

Salt Lake County Council

Committee of the Whole

~MINUTES~

Tuesday, July 18, 2017

[1:09:59 PM](#)

Committee Members

Present:

Jennifer Wilson
Richard Snelgrove
Jim Bradley
Arlyn Bradshaw
Aimee Winder Newton
Sam Granato
Max Burdick
Steven DeBry, Chair

Excused:

Michael Jensen

Citizen Public Input ([1:09:59 PM](#))

No one appeared for Citizen Public Input.



Review of New Hires ([1:10:39 PM](#))

Mr. Brad Kendrick, Budget and Policy Analyst, Council Office, reviewed the following proposed hires:

Agency

Position

Behavioral Health Services

Case Manager
Clinical Administrative Assistant 13

Parks & Recreation Division

Area Maintenance Supervisor 13
Recreation Assistant Intern
Second Assistant Superintendent of Greens 11

Library Services Division

Library Shelver 7
Assistant Circulation Supervisor 12

Assessor's Office

Residential Ad Valorem Tax Appraiser 13
Commercial Ad Valorem Tax Appraiser 15

Council Office

Senior Policy Adviser

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<i>Flood Control & Engineering Division</i>	District Worker 9
<i>District Attorney's Office</i>	Civil Litigation Attorney 18
<i>Aging & Adult Services Division</i>	Case Manager 14
<i>Salt Lake County Health Department</i>	Help Desk Technician 12
<i>Information Services Division</i>	Software Developer 16

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Budget Adjustments ([1:10:39 PM](#))

Mr. Brad Kendrick, Budget and Policy Analyst, Council Office, reviewed the following budget adjustment requests:

Auditor's Office

Interim budget adjustment to reclassify an Internal Auditor 15 to a Senior Property Tax Analyst 16.

Public Works and Municipal Services Department

Interim budget adjustment of \$2,500 to recognize depreciation as an expense.

Interim budget adjustment of \$24,222 to postpone two reduction in force positions in the Public Works and Municipal Services Department through July 31, 2017, and two positions in the Animal Services Division through August 31, 2017. This will require transferring funds from the Judgment Levy.

Office of Regional Development

Interim budget adjustment of \$250,000 for the Dashboard Project. This will entail transferring the funds from a restricted account to an unrestricted account.

Interim budget adjustment to reclassify a Manager position to a Municipal Economic Development Director.

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Facilities Management Division

Interim budget adjustment of \$2,219,661 for Phase 2 of the HVAC replacement project.

Council Member Bradshaw, seconded by Council Member Newton, moved to approve the interim budget adjustment requests and forward them to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously. Council Member Wilson was absent for the vote.



Rio Grande Area – Update ([1:13:14 PM](#))

Mayor Jackie Biskupski, Salt Lake City, stated Salt Lake City is working on creating new tools to manage the homeless population in the Rio Grande area. These tools will help Salt Lake City get through the next two years before the homeless population can be broken up and provided with real resources and services that are needed. Never before has Salt Lake City had the level of cooperation and commitment from the federal, state, county, and city levels that it is seeing today. The issues that are being dealt with have gone on for decades, and over the past 10 years have spiraled out of control.

Salt Lake City is preparing for the closure of the Rio Grande Homeless Shelter by implementing initiatives to prepare the area for the change. These initiatives will disrupt day-to-day illegal activities in the area. The City will spend well over \$10 million this fiscal year to staff and make improvements in the area. It will keep the Community Connection Center operating, bring physical infrastructure changes along 500 West, and add brighter lights and security cameras.

Mr. David Litvack, Deputy Chief of Staff, Salt Lake City, stated Salt Lake City is working to provide a clean environment, which is conducive to homeless individuals to access critical services. Some changes that have been made include:

- Changing all street lights in this area to the brighter LED lights.
- Removing rocks that were used to hide drugs and weapons, and then paving the area.
- Adding waste reciprocals.
- Providing portable restrooms.

Upcoming changes will include the replacement of the median along 500 West, turning it into secure parking for both city and county staff.

Mr. Mike Reberg, Director, Department of Community and Neighborhoods, Salt Lake City, stated \$213,000 was allocated for the parking project. Construction should start the middle of August. The structure will provide a protected area for those people leaving the Road Home to access the Community Connection Center.

