

# Salt Lake County Council

## Committee of the Whole

### ~MINUTES~

Tuesday, November 7, 2017

[9:11:01 AM](#)

#### Committee Members

##### Present:

Jennifer Wilson  
Richard Snelgrove  
Jim Bradley  
Arlyn Bradshaw  
Michael Jensen  
Aimee Winder Newton  
Sam Granato<sup>1</sup>  
Max Burdick  
Steven DeBry, Chair

#### Moment of Silence ([9:11:01 AM](#))

**Council Member DeBry** led a moment of silence in remembrance of lives lost in the Texas and New York tragedies.

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#### Citizen Public Input ([9:14:01 AM](#))

No one appeared for Citizen Public Input.

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#### Review of Proposed Hires ([9:14:08 AM](#))

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the following proposed hires:

<u>Agency</u>	<u>Position</u>
<i>Animal Services Division</i>	Customer Care Associate 11
<i>Behavioral Health Services Division</i>	Clinical Administrative Assistant 13
<i>District Attorney's Office</i>	Legal Secretary 12

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<sup>1</sup> Present for morning portion of the meeting; excused for afternoon session.

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*Criminal Justice Services Division*

Department Management Analyst TL  
Data & Evidence Specialist 12  
Case Manager 14  
Prosecuting Attorney 17  
Secretary 10

*Sheriff's Office*

Corrections Specialist 11

*Regional Transportation, Housing &  
Economic Development*

Regional Economic Development Manager 16

*Salt Lake County Health Department*

Vital Records Specialist 10  
Environmental Health Supervisor 16  
Office Specialist 10

*Mayor's Office*

Senior Advisor to the Mayor

*Library Services Division*

Customer Services Specialist 10  
Custodial Maintenance Worker 9

*Youth Services Division*

Youth Worker 14

*Assessor's Office*

Personal Property Appraiser 13



BUDGET WORKSHOP

Departments/Divisions

*Public Works and Municipal Services Department* ([9:14:39 AM](#))

➤ *Rate Increases for Landfill Tipping Fees and Fleet Charges*

**Mr. Scott Baird**, Director, Public Works and Municipal Services Department, stated the proposed changes would increase the tipping fee \$1.50 a ton for waste and \$1 a ton for green waste. Rates for loads under 9,000 pounds would be charged an additional \$2. The new fees would be in effect until the transfer station is closed.

**Council Member Bradley, seconded by Council Member Snelgrove, moved to approve the increased landfill tipping fees and fleet charges. The motion passed 8 to 1 with Council Member Wilson voting in opposition.**

**Council Member Wilson** stated she needed more information before she would vote in favor of this request.

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➤ *Transfer Station Analysis*

**Mr. Jared Steffey**, Fiscal Manager, Public Works and Municipal Services Department, delivered a PowerPoint presentation showing the 2016 actuals for the transfer station. He stated the transfer station operates in the red at \$2.7 million a year. It is losing the full amount of \$16 per ton for any waste that is brought in by South Salt Lake City, and approximately \$11 per ton on all commercial accounts.

**Council Member Jensen** asked why South Salt Lake City did not have to pay to use the transfer station.

**Mr. Scott Baird**, Director, Public Works and Municipal Services Department, stated it was a condition put into the agreement because the transfer station was located in South Salt Lake City. This is a 50-year agreement and can only be terminated with the closure of the transfer station.

**Mr. Steffey** stated currently, the transfer station collects about 180 tons of garbage. If the transfer station were to close, it is estimated that the County would lose half of that tonnage and \$300,000 in dividends. However, the County would still net \$2.4 million, which would be split between Salt Lake City and the County. The budget proposes the transfer station be closed as of January 1, 2018. If it remains open until July 1, 2018, it would cost the County an estimated \$1.3 million.

**Council Member Newton** stated the County needed to look into this to determine what is feasible and talk with Salt Lake City. Instead of closing the transfer station, other options could be explored, such as charging the actual cost, or selling the transfer station to another entity.

**Mr. Steffey** stated the Public Works Department is meeting weekly with Salt Lake City to explore options. The 2018 budget proposal is to close the transfer station the first of January 2018.

**Council Member Newton** stated Salt Lake City indicated it needed time to go through a public process. She asked how much time that would take.

**Mr. Baird** stated the timeline for the public process could be as long as the Council determined. However, it could take up to six months to make infrastructure changes at the landfill to accommodate the additional traffic that would be generated with the closure of the transfer station.

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**Council Member Newton** stated the closure of the transfer station could impact budgets already adopted by the cities. Closing the transfer station in July would give the entities the necessary time to make adjustments. The County cannot continue to go down the path of operating the transfer station in the red. It needed to do something.

**Council Member Wilson** stated the argument could be made that the transfer station is of some value due to fewer trucks going to the landfill and environmental issues. The County is a regional government and it should be looking at regional solutions. Whatever action it takes would affect all entities. The Council needed to be fair to taxpayers as well as entities that participate in the transfer station.

**Council Member Burdick** asked who the owners of the transfer station were.

**Mr. Baird** stated the owners are Salt Lake County and Salt Lake City. There is an interlocal agreement with South Salt Lake City allowing it to use the transfer station for free. West Valley City gets a discounted rate and the Wasatch Front Waste and Recycling District (WFWRD) is required to dump at least 85 percent of its garbage at the transfer station or the landfill. There are additional agreements with private companies as well.

