SALT LAKE COUNTY

2001 So. State Street Salt Lake City, UT 84114 (385) 468-7500 TTY 711



Meeting Minutes

Tuesday, July 23, 2024 2:00 PM

Room N2-800

County Council

County Council Meeting Minutes July 23, 2024

1. CALL TO ORDER

Present: Council Member Suzanne Harrison

Council Chair Laurie Stringham
Council Member Jim Bradley
Council Member Arlyn Bradshaw
Council Member Dave Alvord

Council Member Aimee Winder Newton

Council Member Ann Granato
Council Member Dea Theodore

Excused: Council Member Sheldon Stewart

Invocation - Reading or Thought - Pledge of Allegiance

Mr. Chris Stavros, County Assessor, led the Pledge of Allegiance to the Flag of the United States of America.

2. PUBLIC COMMENT

3. REPORT OF ELECTED OFFICIALS:

- 3.1. County Council Members
- 3.2. County Mayor

Ms. Robin Chalhoub, Director, Community Services Department, introduced Chris Otto, the new Director for the Parks and Recreation Division. She also announced that Joey McNamee, Associate Director, Community Services Department, has been selected as the new Director for the Library Division.

Ms. Erin Litvack, Deputy Mayor of County Services, welcomed the two new staff members.

3.3. Other Elected County Officials

Sheriff Rosie Rivera announced that the Offices of the United States Attorneys sent out a press release on a case that the Salt Lake County Sheriff's Metro Gang Unit participated on in 2021. The case was linked to the Mexican drug cartel, Jalisco New Generation. The main ringleader was sentenced to 240 months in federal prison. There were 34 counts of indictment, with over 25 defendants. Then, 420 pounds of methamphetamine and 50 pounds of heroin were taken off the

street. Organizations that participated in solving this case were the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), the Internal Revenue Service (IRS), the Drug Enforcement Administration (DEA), and the Salt Lake County Sheriff's Metro Gang Unit. It takes partnerships across the board to solve these types of cases, and they take a long time to get through the court system.

The Sheriff's Office also worked on another investigation with the DEA, Homeland Security Investigations (HSI), and the State Bureau of Investigations (SBI) that was linked to the cartel; and yesterday, they seized 46 pounds of fentanyl, which they believed was the largest non-interdiction fentanyl seizure in Utah. That case is still ongoing, but charges will be filed.

4. WORK SESSION

4.1 Proposed Hire Report / Incentive Plans - \$3,000 and Under / 24-1888 Weekly Reclassification Report

Attachments: Staff Report

Proposed Hire Report 07-17-2024

<u>Incentive Plans Under \$3,000 7-17-2024</u> <u>Weekly Reclassification Report 7-17-2024</u>

Presenter: Hoa Nguyen, Council Budget and Policy Analyst. (Approx. 2:10PM, Less than 5 Min.)
Informational

Ms. Hoa Nguyen, Budget & Policy Analyst, Council Office, reviewed the new hires, reclassifications, and incentive plans.

4.2 Budget Adjustment: Public Works Requests to Add \$371,745
to their Revenue and Expense Budgets to Be Used for Survey,
Design, and Construction of the 9100 W Sidewalk Project

Attachments: Staff Report

32696 - Project EFCMC240023 9100 W Sidewalk

Presenter: Hoa Nguyen, Council Budget and Policy Analyst. (Approx. 2:10PM, Less than 5 Min.)

Discussion/Direction

Ms. Hoa Nguyen, Budget & Policy Analyst, Council Office, reviewed the

budget adjustment.

A motion was made by Council Member Alvord, seconded by Council Member Theodore, that this agenda item be approved. The motion carried by a unanimous vote.

4.3 Budget Adjustment: Flood Control Requests to Utilize 24-1887
\$444,601 in Under-Expend Budget from Various Projects for the Midas Creek 3600 W Improvements Project. This Budget Adjustment Also Includes a Technical Adjustment Which Moves Funds Set Aside for Rose Creek Improvements Into Specific Projects to Appropriately Track Expenses

Attachments: Staff Report

32673 - YE Flood Control Capital Project Adjustment

Presenter: Hoa Nguyen, Council Budget and Policy Analyst. (Approx. 2:15PM, Less than 5 Min.)