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Council Member Burdick asked what was meant when referring to a parking structure.

Mr. Reberg stated the structure would be a fenced, paved parking facility with a secure gate.

Deputy Police Chief Josh Scharman, Salt Lake City, stated his department is trying to affect behavior by making changes to the infrastructure as well as enforcing compliance with city ordinances and state laws. Recovering addicts have a very difficult time walking out of the shelter, crossing the street while passing all the drug dealers before going into the Community Connection Center where they are given whatever assistance that is needed. The goal is to create a safe area immediately around the Community Connection Center, which will disrupt the illegal activities. Since implementing some of these changes, serious criminal offenses committed in the area have been reduced by about 5.9 percent overall. The “nuisance crimes” such as trespassing, public intoxication, or urinating in public have increased.

Council Member DeBry asked what was being done in regards to proactive enforcement.

Deputy Police Chief Scharman stated the police department has done what is called “super ops,” where it puts together a bunch of resources and goes in for 24 hours or so, and then leaves. This kind of operation does not work well. As soon as the police presence is gone, business resumes as normal. The focus is now on enforcement everyday coupled with the occasional “super ops.” If the police department is consistent in enforcing all crimes it will change behavioral. One-tenth of the Salt Lake City Police Department’s budget is spent in this area.

Mr. Litvack stated Salt Lake City is two or three weeks away from putting in four new security cameras on 500 West, along with big signs indicating “you are being watched.” This is effective in reducing the crime rate. Also, law enforcement along 500 West has increased.

Deputy Police Chief Scharman stated cameras are a very effective tool. On one hand, the police department is trying to enforce law, but at the same time, there are dozens of people who need help. It is trying to sort between who in the Rio Grande area that needs help and who is there for criminal activities.

Council Member DeBry asked if the camera was a live feed, or if dispatchers had to review it.

Deputy Police Chief Scharman stated the camera is capable of both. Police presence in the area has doubled with 40 officers and social workers housed out of the Community Connection Center. The goal is to identify how to move people on in the system, stopping their current behavior, which is requiring police and fire services and to help with personal progression. The Community Connection Center had over 5,000 client contracts last year asking for services.

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Mayor Biskupski asked the Council to please stick with Salt Lake City for the next two years. A lot of money is going into this neighborhood, and once the Road Home is closed, the population is broken up, and services provided in a much different way there will be a different picture. Salt Lake City's Economic Development team is working hard in this area. There is a great deal of activity and project work going on. The City will not rest until it brings a change to this neighborhood.

Council Member DeBry stated this is a huge issue impacting all entities. Together more can be accomplished than working on it separately. He asked how it would impact this area if Salt Lake City Police had unlimited jail beds available.

Deputy Police Chief Scharman stated certain members of this community need to be in front of a judge and held accountable for drug dealing and other violent crimes. It is valuable to be able to remove someone from a charged environment and drive them to a jail. Everyone in the area sees what happens, and it sends a message - there is a penalty if the law is broken. Jail beds are very important.

Council Member Newton read part of an email she received from a constituent regarding concerns in this area. The email stated there is a crisis and it needed to be dealt with now. She asked how she could respond to this constituent regarding short term changes.

Mayor Biskupski stated the individual needs to know that jail restrictions have been lifted, which will help the Salt Lake City Police Department hold individuals accountable. The City cannot arrest its way out of this problem. There are no easy solutions, but when criminals are held accountable, there is real impact. The other piece of the equation is the need for additional treatment beds. Funding needs to be available to treat the mentally ill or addicted individuals. There is a waiting list of over 100 people stuck in this neighborhood who are homeless, addicted, and waiting for a treatment bed.

Council Member Snelgrove stated San Bernadino has posted signs in areas where they know there is a huge panhandler population. The signs indicate it does not support panhandling and encourages the population to support charities and not panhandling.

Mayor Biskupski stated Utah has a new law that prohibits panhandling, but the City has not seen any signs. She will reach out to the State regarding this.

Council Member Snelgrove asked about the use of drones to help police this area.

Deputy Police Chief Scharman stated the Special Operations Unit just received approval for a drone.