**Council Member Burdick** asked to see a copy of the interlocal agreement with Salt Lake City establishing the transfer station.

**Council Member Snelgrove** asked if there was any interest from private entities for the possible purchase of the transfer station. He asked how the County could get word out that the transfer station was for sale.

**Mr. Baird** stated Salt Lake City has a quote from a private entity on how much it would cost to run the transfer station, which is being discussed. An RFP could be released indicating the transfer station was for sale. Another option would be to retain ownership of the facility, but privatize the operation of it.

**Council Member Snelgrove** asked what the sequence of events would look like leading up to the closure of this facility.

**Mr. Baird** stated the first step would be to complete the study of this facility showing all the fiscal, operational, and legal aspects of the closure. The study would provide a timeline to implement the closure. In addition, construction at the landfill would need to be finished to accommodate the increased traffic.

**Council Member Bradley** stated the transfer station serves a very useful purpose in terms of minimizing the cost of transportation of garbage from the south side of the valley to the landfill, which is on the north side. There is an impact on the citizens and those people who collect the refuse in terms of the cost of transportation. He would be very reluctant to privatize or sell the transfer station. The government should be in charge of pricing rather than a private enterprise. The County is operating a business and needs to recoup its cost.

There needs to be a fair amount of time before closing the transfer station, allowing people who use it to adjust to the new costs.

**Mayor Ben McAdams** stated the government does subsidize activities from time to time, but he failed to see justification in subsidizing trash collection when it could be paid for through a user fee.

**Council Member DeBry** stated it comes down to a service and government provides services to its citizens. However, at the end of the day, someone needs to pay for it and that should be the people who use it.

**Ms. Pam Roberts**, Director, Wasatch Front Waste and Recycling District (WFWRD), stated WFWRD has an interlocal agreement with Salt Lake County, which requires it to bring 85 percent of the waste it collects to Salt Lake County facilities. Services are being subsidized everywhere and trash should not be any different. Trash is the most rudimentary service that government can provide. It is right up there with health and safety. If looking solely at the transfer station, it is a money loser; however, the Solid Waste Management Fund is \$1 million in the net gain right now. If the transfer station is going to close, then the WFWRD needs to be let out of its interlocal agreement. The County cannot hold WFWRD to the 85 percent. It would drive up the rate for collection by at least \$2 per home per month on top of the \$2.25 increase, which is already in WFWRD's budget.

**Mr. Lance Allen**, Director, Waste and Recycling, Salt Lake City, stated a transfer station very seldom makes money, but it is used to get solid waste to a landfill. In order to realize the \$2.7 million in savings from closing the transfer station, the County would have to eliminate all employees and all administrative costs associated with the transfer station. Salt Lake City, WFWRD, and South Salt Lake City would experience an increase in cost. The \$2.7 million would not go away; someone would end up paying for it. As the tonnage taken to the landfill decreases, the cost associated with it increases. The County still needs the same equipment, employees to run the equipment, and the landfill still needs to be open. It does not matter how much is taken to the landfill; these costs are still fixed.

**Council Member Bradshaw** asked if Salt Lake City was against the closure of the transfer station.

**Mr. Allen** stated Salt Lake City would not see the net gain by closing the transfer station.

**Mr. Baird** stated the County is working with the fiscal staff from Salt Lake City to make sure everyone agrees on the dollar amounts.

**Council Member Newton** stated she would like to see the numbers once a consensus is arrived at.

**Council Member Snelgrove** moved that the Council endorse and support the administration's proposal to close the transfer station and ask it to report back to the Council with a timeline as well as a sequence of events in terms of how this closure will occur. It is the intent of the Council that all stakeholders be involved in the discussions and their concerns vetted. The motion died due to the lack of a second.

**Council Member Newton**, seconded by **Council Member Burdick**, moved to continue looking at the option to close the transfer station provided the County works with its partners to look at all options, including someone else taking over the transfer station and increased fees in order to break even.

**Mr. Baird** stated if there is a loss of \$300,000 on one side, but a \$2.3 million gain on the other side, it benefits Salt Lake City as well.

**Council Member Wilson** stated it would be premature for the County to make a decision until it heard from Salt Lake City.

**Mayor McAdams** stated the Council is reaching out to Salt Lake City to get its support for this closure. His office will report back to the Council.

**Council Member Newton** clarified her motion. She stated the motion is to either 1) close the station; 2) keep it open, but charge the full cost; or 3) let someone else take over providing this service, and to bring back the information to the Council as soon as possible.

**Council Member Bradshaw** asked how this motion relates to the budget. He would like to provide clarity to the partners of the transfer station as soon as possible.

**Council Member Newton** stated the Council could make the decision by the end of the first quarter.

**Council Member Bradshaw** stated the Mayor's proposed budget would be modified to keep the transfer station open to at least the end of March.

**Council Member Newton** stated by the end of March, the Council should have some direction relating to the closure of the transfer station. However, the transfer station might need to remain open longer in order to transition to the new option.

**Council Member Bradshaw** asked how it would affect the budget if the transfer station remained open for half a year.

**Mr. Darrin Casper**, Deputy Mayor of Finance and Administration, stated there would be a loss of about \$676,000 per quarter. The expenditures and revenues would be added into the budget.