Discussion/Direction

Ms. Hoa Nguyen, Budget & Policy Analyst, Council Office, reviewed the budget adjustment.

A motion was made by Council Member Bradshaw, seconded by Council Member Harrison, that this agenda item be approved. The motion carried by a unanimous vote.

4.4 Budget Adjustment: Fleet Management Requests a Technical 24-1889
Adjustments to Correct an Error in the Allocation of Overhead Costs in the June Budget. This Adjustment Will Restore \$100,074 in Overhead Costs

Attachments: Staff Report

<u>32702 - 2024 Overhead Allocation Correction (Technical)</u>

Presenter: Hoa Nguyen, Council Budget and Policy Analyst. (Approx. 2:15PM, Less than 5 Min.)

Discussion/Direction

Ms. Hoa Nguyen, Budget & Policy Analyst, Council Office, reviewed the budget adjustment, stating this was a technical adjustment to correct an error in the allocation of overhead costs in the June budget. The amount of the

adjustment should be \$84,349.

A motion was made by Council Member Bradshaw, seconded by Council Member Harrison, that this agenda item be approved, with the correct amount of \$84,349. The motion carried by a unanimous vote.

4.5 Overview Presentation of the Salt Lake County Health <u>24-1896</u> Department

Attachments: Staff Report

Human Services Council Presentation FINAL

Presenters: Kelly Colopy, SLCo Department Director of Human Services. Dorothy Adams, SLCo Executive Director of the Health Department. (Approx. 2:20PM, 30 Min.)
Informational

Ms. Kelly Colopy, Director, Human Services Department, delivered a PowerPoint presentation on the Human Services Department, which had over 880 employees, offered more than 70 programs, operated in 42 sites directly, contracted for services in more than 100 locations, and had about a \$330 million budget. She also reviewed what each division provided.

Ms. Dorothy Adams, Director, Salt Lake County Health Department, continued the presentation of the Salt Lake County Health Department, providing an agency overview of the divisions, worksites, and workforce; and reviewing the 2024 funding sources; key programs; successes; challenges, including not having enough resources to keep up with increased demand and a decrease in grant funding; and future focus and work.

4.6 Overview Presentation of Salt Lake County Behavioral <u>24-1897</u> Health Services

Attachments: Staff Report

Presenters: Kelly Colopy, SLCo Department Director of Human Services. Tim Whalen, SLCo Director of Behavioral Health Services. (Approx. 2:50PM, 30 Min.)

Informational

Ms. Jeannie Edens, Associate Director, Behavioral Health Services

Division, delivered a PowerPoint presentation on Salt Lake County Behavioral Health Services, providing an agency overview; and reviewing key programs; successes; challenges, which included a lack of workforce capacity, a lack of affordable housing, limited capacity at the Utah State Hospital (USH), and a reduced Medicaid match, which has increased Salt Lake County's costs for services.

Mr. Tim Whalen, Director, Behavioral Health Services Division, stated keeping someone in institutional care once they were stable was contra-indicative, and because so many others were in need of and waiting for institutional care, patients who were stabilized were going to start being discharged to Assertive Community Treatment (ACT) teams until housing, such as group or boarding homes, could be put in place. With regard to a decrease in the Medicaid match, the County will be going to the Legislature this year to see if the State can provide the County with some additional funds to absorb some of its increased costs.

Ms. Kelly Colopy, Director, Human Services Department, stated housing for homeless individuals would include wraparound services.

Ms. Edens concluded the presentation, reviewing the future focus of using Medicaid dollars in carceral settings.

Mr. Whalen stated Medicaid dollars would be used for the last 90 days of incarceration for health and behavioral health services, although the County would be charged for the Medicaid match in the jail for behavioral health; and then it would bill and be reimbursed by the State.

4.7 Overview Presentation of USU Extension

24-1898

Attachments: Staff Report

Presenters: Kelly Colopy, SLCo Department Director of Human Services. Andreé Walker Bravo, Director of USU Extension. (Approx. 3:20PM, 15 Min.) Informational

Ms. Andreé Walker Bravo, Director of County Operations, Utah State University Extension Services, delivered a PowerPoint presentation on Utah State University (USU) Extension - Sat Lake County, providing a look at USU Extension and an agency overview; and reviewing key programs; peer

support initiatives; peer support partnerships; pop-up farmers markets for seniors; pop-up markets; the Informal Science Education Enhancement (iSEE) program; the Bastian Agricultural Center; and the future focus.