Council Member Snelgrove stated during his 2016 election campaign, he hired homeless people through a service called People Ready. The manager of People Ready

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indicated the Road Home had never reached out to it. People Ready could provide people who have skills temporary employment, which could lead to permanent employment.

Mr. Reberg stated Salt Lake City has hired a dedicated homeless service coordinator, who will reach out to People Ready. Salt Lake City hires homeless individuals to help with the day-to-day cleaning in the Rio Grande area.

Council Member Snelgrove stated the homeless population is not a problem unique to Salt Lake City. He asked if Salt Lake City had looked into other cities in the United States or Canada to see what best practices could be adopted.

Mayor Biskupski stated the new resource centers are a best practice model. As the City looked into this population it realized a couple of key things that were important. The first thing is to break up the population, all service providers and services cannot be in one neighborhood. The other thing is that in the construction of the new resource centers it is critical to have interior courtyards, which are not accessible to the public. This helps to avoid drug dealing. Also, onsite resource assessment is necessary and the sooner the assessment occurs the quicker the person can get back on their feet.

Council Member Snelgrove asked if Salt Lake City was becoming a magnet for homeless people.

Mayor Biskupski stated numbers indicate that the majority of the homeless population in Salt Lake City is from Utah. Homeless services are very limited throughout Utah, so the homeless are coming to Salt Lake City to receive services.

Council Member Snelgrove asked what Salt Lake County could do to be a better partner in this effort.

Mayor Biskupski stated jail bed space is a critical piece of what is needed as well as beds to treat the mentally ill and addicted individuals.

Council Member Bradley stated it is easy for the public to think that if more jail beds were available, the problem would go away. This is not the case, the City cannot arrest its way out of this problem. The homeless issue needs a system approach, and that system is begging for more money for treatment and housing. This will not be cheap; the City or the County does not have the financial resources to build the resources needed. Help is needed from the State.

Mayor Biskupski asked if funding was available if there were additional service providers who are not current partners who could bring additional treatment beds into the system.

Council Member Bradley stated that would be worthwhile to look into. However, treatment beds are not the only thing needed. Additional treatment specialist and staff who can follow up with an individual would be needed as well. He asked how the Salt Lake

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City Police Department was going to handle the drug dealing problem that will continue to happen.

Deputy Police Chief Scharman stated the City has a very robust plan in place working with the Drug Enforcement Agency (DEA), metro narcotics, a task force in the County, and Salt Lake City narcotics where it is applying constant pressure on the drug dealers. Over 165,000 dosage units were confiscated in the Rio Grande area last year. Drug dealing cannot be eliminated completely, but the dealers should not be able to stand on a corner and openly sell drugs.

Mr. Litvack stated that is why part of the effort is designed to disrupt and separate individuals who are trying to get help from those who are trying to victimize people. It is easier for law enforcement to enforce against the criminal element if people are separated.

Council Member Bradshaw stated as law enforcement is increased in this area - it forces the criminal element further out into neighborhoods. This is a very holistic issue and he appreciates the approach the city and agencies are taking. The City should look at ways to make the Community Connection Center an access point for treatment and not the jails. He asked for additional information relating to the social worker hired by the city to go out and engage people.

Ms. Lana Dalton, Director, Community Connection Center, stated the Community Connection Center has 46 officers in the Rio Grande area at all times. The Center works with officers by going out on calls or the officers bring the individuals into the facility. The Center offers a variety of services such as detox, transportation, or employment assistance. The Center is open to the public from 12:00 p.m. to 5:00 p.m. Monday through Friday. It typically sees approximately 100 people a day asking for different resources or services.

Council Member Burdick stated he is encouraged with what is going on with the involvement of many different entities. There is a need to be careful not to push problems out to other communities. He asked if there were any success stories as far as resource centers in other cities.

Mayor Biskupski stated the model was created here and it is new. It is currently being tested in Midvale with the Family Resource Center. Mayor JoAnn Seghini, Midvale City, has learned a lot and changes have been made to the way the system operates, as well as changes to the way the new resource centers will be constructed.

Council Member Wilson asked if there was additional capacity in the area for treatment beds if they were funded.