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**Council Member Bradshaw** asked if the expenditures were added back into the budget, if it affected the General Fund or the Solid Waste Management Fund.

**Mr. Casper** stated adding the expenditures back into the budget would not impact the General Fund.

**Council Member Burdick** stated the County needs to get a buy-in with this proposal from Salt Lake City. It makes a lot of sense to terminate this program, but the County needs to make sure it knows exactly what it is doing.

**Council Member Newton, seconded by Council Member Burdick, moved to support the closure of the transfer station but to continue looking at this request with the County's partners and to explore all options, i.e. the closure of the transfer station, raising fees to cover the full cost, or the possibility of someone else taking over the transfer station. The budget impact should be based on mid-year closure. Roll was called showing that Council Members Burdick, Newton, Wilson, Bradley, Bradshaw and Granato voted in favor of the motion and Council Members Jensen, Snelgrove, and Debry voted in opposition.**

**Council Member Snelgrove** stated the motion does not indicate that it is the intent of the Council to close the transfer station.

**Mr. David Delquadro**, Chief Financial Manager, Council Office, stated it would be best to add the entire year cost back into the budget for a baseline. If the transfer station closes, that is when the Council would realize the savings.

**Council Member Bradshaw** stated the intent is to fund the transfer station through mid-year unless further action is taken.

**Council Member DeBry** asked if another motion was needed to clarify action taken.

**Mr. Jason Rose**, Legal Counsel, Council Office, stated Council Member Newton just needed to state the intent of the motion.

**Council Member Newton** stated the intent was that the Council needed to change something. It needed to look at closing the station, have someone else take over the station, or increase the fee charged.

**Council Member DeBry** asked what the intent as far as the timeline was.

**Council Member Newton** stated the budget numbers need to be based on a closure date of July 1, 2018, or sooner.

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**Mr. Delquadro** stated his preference is to have a baseline that says the transfer station will remain open, but at a \$2.7 million loss. Then, when the Council makes the decision to reduce the expenses, that is when the County would realize the savings.

**Council Member Newton** stated she was okay with that, and asked it be included in the motion.

**Council Member Newton, seconded by Council Member Burdick, moved to continue looking at this request with the County's partners and to explore all options, i.e. the closure of the transfer station, raising fees to cover the full cost, or the possibility of someone else taking over the transfer station. The budget impact should be based on mid-year closure. Roll was called showing that Council Members Burdick, Newton, Wilson, Bradley, Bradshaw and Granato voted in favor of the motion and Council Members Jensen, Snelgrove, and Debry voted in opposition. [According to the above conversation, the motion needs to indicate the baseline is for a full year at a \$2.7 million loss.]**

**Council Member Wilson** stated the budget would indicate the status quo as opposed to half year.

**Mayor McAdams** stated balancing the budget with the \$2.7 million deficient will be difficult. He would suggest the Council use the July 1, 2018, deadline. It can always come back and make the necessary changes. It is highly unlikely that his office would come back with a different recommendation other than to close the transfer station. His office has already done an analysis on the three options, and the recommendation is to close the transfer station. If the Council wants to keep the transfer station open until July 1, 2018, he can make that work within the budget.

**Council Member Burdick** asked what the fee increase would have to be to put the transfer station operating in the black.

**Mr. Steffey** stated the fee increase would have to be roughly \$16.38, which would take the fee from \$31.35 a ton to \$47.69 per ton.

**Council Member Bradshaw, seconded by Council Burdick, moved to approve the Public Works and Municipal Services Department's budget as recommended by the Mayor, with the change relating to the transfer station that was just voted on and include the FTEs for Emergency Services. The motion passed unanimously.**

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Elected Officials

Sheriff's Office ([10:20:39 AM](#))



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**Sheriff Rosie Rivera** delivered a PowerPoint presentation highlighting the Sheriff's Office 2018 priority new requests, recommended new requests funded in the Mayor's proposed budget, and additional requests, which were not included in the Mayor's recommended budget. These additional requests include:

- Funding for two new FTEs to help in Youth Services to provide coverage during peak times at a cost of \$139,000
- Funding for five new FTEs for M/CIRT Security/Guarding for officers' safety at a cost of \$384,000
- PSO Sworn Compensation structure adjustment to close a gap at a cost of \$155,000
- ADC Complex Expansion needs assessment for \$200,000

**Council Member Wilson** asked if the budget for protective services operated like other divisions, where a division was charged for this service.

**Undersheriff Scott Carver** stated some divisions like the cost for protective services to come directly from their budgets, while other divisions prefer it to come from the Sheriff's budget. It works much better if the funds come from the Sheriff's budget because the officers can be moved around to help with other entities as needed.

**Council Member Newton** stated she would like to add these requests to the list of items to consider at the end of the budget. That way, they can be weighed against other priorities.

**Council Member Bradley** asked if the County had an analysis of how efficiently it was using its protective services and the efficiency of that service.

**Sheriff Rivera** stated this coming year, the Sheriff's Office plans to do a risk assessment that will help to determine where deputies should be placed.

**Council Member Bradley** stated in the last five years, the County has had significant assets come online. He asked if the Sheriff's Office had looked into hiring off-duty officers to help with protective services.

