## SALT LAKE COUNTY ORDINANCE

ORDINANCE NO	, 2020
AN ORDINANCE AMENDING PLAN.	THE SOUTHWEST COMMUNITY GENERAL
The County legislative body of Salt	Lake County, State of Utah, ordains as follows:
Section 1: The Southwest Commun	ity General Plan is hereby amended in accordance with the
attached Exhibit 1:	
Section 2: This ordinance shall take	e effect fifteen (15) days after its passage and upon at least
one publication in a newspaper published in	and having general circulation in Salt Lake County, and if
not so published within fifteen (15) days the	n it shall take effect immediately upon its first publication.
IN WITNESS WHEREOF, the Salt l	Lake County Council has approved, passed and adopted this
ordinance this day of	, 2020.
	SALT LAKE COUNTY COUNCIL
	By:
	Max Burdick, Chair Salt Lake County Council
ATTESTED:	The state of the s
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Sherrie Swensen, County Clerk	
Approved as to Form:	
guch Man	
Zachary Shaw	
Deputy District Attorney Date: 2-20-20	

	ORDINANCE HISTORY	
	Council Member Bradley	
	Council Member Bradshaw	
	Council Member Burdick	
	Council Member DeBry	
	Council Member Jensen	
	Council Member Winder Newton	
	Council Member Snelgrove	
	Council Member Ghorbani	-
	Council Member Granato	
Vetoed and dated this day o	f, 2020.	
	Ву	
	Mayor Jennifer Wilson or Designee	
	(Complete As Applicable)	
	Veto override: Yes No Date	
	Ordinance published in newspaper: Date	
	Effective date of ordinance:	

# SUMMARY OF SALT LAKE COUNTY ORDINANCE NO. \_\_\_\_\_

On the day of	, 2020, the County Council of Sat Lake County
adopted Ordinance No	, which amends The Southwest Community General Plan.
	SALT LAKE COUNTY COUNCIL
	By: Max Burdick, Chair Salt Lake County Council
ATTESTED:	
Sherrie Swensen, County Clerk	
Approved as to Form:	
Zachary Shaw Deputy District Attorney Date: 20	
	ORDINANCE HISTORY
	Council Member Bradley Council Member Bradshaw Council Member Burdick Council Member DeBry Council Member Jensen Council Member Winder Newton Council Member Snelgrove Council Member Granato

A complete copy of Ordinance No. \_\_\_\_\_ is available in the office of the Salt Lake County Clerk, 2001 South State Street, N2100A, Salt Lake City, Utah.

# EXHIBIT "1" Southwest Community General Plan Amendment

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Amendment January 2020

## Introduction

The Southwest Community Plan was adopted by the Salt Lake County Commission April 3, 1996, representing a cooperative effort between the Salt Lake County Planning Staff, the University of Utah Geography Department, and the citizens of the Southwest Community. The intent of the plan was to balance the need to protect the rural character and natural beauty of the Southwest Community with the potential to develop the land into residential communities. It recognized that as key improvements to infrastructure were made, the potential to develop those areas would increase. The plan contained policies to guide new development in ways that would respond to this potential, while accomplishing the broader goals of preservation of the area's rural nature and open spaces. For example, slight increases in density were offered for large scale developments that provided a variety of lot sizes and set aside open spaces and park land. The Rose Creek Estates subdivision (containing parks, equestrian trails, horse properties, and various single family dwelling lot sizes) is a successful example of these policies in action.

While the 1996 plan was written with future development in mind, the growth in the southwest part of the valley has occurred much faster than predicted. This rapid growth, combined with the extension of water and sewer service to areas where they were not previously available, has created increased pressure for development in the Southwest Community – particularly the areas immediately west of Herriman City. As more and more of the rural landscape has been converted to residential subdivisions, the character of the southwest part of the valley appears to be changing. These two factors have caused a need for Salt Lake County to propose an amendment to the Southwest Community Plan to address residential, office, commercial and educational development of the northeast section of the community (see combined land use map).