Ms. Karen Crompton, Director, Human Services Department, stated yes, there is additional capacity; however, additional funds would be needed.

Council Member Wilson asked that a list be compiled showing the additional capacity.

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Council Member Bradley stated the list will need to include some type of therapeutic evaluation, not just treatment beds.

Ms. Crompton stated there would be a need for more case managers and supervisors.

Council Member Wilson stated the work that has been done is good, but the City and County are at a tipping point. They do not have the resources needed to fully fund this. The biggest failure, as she sees it, is with the State Legislatures and not finding a solution to Medicaid expansion. Those funds are needed in the state, not diverted to other states. The homeless crisis will not solve itself.

Council Member Granato stated the City and County needs to keep the lines of communication open and continue to work together to solve this issue.

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Case Management System Update ([2:36:29 PM](#))

Ms. Megan Hillyard, Director, Administrative Services Department, stated the new case management system project is going very well. The District Attorney's Office, Criminal Justice Services Division, and Youth Services Division have worked collaboratively to achieve an enterprise solution that allows for data sharing and greater economies of scale. It has been determined that the project will be hosted in the cloud, and that additional funding will be needed in 2019.

Mr. Drew Gordon, Project Manager, Information Services Division, stated in 2015, the County awarded Journal Technologies the contract for this project, but had to leave out the hosting component due to BCI compliance. In September of 2016, BCI cleared the hosting solution, and an amended contract is being prepared. The project is fully funded through 2018, but will require an additional \$183,000 in 2019.

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Other Post Employment Benefits (OPEB) Update ([2:40:19 PM](#))

Mr. Darrin Casper, Deputy Mayor of Finance & Administration, reviewed the Salt Lake County 2016 OPEB Trust Annual Report. As of December 31, 2016, the OPEB Trust had \$4.1 million in the irrevocable trust and \$5.2 million in the overall trust. Subsequent to that, \$900,000 had been transferred from the operating account to the irrevocable trust.

Changes to the trust this year include the Director of Human Resources being named as a trustee in lieu of the Director of the Administrative Services Department. Administrative Services now reports to him, and the District Attorney's Office felt it was better to have that segregation. Investment strategies have also changed. Fifty percent of the trust's equity

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allocation will be in stock index funds. That may be overly conservative, and the trustees will revisit the issue. There is also a change in an accounting standard, which will impact the Comprehensive Annual Financial Statement. This year the report shows an unfunded liability of \$49 million. Next year, with the new standard, the unfunded liability will go up to \$100 million. That is actually good news because after it hits the \$100 million mark, the liability will shrink with each contribution. Under the current accounting standard, the liability appears to keep rising. The goal of the trustees is to go from an annual contribution of \$900,000 to \$5 million.

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Amendments to HR Policies

This item was not discussed.

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Countywide Policy & Procedure ([2:46:37 PM](#))

The Council reviewed the following Countywide policy and procedure, which has been placed on the Council agenda for final approval and execution:

#1019 – Authorization and Payment of Travel Related Expenses

Ms. Kimberly Barnett, Associate Deputy Mayor, reviewed changes to the policy, which included deleting references to the Auditor's Office and replacing it with "Mayor's Finance." Forms are now available on the intranet, and language has been changed regarding baggage fees, taxable meal allowances, and travel reimbursement by outside agencies.

Council Member Newton, seconded by Council Member Burdick, moved to approve the policy and procedure and forward it to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously.

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Professional Services Contract Processing & Payments Ordinance ([2:48:56 PM](#))

Mr. Jason Yocom, Director, Contracts & Procurement Division, reviewed the following amended ordinance, which has been placed on the Council agenda for introduction. (Final adoption of the ordinance will be considered at the Tuesday, August 1, 2017, Council meeting.)

Amendments to Contracts & Procurement Ordinance

These amendments update changes in definitions and contract processing and payments.

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Mr. Yocom stated the definition of “professional services” has been added to the ordinance at the request of the District Attorney’s Office. Other changes include updates to process, revenue contracts, and language regarding contract renewal options.

Council Member Bradshaw, seconded by Council Member Burdick, moved to approve the ordinance and forward it to the 4:00 p.m. Council meeting for formal introduction. The motion passed unanimously.