4.8 Informational Presentation Concerning an Amendment to 24-1891
Human Resource Policy 2-500 Background Check
Requirements and Salt Lake County Code of Ordinances
Section 2.50

Attachments: Staff Report

HR Policy Changes - COW July 23 2024

2-500 Background Check Requirements ZLL 2July242-500 Background Check Requirements ZLL 2July24 C

LEAN

Presenter: Nilsa Carter, SLCo Human Resource Associate Division Director.

(Approx. 3:35PM, 10 Min.)

Informational

Ms. Nilsa Carter, Associate Division Director, Human Resources Division, delivered a PowerPoint presentation on Policy 2-500: Background Check Requirements, amending the policy to comply with statutory changes for the Library Division, and to address policy compliance and reduce budgetary impact. She reviewed the change to the policy to add a Record of Arrest and Prosecution (RAP) Back, which was on-gong monitoring with a one-time fee rather than conducting checks over and over and incurring additional fees; RAP Back - Return on Investment at the second background check; adding a II.E. provision that said the policy would begin immediately, with countywide compliance by June 30, 2025.

Mr. Mitchell Park, Legal Counsel, Council Office, stated the policy will be placed on an agenda for approval when the accompanying ordinance is on for a second reading.

5. PUBLIC HEARINGS AND ISSUANCE OF PUBLIC NOTICES

5.1 Notice of Cancellation of July 30, 2024 County Council 24-1902 Meeting

Attachments: Staff Report

A motion was made by Council Member Harrison, seconded by Council Member Winder Newton, that this agenda item be approved. The motion carried by a unanimous vote.

6. PENDING LEGISLATIVE BUSINESS

6.1 First Reading of An Ordinance Amending Section 2.80 of the 24-1890 Lake County Code Of **Ordinances** for Personnel Management Providing that the County Mav Conduct **Criminal Background Checks for Employment Purposes**

Attachments: Staff Report

2.80.150 Criminal Background Checks ZLL 2July24

2.80.150 Criminal Background Checks ZLL 2July24 CLEAN

Presenter: Nilsa Carter, SLCo Human Resource Associate Division Director.

(Approx. 3:45PM, 5 Min.) Discussion/Direction

The Council reviewed the ordinance amending Section 2.80 of the Salt Lake County Code of Ordinances for personnel management providing that the County may conduct criminal background checks for employment purposes.

A motion was made by Council Member Bradshaw, seconded by Council Member Granato, that the ordinance be forwarded to the August 6, 2024, Council meeting for final consideration.

6.2 Consideration of a Resolution of the Salt Lake County
Council Supporting the Enforcement of Restrictions On
Unlawful Camping and Endorsing Supportive Homelessness
Solutions

Attachments: Staff Report

Public Camping Resolution (1)

Resolution Concerning Unlawful Camping and Supportive

Services (RAFL)

Sponsors: Councilmember Dave Alvord and Councilmember Jim Bradley.

Presenters: Councilmember Dave Alvord and Councilmember Jim Bradley.

(Approx. 3:50PM, 15 Min.)

Discussion/Direction

Council Member Alvord reviewed the following resolution supporting the endorsement of restrictions on unlawful camping and endorsing supportive homelessness solutions. In the next six months, he would like to work with the State to see if it would increase Drug Enforcement Administration (DEA) officers. Statewide, there were only 20 DEA task forces, which was inadequate for a state of this size.

Council Member Bradley stated this resolution was the right step to take.