## **Impacts of Increased Density**

In recent years, the predominant development pattern of single family subdivisions adjacent to the amendment area has been that of 10,000 square foot lots, with the requirement that developers contribute land or other resources for parks and community spaces in order to receive approvals from Herriman City. To rezone the amendment area to allow 10,000 square foot lots throughout would result in an increase in density from 1 unit per acre to in excess of 3.5 to 4 units per acre as approved by the County Council in a Planned Community Zone, representing a drastic increase in the area's residential holding capacity. As the area undergoes the transition from rural and agricultural land uses to singleand multi-family residential subdivisions, and office, commercial and educational uses, it is vital that the impacts of the increased density are taken into consideration in preserving, to the extent possible, the overall vision of the Southwest Community Plan. Factors that must be considered are: Traffic - The increase in traffic that would accompany more residents in the area brings an increased need to plan street systems that are well connected. Policies should be in place to ensure that the new development which brings more cars to the roads also brings needed road improvements. Home & Community -An increase in the number of suburban households can cause conflict between families new to the area and the existing residents who have horses or other animals. As the landscape changes from rural agricultural to suburban residential, office and educational, the circulation pattern for vehicles, pedestrians, bicyclists, and horse riders becomes more complex, and

must be planned in greater detail. Other land uses important to quality neighborhoods, such as churches and commercial shops also must be planned.

Recreation -The need for parks and recreational facilities projected by Salt Lake County Parks and Recreation is based on standards which look to population data to determine the number, distribution, and type of facilities. Thus, as the population increases due to new developments, the number and type of recreational facilities needed to serve an area changes.

Services – Public services must be carefully planned to meet not only present but future needs as well. Issues such as fire hydrants with adequate flow, emergency response times, and adequate sewer service are critical. Other facilities, such as libraries and schools, must be planned and built as a community grows. According to Jordan School District, the schools in the Herriman/Southwest community reach capacity quickly, due to a higher student-per household ratio than in other areas of the Salt Lake Valley. Environment – As residential density increases, the impact on the environment increases as well. Of particular concern is the need for a master storm drain system to convey water during major storms events. Regulating development in such a way as to protect the natural beauty of the area (one of the reasons so many people are attracted to this community) is also important.

## **Community Vision**

As is often the case, there are various strategies that could be used to address the concerns listed above. Ultimately, it is the collective vision of a community that determines which of those solutions best fit the community. The property owners and residents of the community have pointed out several key factors for Salt Lake County to consider in determining appropriate density patterns and development restrictions for the area, such as:

- 1. Requiring large lot sizes often leads to a lack of "affordable" or "moderate income" housing choices.
- 2. Appropriate measures (including buffers, where necessary) should be taken to protect current prope1iy owners who wish to maintain animals on their property from new residents who may not be accustomed to living near farm animals.
- 3. Residents of nearby large lot subdivisions, such as Hi-Country I & II should be protected via appropriate buffers along the perimeter.
- 4. While provision of land for churches, schools, and civic buildings is important, such land should not qualify as "open space." True "open space" in the form of parks, trails, and natural areas should also be a priority.
- 5. Consideration should be given to retail needs of the community.
- 6. Prominent ridgelines and sensitive slopes should be protected.
- 7. Restrictions placed on larger developments should not be so universal as to place undue burden on the small property owner who wishes to subdivide.

## **Strategies**

The goals and policies of the current Southwest Community Plan have been most effectively implemented when large developments that incorporate a variety of elements have been proposed. The future development of the Rose Flats area (the area south of Herriman Highway) will largely consist of the re-subdivision of land, which was previously divided into 1, 5, or 10 acre lots. Because past planning efforts have been based on a limited residential holding capacity, the transition from large lot

agricultural properties to single- and multi- family, office, commercial, and educational uses should only occur if appropriate measures are in place to mitigate the impacts of growth. However, the strategies used to foster developments which contribute to the needs of the community must be designed and implemented in a way that is fair to both the large and small developer and which will encourage cooperative efforts among various property owners to produce a cohesive community, with an overall density of approximately 3 units per acre. The Butterfield Creek area (north of Herriman Highway) should be developed as one or more planned communities with an overall density in excess of 5 units per acre as approved by the County Council in a Planned Community Zone.