**Sheriff Rivera** stated off-duty officers would not have the same uniforms and would not have ownership to these buildings. Every agency in the valley is short on manpower so it would be hard to hire off-duty officers.

**Council Member Snelgrove** asked how many officers were involved in transporting prisoners.

**Ms. Pam Lofgreen**, Chief Deputy, Corrections Division, stated there are 17 FTEs in the transportation unit. In order to maintain the transportation levels, officers are working just for court transports.

**Council Member Snelgrove** asked how many officers were currently assigned to provide security for the District Attorney and how that number compared to the request for the new District Attorney's building.

**Sheriff Rivera** stated the request for the new District Attorney's building is to have 24/7 coverage. Currently, the Sheriff's Office does not provide security for the District Attorney's office.

**Council Member Snelgrove** stated he would assume as part of this new building state-of-the-art security features were built in – it is a secure building. Security is needed, but he questioned the need to have 24/7 coverage on a secure building. However, Youth Services has demonstrated there is a need for additional security.

**Sheriff Rivera** stated included in the Mayor's recommended budget are five FTEs for the District Attorney's building, so it would not have 24/7 coverage.

**Council Member Jensen** stated he would like to add back into the budget the compensation piece of \$155,000 for Protective Services' officers.

**Council Member Wilson** stated she would like to hear from the Mayor's Office as to how it came up with numbers, and if the Sheriff's Office felt additional help was needed.

**Sheriff Rivera** stated she originally thought five FTEs would be needed to help with Youth Services, than she dropped it down to two to cover the critical needs at peak times.

**Ms. Erin Litvack**, Deputy Mayor of County Services, stated these requests were not funded because they were not a priority for the Sheriff's Office. The Mayor's Office would be supportive of the two additional FTEs for the Youth Services Division.

**Council Member DeBry** asked how the Sheriff would prioritize the list of requested funding.

**Sheriff Rivera** stated it would be the 2 FTEs for youth services, then the 5 FTEs for M/CIRT Security/Guarding, then the sworn officer's compensation, and finally the ADC complex expansion.

**Council Member Jensen**, seconded by **Council Member Snelgrove**, moved to approve the Sheriff's budget as recommended by the Mayor, with the addition of the two FTEs for the Youth Services Division, and the sworn officer's compensation, and to move the remainder of the requests to the list that the Council will consider at the end of the budget. The motion passed unanimously.

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**Mr. David Delquadro**, Chief Financial Officer, Council Office, asked the Council to consider the following legislative intent:

- Segregate the funds that are coming from the Government Immunity Fund to the Sheriff's Office so they can be tracked.
- Update Policy 600, which deals with security at County facilities.

**Council Member Burdick, seconded by Council Member Jensen, moved to adopt the legislative intent. The motion passed unanimously.**

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*District Attorney* ([11:07:22 AM](#))

**Mr. Sim Gill**, District Attorney, stated with the commitment from the Council relating to the expansion of the County jail and addressing equity and compression for County employees, his office fully supports the Mayor's proposed budget for his office.

**Council Member Bradshaw, seconded by Council Member Burdick, moved to approve the District Attorney's Office budget as recommended by the Mayor. The motion passed unanimously.**

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#### COMMITTEE OF THE WHOLE

Resolution Authorizing HB 420 Transportation Funding for the Salt Lake City Bike Share dba Green Bike ([11:10:47 AM](#))

**Mr. Carlton Christensen**, Director, Regional Transportation, Housing, and Economic Development Department, reviewed the resolution authorizing execution of a contribution agreement between Salt Lake County for its Mayor's Office and SLC Bike Share d/b/a/ Greenbike, wherein Salt Lake County will transfer up to \$2,300,000 from its First Class State Highway Projects Fund to SLC Bike Share for the construction and installation of a minimum of four new Greenbike stations in Salt Lake City, Utah, to be part of the overall Greenbike nonprofit bike share system, and for the operation and maintenance of the stations for a period of five years.

Funds for this are coming from the Congestion Mitigation Air Quality (CMAQ) program through the Wasatch Front Regional Council, and the Transportation Investment Generating Economic Recovery (TIGER) grant. The contribution agreement is a reimbursement based agreement, and would allow for a much fuller expansion of the Greenbike system. Currently, it is only

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operated in downtown Salt Lake. Part of the TIGER grant gets it into South Salt Lake. There will ultimately be a facility at the County Government Center as well.

**Council Member Newton** asked for a breakdown of the \$2.3 million for operations and capital.

**Mr. Christensen** stated \$1 million is for capital, and requires the implementation of the four stations, and \$1.3 million is for operating over a period of five years.

**Council Member Newton** stated the Greenbike program is a great way for people who are homeless to utilize transportation. She asked if people who did not have a credit card would be able to use a bike.

**Mr. Christensen** stated a representative from Greenbike could explain that. He assumed there were customers who did not have credit cards.

**Council Member Bradshaw, seconded by Council Member Bradley, moved to approve the resolution and forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**



Changes to Policy No. 1200, Contributions, In-Kind Assistance and Fee Waivers ([11:14:59 AM](#))

**Ms. Kimberly Barnett**, Associate Deputy Mayor, stated a few months ago, the Mayor's Office came before the Council for approval of a one-time amendment to Policy and Procedure #1020 – County Meals, to enable the Animal Services Division and Public Works Department to purchase two tables at the Best of State Award Dinner, as employees were being honored there. That prompted a larger discussion of what was appropriate, and a look at Policy No. 1200 – Contributions, In-Kind Assistance and Fee Waivers. The Mayor's Office worked with the District Attorney's Office and Council Office to revamp the policy to provide better clarity.