RESOLUTION NO. 6221

Α RESOLUTION OF THE SALT LAKE COUNTY COUNCIL SUPPORTING OF THE **ENFORCEMENT** RESTRICTIONS ON UNLAWFUL CAMPING AND ENDORSING SUPPORTIVE HOMELESSNESS SOLUTIONS

WHEREAS, unlawful camping often leads to unsafe and unsanitary conditions, posing significant health risks to both individuals experiencing homelessness and the broader community, including increased exposure to diseases and environmental hazards; and

WHEREAS, unlawful camping also often leads to negative impacts to local businesses, public spaces, and residential neighborhoods, decreased property values, increased crime rates, and reduced quality of life for residents; and

WHEREAS, the presence of unlawful encampments often strains municipal resources, requiring costly and frequent clean-up efforts, law enforcement interventions, and emergency medical services; and

WHEREAS, tolerance for unlawful camping does not effectively address the root causes of homelessness, and often perpetuates a cycle of instability and recidivism among vulnerable populations; and

WHEREAS, tolerance for unlawful camping exposes homeless individuals to greater risks of violence, theft, trafficking, illness, and addiction due to lack of shelter, clean water, sanitation, and healthcare services; and

WHEREAS, Salt Lake County and municipalities within Salt Lake County

have enacted ordinances and other regulations prohibiting unauthorized camping on public and/or private property, including Salt Lake County Code of Ordinances, 2001, at § 10.36.010(K) and § 10.40.030; and

WHEREAS, the Salt Lake County Board of Health has enacted public health regulations prohibiting unlawful camping, including Salt Lake County Health Regulation No. 7, General Sanitation Regulation, at § 4.19; and

WHEREAS, the United States Supreme Court's recent decision in *City of Grants Pass, Oregon v. Johnson*, 603 U. S. ______ (2024), held that the enforcement of generally applicable laws regulating camping on public property are a constitutional exercise of local government authority; and

WHEREAS, Salt Lake County supports the enforcement of existing rules, regulations, and ordinances prohibiting unlawful camping, including Salt Lake County Ordinance and Health Department regulations; and

WHEREAS, the 2024 Utah Legislature adopted HB 298, which legislation outlined strategic measures and comprehensive approaches to effectively tackle homelessness in Utah by implementing programs that provide comprehensive support addressing the root causes of homelessness, such as mental health challenges, substance abuse, and lack of employment opportunities; and

WHEREAS, these measures implemented by the Legislature dictate that funding allocated for homeless services is tied to specific metrics and outcomes such as tracking progress in reducing homelessness, improving housing stability, and increasing access to supportive services; and

WHEREAS, these measures further require accountability and transparency through regular reporting and evaluation of homeless programs to ensure accountability and transparency, which helps in measuring the effectiveness of the programs and making necessary adjustments to improve outcomes; and

WHEREAS, Salt Lake County recognizes the critical importance of intensifying public efforts to combat drug abuse and trafficking, which often co-occur with homelessness, through enhanced law enforcement, public health initiatives, and community outreach; and

WHEREAS, Salt Lake County further recognizes that expanding access to mental health and substance use disorder treatment is essential to providing the necessary support for individuals to overcome addiction, achieve stability, and transition out of homelessness;

NOW, THEREFORE, be it resolved by the Salt Lake County Council, acting as the legislative body for Salt Lake County:

- 1) The Council recognizes that unlawful camping poses potentially significant risks to the public health, safety, and welfare of the community. Salt Lake County does not support, condone, or tolerate unlawful camping within the county, including the establishment of any encampment on private or public property not licensed and zoned for overnight camping.
- 2) The Council acknowledges the role of county government to aid communities in removing hazardous materials that pose serious health risks to the community. Salt Lake County supports the enforcement of duly adopted rules, regulations, and ordinances prohibiting unlawful camping, including Salt Lake County Ordinance and Health Department regulations, consistent with United States Supreme Court precedent. Salt Lake County encourages local municipalities within the county to adopt and enforce policies defining and prohibiting unlawful camping.
- 3) The Council reaffirms its commitment to addressing homelessness through comprehensive and compassionate strategies that include rehabilitation resources, mental health and substance use disorder treatment, job training, and supportive housing in alignment with the requirements of Utah law, including HB 298.
- 4) The Council reaffirms its commitment to collaborate with the County Mayor and other elected officials, other local, state, and federal partners, as well as non-profit organizations and community stakeholders, to develop and implement effective programs and services that reduce homelessness and recidivism.
- 5) The Council is committed to increase resources aimed at removing drugs from our communities and supporting mental health and substance use disorder treatment treatment as part of its comprehensive approach to homelessness. The Council invites the Utah Legislature to prioritize funding for drug enforcement officers, recognizing the critical impact of drug removal

on reducing homelessness.