## **Goals and policies**

**Goal 1:** Create a cohesive community, including provisions for neighborhood centers, civic buildings, open spaces, and appropriate transitions between new single family, dwelling lots and existing large lots with animal and agricultural land uses in respect of the rights and privacy of existing residents.

Policy 1 - Density increases within the Low Density Residential area from 2.5 to (up to) 4.0 units per acre should be allowed for proposals which incorporate the goals and policies of this plan into the design; including road connectivity, community spaces, a variety of lots sizes, and large lots or open space corridors as buffers between new lots and existing agricultural and horse properties to protect the privacy and other rights of the residents.

Policy 2 - Density increases within the Neighborhood/Planned Community Residential area in excess of 5 units per acre should be allowed by the County Council as part of a Planned Community Zone if large master planned communities are proposed which include provisions for neighborhood and community centers, schools, parks, trails (including a regional trail along Butterfield Creek), civic buildings, and transportation systems.

Policy 3 - The assembly of smaller parcels into larger subdivision development proposals should be encouraged through incentives such as density bonuses.

- **Goal 2:** Create a transportation network of connected streets, pedestrian trails, and bike paths.

  Policy 1 A collector road connecting Rose Canyon Road to U-111 should be planned for and constructed as the Rose Flats area is developed.
  - Policy 2 In keeping with the Salt Lake County Parks and Recreation Trails Master Plan, a trail along the Butterfield Creek corridor or similar east-west route, with connecting trail to Rose Canyon Road, should be constructed as the area is developed.
  - Policy 3 In general, connective street patterns which limit the use of cul-de-sacs and dead-end streets should be used.
  - Policy 4 All roads should be paved and should include full improvements for safe complete streets, such as curb and gutter, street lighting, sidewalks, etc.
  - Policy 5 While exact alignments and road widths will be determined as master plans for development are reviewed and approved in the Neighborhood/Planned Community Residential area, plans should include the following:
    - At least two north/south collector roads extending from U-111 towards the West Bench planning area.
    - East-west connections between Herriman City and Bacchus Highway, and northsouth connections between Herriman Highway and 11800 South (eventually connecting

to Bacchus Highway), consistent with Appendix A-1, which is incorporated herein as if fully set forth.

**Goal 3:** Create a system of community spaces to provide buffers and to accommodate the needs of the residents of the area.

Policy 1 - Following the guidelines of the County Parks and Recreation Master Plan, land for parks should be planned for as part of the development review process for new subdivisions.

Policy 2-The school district should be consulted and the need for school site planning and development shall be considered as part of the development review process.

Policy 3 - Other community gather places, such as government facilities, community centers, churches, etc. should be accommodated through cooperative discussion with developers, government agencies, non-profit and religious groups.

Goal 4: Allow development in pace with the provision of critical services.

Policy 1 - Develop a plan for a master storm drain system and ensure that all new development contributes towards the cost of that system.

Policy 2 - As a requirement for subdivision or planned unit development plat approval, obtain approvals from water and sewer service providers to ensure that development occurs in pace with capacity of those systems.

Policy 3 - Involve in the review process the Unified Fire Authority, Sheriff's Department, school district, and other critical service providers.

Goal 5: Protect the natural environment and inherent beauty of the area.

Policy 1 - A void excessive grading on the hillsides.

Policy 2 - Coordinate and plan the design of roads, trails, and open space to be sensitive to wildlife.

Policy 3 - Locate local serving utility lines underground.

**Goal 6:** For the Butterfield Creek area, provide appropriate retail areas to serve the needs of the community.

Policy 1 - Neighborhood centers, including commercial, office and educational uses, should be considered as a viable land use in close proximity to key intersections of collector and arterial roads or as key components around which to base a planned community.