She reviewed the following changes to Policy & Procedure No. 1200:

- Purchasing a table at for-profit events is not permitted under this policy. A contribution to a for-profit organization would require a different and more stringent process, commonly referred to as the Pay for Success process. That process is laid out in Chapter 3.71 of the County's ordinances. If the County would like to purchase a table at a non-profit event, the Council would have to approve it first.
- An organization would have to submit a disbursement of funds report, which details how they would use the money if their request exceeded \$2,500.
- The number of terms in the definition section was reduced.
- The title of the policy was changed to recognize the different types of aid to charitable organizations.

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- The forms associated with Policy #1200 have been changed to read and look better. Those forms were not attached to the new draft to make it easier to make changes to them, if necessary, without having to come to the Council.

**Mr. Jason Rose**, Legal Counsel, Council Office, requested Section 1.1 be changed to say, "Salt Lake County may provide....," rather than "shall provide...."

**Council Member Jensen, seconded by Council Member Newton, moved to approve Policy & Procedure No. 1200, including the amendment to Section 1.1, and**

**forward it to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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[The Council recessed for lunch at [11:18:26 AM](#) and reconvened at [1:11:41 PM](#).

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Unified Fire Authority Proposed Property Tax Increase ([1:12:14 PM](#))

**Mr. Ifo Pili**, District Administrator, Unified Fire Service Area (UFSA), delivered a PowerPoint presentation explaining the need for a tax increase within the service area. The UFSA consists of 11 cities and townships, and unincorporated Salt Lake County. He reviewed the UFSA funding gap, what fund balances would look like with and without a tax increase, the importance of funding four-man crews, the capital replacement plan, and the average cost of the increase to taxpayers. Capital expenses are on the horizon and a drop in the UFSA's bond rating will mean hundreds of thousands of dollars to the taxpayer. Keeping the minimum reserve in the fund balance will help that.

**Chief Dan Petersen**, Unified Fire Authority, stated without a tax increase, he would be forced to reduce expenses to maintain the bond rating. Support functions would be the first level to go. Then, a reduction in four-handed crews to three-handed crews would be necessary.

**Council Member Bradley** stated the tax increase seems clearly justified. In the UFSA handout of Frequently Asked Questions, one of the questions was about grandiose new fire stations. He takes pleasure in the design of the new stations. These buildings are part of the community, and the community needs to be proud of them. He hoped the UFSA did not start building cinder block squares.

**Chief Petersen** stated it is important for the buildings to fit into the neighborhoods, be seismically sound, and built to last.

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**Council Member Wilson** stated each new building needs the right fit for longevity. People may feel a building is grandiose in the first few years after it is built, but that will not be the case when it is still functional 30 or 40 years from now.



## BUDGET WORKSHOP

### Department/Division Budgets

*Human Services (1:40:21 PM)*

**Ms. Karen Crompton**, Director, Human Services Department, delivered a PowerPoint presentation regarding the Department's 2018 budget. The total requested appropriation for 2018 is a little over \$230 million. She reviewed the history of FTEs within the department, and individual budgets and requests for each of the divisions within Human Services.

**Council Member Wilson** stated Vivitrol is a drug administered by injection to people trying to beat addiction. It has a high rate of success. She did not want treatment programs to run out of the drug, and asked if the funding allocated for it was sufficient.

**Ms. Crompton** stated she did not have an immediate answer for that. This is an ongoing discussion within the Opioid Task Force. The Human Services Department is seeing very positive outcomes from people in the program. Medicaid expansion may help cover the cost of the drug.

**Council Member Wilson** asked what percentage of the Health Department's budget was related to community education of the drug crisis, and if any money from Operation Rio Grande was going to education.

**Ms. Crompton** stated a small amount would go for education within the Health Department. Funding for Operation Rio Grande has focused on law enforcement, area clean up, treatment, and helping people become career ready. She did not know about state funding for drug prevention education.

**Council Member Jensen** asked if there were any additional requests in this budget that were not recommended by the Mayor.

**Ms. Crompton** stated no. Overall, Human Services is looking for an additional \$284,000 for 2018.

**Council Member Jensen, seconded by Council Member Newton, moved to approve the Human Services' budget as recommended by the Mayor. The motion passed unanimously.**

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**Council Member DeBry** stated at the request of several Council Members, the Legal Defenders Association will be put on next week's agenda.

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*Transportation, Housing, & Economic Development (THE) Department (2:05:43 PM)*

**Mr. Carlton Christensen**, Director, Transportation, Housing & Economic Development Department, delivered a PowerPoint presentation regarding the department's 2018 budget. He reviewed such things as the sources of operational funding, departmental outcomes, a Pay for Success project, requests for four new FTEs, various funds and projects, publicly owned real estate within the County, the Salt Palace Convention Center, the South Towne Exposition Center, and Visit Salt Lake.