6) The Council encourages other local governments and county residents to support these efforts by volunteering, donating, and advocating for policies that promote sustainable solutions to homelessness.

APPROVED and ADOPTED this <u>23rd</u> day of <u>July</u>, 2024.

SALT LAKE COUNTY COUNCIL

ATTEST (SEAL)

By <u>/s/ LAURIE STRINGHAM</u> Chair

By /s/ LANNIE CHAPMAN
Salt Lake County Clerk

A motion was made by Council Member Alvord, seconded by Council Member Bradley, that this agenda item be approved. The motion carried by a unanimous vote.

6.3 Consideration of a New Countywide Policy 2021, "Records 24-1885 Management and Archives Policy and Standards," that Includes New Standards and Guidelines

Attachments: Staff Report

RMA Policies, Standards and Guideline

Council Powerpoint 07112024

Presenters: Megan Hillyard, SLCo Department Director, Administrative Services. Maren Slaugh, SLCo Division Director, Records Management and Archives. (Approx. 4:05PM, 15 Min.)

Discussion/Direction

Ms. Megan Hillyard stated agenda items 6.3 and 6.4 are combined. These policies were part of an effort from a couple of years ago to condense the Government Records Access and Management Act (GRAMA) policies and ordinance, since much of that material was procedural in nature and belonged in standards.

Slaugh, Director. Records Archives. Ms. Maren Management and a PowerPoint presentation entitled Records Management and delivered Archives Policy + Countywide Standard Proposal for the Executive

Coordination Committee, reviewing an overview; a recap of the condensed GRAMA policies; the Records and Information Management Committee; proposed policy changes; an amendment to Countywide Policy 2010 -Public Access to respond to HB 266, updating section 63G-2-401 (Chief Administrative Officer (CAOA) appeal) allowing the requester the right to request mediation with the Government Records Ombudsman prior to appealing the State Records Committee or Third District Court; a proposed new policy: Policy 2021 - Records management and Archives Policy and proposed Records Management and Archives (RMA) Standards Highlights; Standard standards: 2021-1 Classification and Retention 2021-2 Transferring Highlights; Standard and Storing Records the at Records Center Highlights; Standard 2021-3 Transferring and Storing Records at the Archives Highlights; Standard 2021-4 Disposal of Records Standard Highlights; and new RMA guideline.

Council Member Granato asked if records were retained of an employee posting something on social media relating to County business.

Ms. Slaugh stated if the employee posted something on their personal social media account on their own time, but from a County-issued cell phone or computer, it would depend on the nature of the post. If the employee posted during work hours on a personal social media site, a request could be made to obtain the personal media post. If the employee posted on a County social media site, a requester could have access to that.

Mr. Mitchell Park, Legal Counsel, Council Office, stated a record is defined very specifically in the GRAMA statute. If someone posted a comment on their personal social media account about something that occurred in the County workplace, it could be classified as a record, particularly if it originated on a County-owned system or device.

A motion was made by Council Member Bradshaw, seconded by Council Member Granato, that this agenda item be approved. The motion carried by a unanimous vote.

6.4 Consideration of Amendments to Salt Lake Countywide 24-1894
Policy 2010 to Incorporate 2024 Legislative Update HB266
Regarding Public Access

Attachments: Staff Report

Presenters: Megan Hillyard, SLCo Department Director, Administrative Services. Maren Slaugh, SLCo Division Director, Records Management and Archives. (Approx. 4:20PM, 5 Min.)

Discussion/Direction

This agenda item was reviewed concurrently with Agenda Item 6.3.

A motion was made by Council Member Bradshaw, seconded by Council Member Granato, that this agenda item be approved. The motion carried by a unanimous vote.

7. CONSENT ITEMS

A motion was made by Council Member Harrison, seconded by Council Member Winder Newton, that the Consent Agenda item be approved. The motion carried by a unanimous vote.