Policy 2 - Commercial development should incorporate design elements (building mass, design, colors and materials, etc.) to mitigate impacts to neighborhoods.

Policy 3 -Commercial development should be limited to those uses which serve the local population and educational and office personnel, such as grocery, café/restaurant, and personal services.

## **Implementation**

The following implementation strategies should be used by Salt Lake County to carry out the vision and goals of this plan amendment of the Southwest Community Plan:

1. Ongoing Needs Assessment:

Salt Lake County should periodically review the status of the Southwest Community with regard to the need for government services, critical facilities, parks, recreation, traffic, and education. Information

from this assessment process should be combined with the information in this plan and become a major factor in the review of all rezone and development applications.

#### 2. Neighborhood Planning

In order to encourage development plans which effectively address the needs of the community and which will be in harmony with the goals and policies of this plan, a density bonus system should be used. Zoning should be established which sets a base density and allows density bonuses to be offered to developers who are willing to combine smaller parcels together to create more comprehensively planned subdivisions, dedicate and improve collector roads and trail systems, provide buffers between new lots and existing large Lot/horse properties, and/or dedicate ground for parks, schools, and community facilities.

In establishing the base density and bonus amounts, the County shall consider the following:

- a. Densities for specific developments within the Low Density Residential area may vary between 2.5 and 4.0 units per acre, based on the extent to which the development plan complies with the goals and policies of this plan.
- b. The Neighborhood/Planned Community Residential should accommodate higher densities in excess of 5 units per acre, as a transition between West Bench and Southwest Community provided that a large scale (in excess of 400 acres) master plan is prepared and presented for each community which incorporates the appropriate elements listed above. Each master planned area may be developed over time in a number of phases or amended as needed, provided that each phase or amendment is in harmony with this plan.
- c. Density shall be based on the gross acreage prior to subdivision and shall include all land within a subdivision boundary, including roads, common areas, and land designated for schools, parks, church sites, open space, or other such uses.
- d. The service capacity of water, sewer, and other critical services shall not be exceeded by setting density limits too high.
- e. A density bonus system may be instituted as part of all re-zone approvals using zoning conditions (zc) to set a base density, with bonuses listed for specific development characteristics. The base density should be set at the low end of the density range, and bonuses listed as shown below:

Base density: 2. 5 units per acre

<u>Density bonus #1</u>: a bonus of .3 units per acre shall be allowed for developments of 15 acres or larger which designate 25% of the total development for parks, open space, church sites or a school site, and which are sold to another entity or are preserved as common area within the subdivision to be maintained by a home owners association. The density bonus is doubled (6 units per acre) for developments over 30 acres. If recreational facilities are built as part of the development, the 25% may be reduced as low as 15% if it is shown that the facilities fill a critical parks and recreation need of the community.

<u>Density bonus #2:</u> an additional .3 units per acre shall be allowed for developments of 15 acres or larger which qualify for the above density bonus, but which <u>dedicate</u>, by deed or permanent public easement, rather than <u>sell</u> the land for parks, open space, church sites or school site.

<u>Density bonus #3:</u> a bonus of .2 units per acre shall be allowed for dedication and installation of each 300 lineal feet of half-width of the collector road as called for in the Transportation Plan map of the amendment to the Southwest Community Plan (to a maximum of .6 units per acre total).

<u>Density bonus #4:</u> a bonus of.4 units per acre shall be allowed for developments which create a buffer of larger lots (½ acre minimum) or open space with trails adjacent to neighboring large lots with animal/agricultural land uses, such as ranches and/or farm land used for the raising of crops or the keeping, grazing, and/or raising of farm animals. Open space used for density bonus 1 or 2 above may not be used toward this bonus.

