50:36 PM](#))

**Mr. Michael Ongkiko**, Director, Human Resources Division, updated the Council on the 2018 employee benefits. He delivered a PowerPoint presentation covering changes to 2018 medical and dental plans, a 7 percent increase in health insurance premiums, recommendations for 2018, and health savings accounts.

**Council Member Burdick** asked if any benefits had changed with the new dental plan and if employees could opt to pay more for better benefits.

**Mr. Ongkiko** stated no benefits had changed. In order to get increased benefits employees would have to find a dentist on the Advantage network.

**Council Member DeBry** stated there would be a 7 percent increase in the traditional health plan, and 80 percent of that increase would be paid by the County and 20 percent by the employee. He asked if that was the motion Mr. Ongkiko was seeking today.

**Mr. Ongkiko** stated yes.

**Mr. Darrin Casper**, Deputy Mayor of Finance & Administration, stated those premium increases will become revenues to the Employee Service Reserve (ESR) Fund. They help offset or pay the expected cost increase of the benefits. The County is self-insured so it pays costs according to the benefits schedule. The goal of the 7 percent premium increase is to try to match the expected increase in costs with an increase in revenue. However, that figure is

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just a guess. Consultants are estimating an 8.83 percent increase, but the County is willing to gamble that costs will not rise that much because it has an unrestricted reserve that is high enough to absorb a loss. Consultants have traditionally been a little conservative on their estimates. In addition, a figure has to be finalized because open enrollment starts on Monday, October 23, 2017.

**Council Member DeBry** asked if the County contribution to the premium increase will be included in the Mayor's 2018 budget.

**Mr. Casper** stated yes. The \$2.1 million increase is balanced into the proposed budget.

**Council Member Wilson** stated approving the health benefits separate from other employee benefits is difficult for the Council.

**Mr. Casper** stated any cost increases over 7 percent will be absorbed by ESR fund balance reserves.

**Council Member DeBry** asked why open enrollment was done this way.

**Mr. Ongkiko** stated reasons for the change to a calendar year involved the Affordable Care Act, confusion on the part of employees, and double digit increases in costs.

**Council Member Burdick** asked why the 7 percent increase only impacts the traditional plan.

**Mr. Ongkiko** stated the County has always incentivized the High Deductible Health Care Plan with free premiums. In the future, that may not always be the case. Hopefully, it will reduce some of the County's health care costs on an annual basis.

**Mr. David Delquadro**, Chief Financial Manager, Council Office, stated all premiums are going up by 7 percent. However, the County will absorb the premium increases for the high deductible plans.

**Mr. Casper** stated about 98 percent of employees would benefit financially from the high deductible plan.

**Council Member Burdick** stated he did not want to get into a situation where the County was penalizing people for being in traditional plans.

**Council Member Wilson, seconded by Council Member Granato, moved to approve the recommendation and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed 5 to 1 with Council Member Burdick voting in opposition.**

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**Council Member Burdick** stated he was not necessarily against the motion, he just wanted more information.

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Ordinance Amendment Regarding Advice and Consent ([3:14:56 PM](#))

**Ms. Erin Litvack**, Deputy Mayor of County Services, reviewed the following ordinance which has been placed on the 4:00 p.m. Council agenda for introduction. (Final adoption of the ordinance will be considered at the Tuesday, October 24, 2017, Council meeting.)

*Amendment to Advice and Consent Ordinance*

This amendment deletes a provision for the Mayor to appoint to County boards and commissions without the advice and consent of the County Council.

**Ms. Litvack** stated the County was looking into an issue related to whether Council advice and consent was needed for an advisory board position. It was discovered that the County ordinance did not align with state statute requirements. This amendment is to align the ordinance with state statute.

**Council Member Snelgrove, seconded by Council Member Burdick, moved to approve the ordinance and forward it to the 4:00 p.m. Council meeting to be introduced. The motion passed unanimously. Council Member Granato was absent for the vote.**

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Amendment to Technology Advisory Board (TAB) Ordinance ([3:16:58 PM](#))

**Mr. Zach Posner**, Chief Information Officer, Information Services Division, reviewed the following ordinance which has been placed on the 4:00 p.m. Council meeting for introduction. (Final adoption of the ordinance will be considered at the Tuesday, October 24, 2017, Council meeting.)

*Amendment to Technology Advisory Board*

This amendment authorizes the Chief Information Officer to provide technical advice and input on matters of information technology governance and projects as guided and directed by the Information Technology Advisory Board.

**Mr. Posner** stated he has a strong belief in the business leading technology as Information Services was setting up governance around the ordinance enacted by the Council a couple weeks ago. More flexibility was needed so that TAB as a whole could be more directive in creating working groups and that sort of thing.



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**Council Member Snelgrove, seconded by Council Member Burdick, moved to approve the ordinance and forward it to the 4:00 p.m. Council meeting to be introduced. The motion passed unanimously.**

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Naming Rights to South Towne Exposition Center ([3:17:56 PM](#))

The Council reviewed a resolution giving Mountain America Credit Union the naming rights to the facility currently known as the South Towne Exposition Center.