- 7.1 Open Space Trust Fund Advisory Committee Board <u>24-1868</u>
 Appointment:
 - · Joshua Ladvatter, At-Large

Attachments: Staff Report

APP JLandvatter D5 Redacted.pdf

The vote on this consent item was approved.

7.2 A Consideration of a Resolution of the Salt Lake County
Council Authorizing the Execution of Two Purchase and Sale
Agreements Regarding the Acquisition of Parcels of Real
Property Located in Salt Lake County

Attachments: Staff Report

Resolution for Execution of 2 PSAs - Murray Property

(07-08-24) - RAFL

RESOLUTION NO. 6222

A RESOLUTION OF THE SALT LAKE COUNTY COUNCIL AUTHORIZING THE EXECUTION OF TWO PURCHASE AND SALE AGREEMENTS REGARDING THE ACQUISITION OF PARCELS OF

REAL PROPERTY LOCATED IN SALT LAKE COUNTY

RECITALS

- A. Murray City (the "City") and Salt Lake County (the "County") have identified two parcels of adjacent property to jointly acquire for use as a public park or open space.
- B. The first parcel is located a 1130 West Saddle Bluff Drive, West Jordan, Utah, and is identified as Tax ID No. 21-23-327-006 ("Parcel 1").
- C. The second parcel is located at 1193 Winchester Street, Murray, Utah, and is identified as Tax ID No. 21-23-328-001 ("Parcel 2").
- D. The Salt Lake County Open Space Committee has recommended that the County acquire a shared interest in Parcel 1 and Parcel 2 and has authorized the use of Open Space Funds for that purpose.
- E. The terms and conditions for the acquisition of Parcel 1 are contained in Purchase and Sale Agreement attached hereto as Exhibit A.
- F. The terms and conditions for the acquisition of Parcel 2 are contained in the Purchase and Sale Agreement attached hereto as Exhibit B.
- G. Each Purchase and Sale Agreement requires an earnest money deposit to be split equally by the City and the County, and the City and the County will pay equal shares of the purchase price for both properties.
- H. It has been determined that the best interests of the County and the general public will be served by executing the attached Purchase and Sale Agreements. The execution of the Purchase and Sale Agreements will be in compliance with all applicable state statutes and county ordinances.

NOW, THEREFORE, IT IS HEREBY RESOLVED by the Salt Lake County Council that the attached Purchase and Sale Agreements, attached hereto as Exhibits A and B and incorporated herein by this reference, are approved, and the Council hereby authorizes the Mayor to execute the Purchase and Sale Agreements on behalf of Salt Lake County and to sign any other documents required to complete the purchase of Parcel 1 and Parcel 2 and to deliver the fully executed documents to the County Real

Estate Section.

APPROVED and ADOPTED this 23rd day of July, 2024.

SALT LAKE COUNTY COUNCIL

ATTEST (SEAL)

By <u>/s/ LAURIE STRINGHAM</u> Chair

By /s/ LANNIE CHAPMAN
Salt Lake County Clerk

The vote on this consent item was approved.

8. POTENTIAL CLOSED SESSION

8.1 Potential Closed Meeting for a Strategy Session to Discuss the Purchase, Exchange, or Lease of Real Property as Authorized by Utah Code Ann. § 52-4-205(d)

Attachments: Staff Report

A motion was made by Council Member Winder Newton, seconded by Council Member Alvord, to close the meeting to discuss the purchase, exchange, or lease of real property. The motion carried by a unanimous vote.

- 9. APPROVAL OF TAX LETTERS
- 10. ACCEPTANCE OF ETHICS DISCLOSURES
- 11. APPROVAL OF COUNCIL MEETING MINUTES
- 12. OTHER ITEMS REQUIRING COUNCIL APPROVAL
- 13. PROCLAMATIONS, MEMORIALS, AND OTHER CEREMONIAL OR COMMEMORATIVE MATTERS
- 14. OTHER BUSINESS

ADJOURN

THERE BEING NO FURTHER BUSINESS to come before the Council at this time, the meeting was adjourned at 5:10 PM until Tuesday, August 6, 2024.

LANNIE CHAPMAN, COUNTY CLERK	
By	
DEPUTY CLERK	
D.	
By CHAIR, SALT LAKE COUNTY COUNCIL	