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Appointment of the New Chief Information Officer (2:51:37 PM)

Ms. Megan Hillyard, Director, Administrative Services Department, introduced Zach Posner as the new Chief Information Officer.

Mr. Jason Rose, Legal Counsel, Council Office, stated this appointment does not need the advice and consent of the Council. This is informational only.

Council Member Bradshaw, seconded by Council Member Burdick, moved to acknowledge the appointment and forward it to the 4:00 p.m. Council meeting. The motion passed unanimously.

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CLOSED SESSION – Personnel and Litigation Matter

Council Member Bradshaw, seconded by Council Member Newton, moved to close the open session of the Committee of the Whole meeting to discuss a personnel and litigation matter. The motion passed unanimously.

The Council reopened the meeting by motion during the closed session.

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CONSENT AGENDA (2:51:57 PM)

Tax Matters

The Council reviewed the tax matters, which have been placed on the Council agenda for final approval and execution.

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Council Member Bradshaw, seconded by Council Member Wilson, moved to approve the recommendations and forward them to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously. Council Member Newton was absent for the vote.

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Resolutions and Interlocal Agreements

The Council reviewed the following resolutions and agreements. The resolutions authorizing execution of the agreements have been placed on the Council agenda for final approval and execution:

- 1) *University of Utah* regarding contribution of TRCC funds for Kingsbury Hall.
- 2) *University of Utah* regarding contribution of TRCC funds to the DUMKE Auditorium
- 3) *City of Millcreek, Copperton Metro Township, Emigration Canyon Metro Township, Kearns Metro Township, Magna Metro Township and White City Metro Township* regarding the Community Development Block Grant Program and the Home Investment Partnership Program.

Council Member Bradshaw, seconded by Council Member Wilson, moved to approve the resolutions and forward them to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously. Council Member Newton was absent for the vote.

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Gifts to Salt Lake County

The Council reviewed the following gifts to Salt Lake County. The Declaration of Gift forms have been placed on the Council agenda for final approval and execution:

Animal Services Division

ASPCA has offered to donate \$5,000 to the Animal Services Division.

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Aging and Adult Services Division

Rocky Mountain Power has offered to donate \$2,011 for the Meals on Wheels Program.

Carol Varney has offered to donate \$3,000 to purchase lapidary equipment for the West Jordan Senior Center.

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Stephen C. and Linda M. Jacobsen Gift Fund has offered to donate \$20,000 for the Outreach Programs.

Intermountain Healthcare has offered to donate \$3,750 for the Mastery Program.

Council Member Bradshaw, seconded by Council Member Wilson, moved to accept the gifts and forward the Declaration of Gift forms to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously. Council Member Newton was absent for the vote.

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Approval of 2018 Budget Calendar

The Council reviewed the following budget calendar for the 2018 budget workshop sessions and 2017 year-end budget adjustments:

- October 3, 2017 – Revenue and economic update
- October 24, 2017 – Mayor's proposed budget
- October 24 – November 21, 2017 – Budget workshop sessions
- December 5, 2017 – Public hearing and adoption of 2018 budget

The Council also set the date of October 24, 2017, as the last day to approve any 2017 budget adjustments. After that date, all budget adjustments, unless exigent in nature, will be considered after the budget workshop sessions are completed.

Council Member Bradshaw, seconded by Council Member Wilson, moved to adopt the budget calendar and forward it to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously. Council Member Newton was absent for the vote.

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Resignation Letter to the Democratic Party

The Council reviewed the Notice of Vacancy letter to be sent to the Salt Lake County Democratic Party regarding the resignation of Jim Winder, Salt Lake County Sheriff.

Council Member Bradshaw, seconded by Council Member Wilson moved to approve the letter and forward it to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously. Council Member Newton was absent for the vote.

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Other Business

Approval of Minutes

Council Member Bradshaw, seconded by Council Member Wilson, moved to approve the minutes of the Salt Lake County Committee of the Whole meeting held on Tuesday, June 27, 2017. The motion passed unanimously. Council Member Newton was absent for the vote.

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The meeting was adjourned at [2:55:43 PM](#).

Chair, Committee of the Whole

Deputy Clerk

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