**Mr. Carlton Christensen**, Director, Department of Regional Transportation, Housing & Economic Development, stated the County has been working on obtaining naming rights to the South Towne Exposition Center for several years. It is not uncommon to have naming rights for public facilities, and counties allow that for additional revenue. This naming right agreement covers ten years, complies with County ordinances, acknowledges the building as a Salt Lake County facility, and the County will retain ownership of the building. However, for marketing and other purposes the facility would be known as the “Mountain America Expo Center.”

**Council Member DeBry** stated the Council has been big on branding County facilities. South Towne Exposition Center is not a Mountain America facility; it is a Salt Lake County facility. He realized this was a financial benefit to the County, but he would like to have the facility noted as being owned and operated by the County. He also asked if the money received from the naming agreement could go directly into the General Fund and not to the Expo Center. The Council may well put the money back into the Exposition Center’s budget, but it would have a chance to weigh in on how the money is distributed.

**Mr. Christensen** stated the Council would retain budgetary control of the money.

**Mr. Craig Wangsgard**, Deputy District Attorney, stated the agreement is to pay the County for the naming rights. It would not go through SMG, the contracted operator of the facility. The money would go directly into the General Fund.

**Council Member Burdick** asked if there was a reason the naming rights fees would not go to that facility as part of the income for that facility.

**Mr. Christensen** stated that is the challenge with convention or expo facilities. They have historically had some County participation to cover shortfalls. The notion was they generated taxes that compensated for that investment. The intent of this is to minimize that exposure at South Towne. It has the potential in a good year of being in a break even situation. During the budgetary process, those funds would go back into the facility for needs within the Exposition Center.

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**Ms. Erin Litvack**, Deputy Mayor of County Services, stated the concept behind this is to generate revenue to have the center operate in the black, not in the red.

**Mr. Dan Hayes**, General Manager, South Towne Exposition Center, stated he is proposing that the naming rights funds come to the Expo Center to reduce the subsidy from Salt Lake County. That is a benefit to the General Fund.

**Mr. Christensen** stated that was the notion when the budget was submitted about a month ago. That can be changed if the Council had concerns.

**Council Member DeBry** stated if the Council approved this resolution today, it would not be locked into that budgetary arrangement.

**Mr. Hayes** stated current logos for the South Towne Exposition Center and the Salt Palace Convention Center indicate that the facilities are Salt Lake County facilities. He would expect the Mountain America logo to also contain that information.

**Council Member Wilson** stated the County could negotiate to have "A Salt Lake County facility" integrated into the new logo as a design element. The County cannot diminish its own brand on facilities that taxpayers paid for.

**Mr. Hayes** stated the current negotiation provides the opportunity for the County to approve the logo proposed by Mountain America. Conversation and dialogue permitted within the current negotiation, as it is set up by contract.

**Council Member Wilson** asked why this idea did not come to the Council sooner. There is a lot of emotion around the branding issue.

**Mr. Hayes** stated the negotiations were not complete enough to bring to the Council

**Council Member Burdick** stated adding the County tag line to the logo and facility helps people know where their tax dollars are being used.

**Council Member Wilson**, seconded by **Council Member Burdick**, moved to direct staff to let Mountain America Credit Union know that the Council wants an integrated use of the County name and to bring options back to the Council. The motion passed unanimously. **Council Member Bradshaw** was absent for the vote.

**Council Member Wilson** stated the Council is looking to move forward, but would like to see some clarification and the addition of how the facility will be branded, taking into account the Council's interest in creating the line that reads: "A Salt Lake County Facility."

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**CONSENT AGENDA** ([3:55:38 PM](#))

Tax Matters

The Council reviewed the tax matters, which will be placed on the Council agenda for final approval and execution.

**Council Member Snelgrove, seconded by Council Member Burdick, moved to approve the tax matters and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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Resolution and Interlocal Agreement

The Council reviewed the following resolution and agreement. The resolution authorizing execution of the agreement has been placed on the Council agenda for final approval and execution:

*Sandy City* regarding the purchase of property for the Bonneville Shoreline Trail and the accompanying interim budget adjustment for \$275,000.

**Council Member Snelgrove, seconded by Council Member Burdick, moved to approve the resolution and agreement and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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Declaration of Gifts

The Council reviewed the following gifts to Salt Lake County. The Declaration of Gift forms have been placed on the Council agenda for final approval and execution:

*Parks & Recreation Division*

*Mr. Stuart McLaren* has offered to donate a 1946 Ford tractor to the Parks & Recreation Division to be used at the Wheeler Historic Farm.

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*Salt Lake County Health Department*

*Intermountain Health Care* has offered to donate \$5,100 to the Salt Lake County Health Department to be used to support participants in the National Diabetes Prevention Program.

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**Council Member Snelgrove, seconded by Council Member Burdick, moved to accept the donations and forward the Declaration of Gift forms to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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Other Business

*Approval of Minutes*

**Council Member Snelgrove, seconded by Council Member Burdick, moved to approve the minutes of the Salt Lake County Committee of the Whole meeting held on Tuesday, October 3, 2017. The motion passed unanimously.**

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The meeting was adjourned at [3:55:55 PM](#).

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Chair, Committee of the Whole

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Deputy Clerk

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