**Council Member Bradley** asked what the purpose of the EPA grant was.

**Mr. Stewart Clason**, Associate Director, Transportation, Housing & Economic Development Department, stated the County received a \$250,000 grant to conduct Phase I and Phase II property assessments throughout the County. The idea was to spur those properties into being used and put back into the economy. A Phase I project was done in Magna and a Phase II project in Millcreek.

**Council Member Bradley** asked who chose the properties.

**Mr. Clason** stated the idea was marketed to all local jurisdictions and they were asked to identify potential properties.

**Council Member DeBry** asked if population projections considered quality of life when estimating how many people could fit into the Salt Lake Valley.

**Mr. Christensen** stated the studies do not consider quality of life. The estimated growth of 600,000 people will be coming regardless. However, that is a good question for policymakers.

**Council Member Bradley** stated the Council should be involved in further discussion about the type of growth and quality of life it wants to see in Salt Lake County. Municipalities in the southwest area of the County have prohibited high density development. So there is an issue of finding space for the estimated growth and how much density is desirable.

**Council Member Wilson** asked what was involved with the Wasatch Canyons Plan.

**Mr. Christensen** stated it is part of the County's general plan. The last one was

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done in 1989 and will be used as a guiding document for the new plan.

**Council Member Wilson** asked that this matter be put on a future agenda for further discussion. She also asked about the \$688,000 request for software licenses and labor.

**Mr. Christensen** stated that is for a customer management database that would be the digital equivalent of the 311 project. The \$688,000 is new money, but some aspects of that request are ongoing needs.

**Council Member Newton** asked about the \$150,000 for subscriptions and memberships.

**Mr. Clason** stated \$50,000 goes to World Trade Center membership; \$25,000 to Salt Lake Chambers, and \$75,000 for business outreach program that supports cultural and local chambers.

**Council Member DeBry** asked what the return on these membership fees was.

**Mr. Clason** stated these funds are being used as outreach to small and medium businesses within the County. The County then uses those relationships to gather data.

**Council Member Newton** stated she is involved with a couple of the chambers, and they would be willing to share data with the County without the membership fee.

**Mr. Clason** stated the County had to make an investment in a database system to gather the data. The chambers have been incentivized to set up meetings and get the participation. All of the local and cultural chambers have been identified and been given an across the board investment to send a questionnaire to their distribution list that will supplement that data collected from interviews.

**Council Member Jensen** stated he would rather put money into FTEs for security than the Customer Service Modernization request.

**Council Member Jensen, seconded by Council Member Snelgrove, moved to approve the Transportation, Housing and Economic Development budget as recommended by the Mayor except for the Customer Service Modernization implementation money.**

**Council Member Wilson** stated the motion could include the possibility of discussing Customer Service Modernization later.

**Council Member Jensen** stated he did not care if the department brought the matter up again.

**Mr. Jason Rose**, Legal Counsel, Council Office, asked if the Council wanted to



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include anything about the South Towne Expo Center.

**Council Member Jensen, seconded by Council Member Snelgrove, made a substitute motion to approve the Transportation, Housing and Economic Development budget as recommended by the Mayor except for the Customer Service Modernization implementation money, and to direct funds from the naming rights to the South Towne Expo Center into the General Fund. The motion passed unanimously.**

**Council Member Newton** asked that the following items be put on the Council list to be revisited later:

Human Resources PeopleSoft project - \$250,000  
Project Manager positions - \$120,000  
Public Asset Yield Pay Initiative - \$151,750  
Census Outreach Strategy Plan - \$40,000  
Clark Planetarium Mobile Lab - \$50,000  
Oquirrh Plan - \$200,000

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*Community Services (2:53:40 PM)*

**Ms. Holly Yocom**, Director, Community Services Department, delivered a PowerPoint presentation regarding the department's 2018 budget. She reviewed operational funding sources, a 2018 budget summary, and the budgets for individual divisions within Community Services.

**Council Member Snelgrove** asked why fees at the Equestrian Center were down, despite an increase in fees.

**Mr. Dan Hayes**, General Manager, Equestrian Center, stated long-term boarding of horses was down due to the fee increase.

**Council Member Snelgrove** asked if the fee increase resulted in less revenue.

**Mr. Hayes** stated that is a matter for consideration. However, in terms of the long term improvements planned for the park, the new fee structure is very relevant.

**Council Member Snelgrove** asked to see information about the competitiveness of Equestrian Center fees.

**Ms. Yocom** stated she would be glad to provide that information to the Council.

**Council Member Bradley** stated there may be initial sticker shock when fees are raised, but customers may find there are no better alternatives in the market place. He

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suggested giving the fee increase more time before drawing conclusions. The park is a good facility and sells itself.

**Council Member Snelgrove** asked if naming rights to the Equestrian Center were being offered.

**Ms. Yocom** stated not yet, but the board has discussed it. The Board would first like to do some research on the matter.

**Council Member Bradley** stated naming rights can also be used to honor people for what they did, not just for the check they write. The Council can look for recognition instead of money.

**Council Member Snelgrove** asked which of the three newest parks was exceeding expectations.

**Ms. Yocom** stated Wardle Field has been exceeding expectations, but none of the new parks are underperforming.

After a discussion regarding the new Eccles Theatre, she stated that Community Services hoped to come back to the Council in early January to present on how things are going at the new facility.