Notwithstanding the above, in no case shall the total density (with bonuses included) exceed 4. 0 units per acre

#### 3. Creative Approach

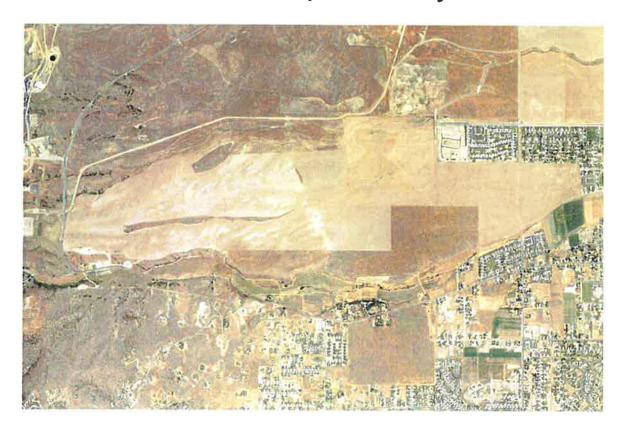
Salt Lake County should take advantage of the flexibility allowed thorough its planned unit development and planned community ordinance to foster creative design of subdivisions in the planning area. Density shifts, variations in lots size, the creation of open space, and the institution of appropriate buffers are tools made available through the planned unit development review process. Appropriate easements and restrictive covenants can also be used to provide a cohesive community with well-planned transitions between new residential lots and existing animal/agricultural land uses.

# Appendix A-1





## **Traffic Impact Study**



## Salt Lake County, Utah

**December 13, 2019** 

UT19-1472



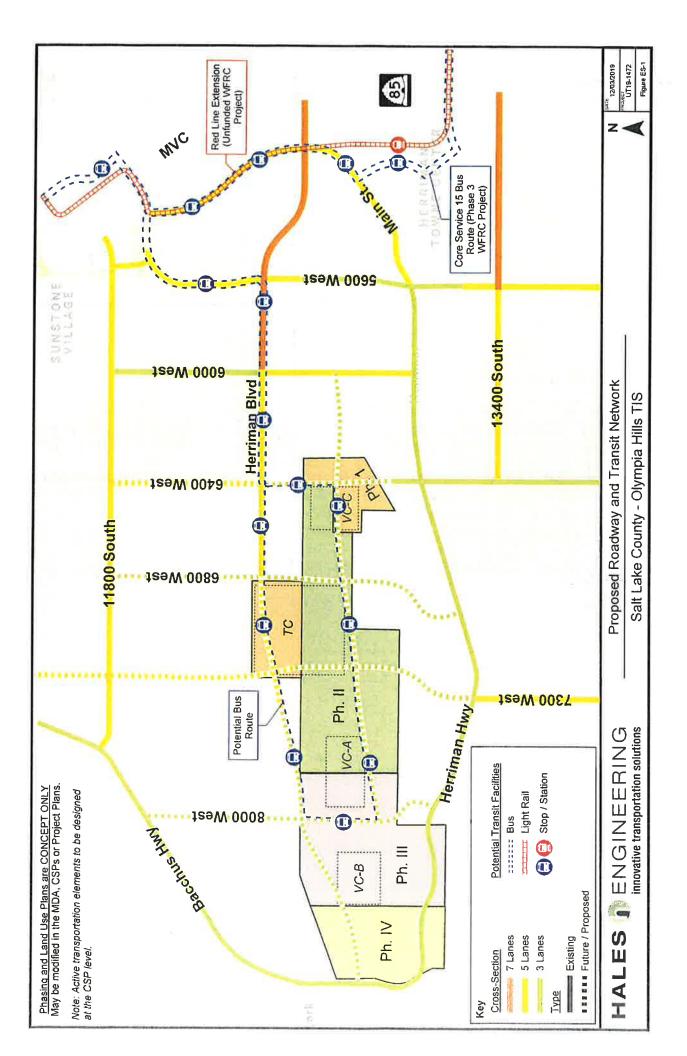
#### **EXECUTIVE SUMMARY**

This study addresses the traffic impacts associated with the proposed Olympia Hills development located in Salt Lake County, Utah. The proposed project is located generally between 6400 West and Bacchus Highway on the east and west, and 12600 South and Herriman Highway on the north and south.