**Council Member Bradley** asked what the Open Space Trust Fund would look like in a perfect world.

**Ms. Yocom** stated in a perfect world, the fund would be empty because the County would have bought every piece of property it wanted. Right now, she has a three-page document of properties it would like to buy. Regarding the Library Services Division, she noted that there are a number of real estate transactions that need to be discussed. She will be back next week in closed sessions to discuss the possible real estate purchases. She then reviewed the budget requests for the Tourism, Recreation, Cultural and Convention (TRCC) Fund.

**Council Member Wilson** asked about the status of the TRCC Fund balance.

**Mr. Darrin Casper**, Chief Financial Officer, Mayor's Office, stated the ending fund balance was \$3.6 million. The goal for structural balance was \$3 million, so the fund exceeds that goal by \$600,000.

**Council Member Wilson** stated she has been looking at the community needs for trail development and management. Some funding from the Parks bond went to this matter, but there is a huge need within the County. Even with funding from the U.S. Forest Service, the trail system is suffering. She would like to propose appropriating \$600,000 from the TRCC for a trail maintenance fund, but that the fund also considers funding another restroom if that is the highest priority. There is never enough money available for the trails system in Salt Lake

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County. Trails are overrun and restroom facilities are inadequate.

**Council Member Wilson, seconded by Council Member Newton, moved to add a \$600,000 line item to be created, and the Council spend the first quarter of 2018 working with Parks & Recreation and the collaborative team to determine what is the highest priority.**

**Council Member Newton** stated the west side of the Salt Lake Valley has a canal system that would make a great trail system. That would involve talking to the canal companies. Cities often do not apply for TRCC funds because they can only affect a small portion of a trail in their community. This idea would make for a more comprehensive fund.

**Council Member Wilson** stated she would be open to a friendly amendment that the Council looks to use the \$600,000 as a placeholder for trail projects, and fine tune the projects in the first quarter of 2018.

**Council Member Newton** asked if the Parks & Recreation Division would decide how the funds were used.

**Council Member Wilson** stated Parks & Recreation would come back to the Council with recommendations.

**Council Member Snelgrove** stated the TRCC Fund is not an unlimited well of money. The Council should look for the highest and best use of the money and where it can benefit the greatest amount of County residents. He is an avid hiker and has seen property for sale in Yellow Fork and Butterfield Canyon on the west side of Salt Lake County. Opening more trails in that area would take pressure off the Wasatch canyons.

**Council Member Snelgrove, seconded by Council Member DeBry, made a substitute motion that this proposal be deferred for two weeks for further discussion and analysis so it can be determined what is the highest and best use for these funds.**

**Council Member Wilson** stated her motion included the proposal that the Council take the first quarter of 2018 to discuss the highest and best use of the funds. Specific projects are not going to be decided in this budget cycle.

**Council Member Jensen** stated he did not mind putting the money aside. It would send a message that this is a priority for the Council. He also agreed that putting money into west side trails would be advantageous.

**Ms. Yocom** stated there are parcels of land in that area that are on the Open Space list of possible purchases.

**Council Member Wilson** clarified that her motion would be to appropriate \$600,000 from the TRCC Fund to be dedicated to trails or related infrastructure, and that the

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Council would look regionally at demand and needs for trail maintenance or related projects.

**Ms. Yocom** asked if her department would be putting together proposals for this funding.

**Council Member Wilson** stated yes. Community Services and Parks & Recreation would come back to the Council by the end of March 2018, with some options. This proposal is not specific to the Wasatch canyons; other areas should be included.

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, stated the TRCC Advisory Board was in line with the Mayor's proposals. The board scheduled a meeting within the next two weeks just in case anything like this came up. He would like to present this proposal to the TRCC Board.

**Council Member DeBry** stated he would like to see a map depicting which land was owned by Salt Lake County, by Kennecott Utah Copper, and by private individuals. That would help him understand what was available and what could be done with new trails.

**Council Member Snelgrove**, seconded by **Council Member DeBry**, made a substitute motion that this proposal be deferred for two weeks for further discussion and analysis so it can be determined what is the highest and best use for these funds. The motion failed 2 to 6, with Council Members Snelgrove and DeBry voting in favor.

**Council Member Wilson**, seconded by **Council Member Newton**, moved to that the \$600,000 be added to the budget as a placeholder, that the Council spend the first quarter of 2018 working with Parks & Recreation and the collaborative team to determine what is the highest priority for the funding, and that the funding be subject to subsequent Council appropriation. The motion passed unanimously.

**Mr. David Delquadro**, Chief Financial Manager, Council Office, stated appropriation of the funds will be on a project by project basis.

**Council Member Jensen**, seconded by **Council Member Bradshaw** moved to approve the Community Services' budget as presented, with the recommendation by Council Member Wilson. The motion passed unanimously.

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Facilities: Capital Projects, Overview and General Fund Allocation ([3:38:50 PM](#))

**Mr. Tyson Kyhl**, Associate Director, Facilities Services Division, delivered a PowerPoint presentation on the 2018 capital projects proposal. He stated there were 86 projects requested, with 37 of them recommended for approval, and 24 additional ones were rebudgeted for a total amount of \$12.5 million. Within the Countywide capital projects, there were 190 new projects, with 240 rebudgeted for a total amount of \$274.9 million

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**Ms. Holly Yocom**, Director, Community Services Department, highlighted the following recommendations:

- Equestrian Park Event Center is requesting \$500,000 for mechanical equipment. Currently the Equestrian Park is renting this equipment until it can buy the new equipment in 2018. She requested the Council allocate the \$500,000 in its 2017 budget so the equipment can be bought now instead of paying rent for a couple of months.
- Center for the Arts has two projects that were recommended for funding totaling \$700,000 for the Capitol Theatre. The Capitol Theatre will close for six months in 2019 for renovation.
- The Parks and Recreation Division has two capital projects to replace bleachers at the Valley Regional Softball complex and the Larry H. Miller Softball complex. The TRCC Advisory Committee recommended funding \$200,000 for Phase 1 of these two projects. An estimated cost to replace these bleachers is close to \$11 million.
- The TRCC Advisory Committee recommended \$1.5 million in funding for the completion of the PRATT Trail. This funding is contingent upon receiving an additional \$1.5 million from the State to complete the trail.

**Mr. Rory Payne**, Director, Facilities Services Division, stated with the relocation of the District Attorney's office, there will be vacant space on the third floor of the south building. It is proposed to relocate the Information Services Division to that space. The Clerk's Office will then use the vacated space from Information Services as a warehouse for its voting machines.

**Council Member Jensen, seconded by Council Member Bradley, moved to approve the capital projects as recommended by the Mayor, and to allocate the \$500,000 for the Equestrian Park in the 2017 budget. The motion passed unanimously.**

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COMMITTEE OF THE WHOLE

**CONSENT AGENDA:** ([3:53:31 PM](#))

#### Board Appointments

Mayor Ben McAdams submitted a letter requesting the Council's advice and consent to the appointment of **Syd Peacock** as a member of the Community and Support Services Advisory Council. His partial term will end September 30, 2018.

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Mayor Ben McAdams submitted a letter requesting the Council's advice and consent to the appointment **Stephanie White** as a member of the Community and Support Services Advisory Council to serve a two-year term. Her term will begin immediately and end September 30, 2019.

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Mayor Ben McAdams submitted a letter requesting the Council's advice and consent to the appointment of **Lisa Olken** as a member of the Center for the Arts Advisory Board to fill the unexpired term of Max Chang. Her term will begin immediately and end December 31, 2019.

**Council Member Bradshaw, seconded by Council Member Jensen, moved to approve the appointments and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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#### Mayor and Council Community Contribution

The Council reviewed the recommendation for a \$500 contribution from the Council's contribution fund and a \$500 contribution from the Mayor's contribution fund for **Friends of Alta**.

**Council Member Bradshaw, seconded by Council Member Jensen, moved to approve the recommendation and forward it to the 4:00 p.m. Council meeting for ratification, and found the County received fair and adequate consideration for the contribution. The motion passed unanimously.**

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#### Tax Matters

The Council reviewed the tax matters, which will be placed on the Council agenda for final approval and execution.

**Council Member Bradshaw, seconded by Council Member Jensen, moved to approve the tax matters and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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Resolutions

The Council reviewed the following resolutions, which have been placed on the Council agenda for ratification and execution:

*Resolutions and Agreements*

*SB 277 Bond Transportation Funding* for projects in the following cities: Bluffdale, Cottonwood Heights, Draper, Millcreek, Murray, Sandy, South Jordan, West Jordan, West Valley and the Greater Salt Lake Municipal Services District.

*SB 277 Bond Transportation Funds* to be transferred to Salt Lake City.

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*Resolution, Easement, and Right-of-Way*

*Questar Gas Company* to be granted an easement and right-of-way for a gas line at 4701 West 6200 South.

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*Resolution and Lease Amendment*

*Williston Sloulin Field Pad* regarding extension of lease and other changes to property leased by Criminal Justice Services.

**Council Member Bradshaw, seconded by Council Member Jensen, moved to approve the resolutions and forward them to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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Gifts to Salt Lake County

The Council reviewed the following gifts to Salt Lake County. The Declaration of Gift forms have been placed on the Council agenda for ratification:

*Artwork*

*William Laursen* has offered to donate an oil painting, valued at \$1,100.00, to the County art collection.

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*Telescopes*

*Joan Carman* has offered to donate four modified Orion StarBlast Telescopes valued at \$1,300.00.

**Council Member Bradshaw, seconded by Council Member Jensen, moved to accept the gifts and forward the Declaration of Gift forms to the 4:00 p.m. Council meeting for ratification. The motion passed unanimously.**

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Mayor's Community Contribution

The Council reviewed the recommendation of the Contribution Review Committee for the following community contribution to be appropriated from the Mayor's 2017 budget:

The Road Home (Teen Night at Clark Planetarium)                      \$200.00

**Council Member Bradshaw, seconded by Council Member Jensen, moved to approve the recommendation and forward it to the 4:00 p.m. Council meeting for ratification, and found the County received fair and adequate consideration for the contribution. The motion passed unanimously.**

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Other Business

*Approval of Minutes*

**Council Member Bradshaw, seconded by Council Member Jensen, moved to approve the minutes of the Salt Lake County Committee of the Whole meeting hold on Tuesday, October 24, 2017. The motion passed unanimously.**

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The meeting was adjourned at [3:53:45 PM](#).

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Chair, Committee of the Whole



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Deputy Clerk

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