Included within the analyses for this study are the traffic operations and recommended mitigation measures for existing (2019) conditions at key intersections and roadways near the project site, and future background conditions starting in 2022 and in five-year increments thereafter. Plus project conditions (conditions after development of the proposed project) were analyzed starting in 2027 and in five-year increments thereafter.

The morning and evening peak hour levels of service (LOS) were computed for each study intersection. LOS A, B, C, and D were considered to be acceptable according to standard practice. When an intersection was anticipated to operate at LOS E or F or when there was excessive queueing, Hales Engineering made recommendations to improve the intersection. In each background and plus project scenario, Hales Engineering was able to mitigate all poor levels of service except for poor LOS at the Mountain View Corridor and Bangerter Highway intersections, which are under UDOT jurisdiction.

A map showing the proposed roadway and transit network is shown in Figure ES-1. A summary of the original and mitigated LOS results for each scenario is shown in Table ES-1. The recommended improvements by scenario are shown in Table ES-2. Additional improvement details are found in Appendix F.



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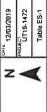
Notes:
- LOS A, B, C, and D are acceptable levels of service - LOS E and F are unacceptable levels of service

Level of Service Summary

M = Mitigated Analysis O = Original Analysis

Lowercase LOS = Unsignalized Intersection Uppercase LOS = Signalized Intersection ENGINEERING innovative transportation solutions HALES

Salt Lake County Olympia Hills TIS



	Internation	2000	Cross	The same		elliuter 1	ide .	Kecommended Improvements	ents				Description
	IIIIVEI SECRIOII	777		V	15.	0.64	701	4	)	7	7507		-
		BG	BG	BG	dd	BG	ЬР	BG	ЬР	BG	рр	7	Signal Turn Pockets on All Approaches, Dual SB LT La
=	Bacchus Hwy / 11800 S			1.1		1.2						17	
2	7300 W / 11800 S						2.1	2.2	2,3		2,4	2.2	Signal, Turn Pockets on All Approaches Signal, Turn Pockets on All Approaches
m	6400 W / 11800 S					3.1	3.2	3.3	3.4	3.5	3.6	23	2.3 PM/PT LT Phesing on All Approaches
4	6000 W / 11800 S			4.1								3.1	<ul><li>2.4 INB &amp; WB Dual Left 10m Lanes</li><li>3.1 Signal, Turn Pockets on All Approaches, E3 &amp; WB PM,</li></ul>
Liń	Freedom Park Dr / 11800 S				5.1							3.2	3.2 EB & WB RT Lanes, NB PM/PT LT Phasing
9	8000 W / Bacchus Hwy										6.1	5,0	
00	6400 W / Herriman Blvd						8.1	8.2	8.3	_		7	Fig. F. L. Frasting on All Approaches, Nei Duai L'i Lane
10	Anthem Park Blvd / Herriman Blvd				10.1		10.2	10.3		10.4	10.4 10.5	1 19	
Va.	Main St / Herriman Blvd		11.1	11.2	11.3		11.4			11.5	11.6	4.1	Phase We PM/PT IT Phasine: Extend WB IT Storage
12	SB MVC / 12600 S		5,4	12.1	12.2	12.3				L		5.1	
m	NB MVC / 12600 S				13.1	13.2				L		8.1	Signal, Turn Pockets on All Approaches Signal, Turn Pockets on All Approaches, FR & WB PM.
14	Bangerter Hwy / 12600 S	14.1	14.2		13.1							8.2	
17	8000 W / Herriman Hwy										17.1	10.1	PM/PT LT Phasing on All Approaches  WB RT Pocket, Extend LT Lanes on All Approaches
138	7300 W / Herriman Hwy						18.1	18.2	20.4		18.3	10.2	
19	6800 W / Herriman Hwy						19.1					10.4	EB Dual LT Lanes
20	6400 W / Main St			20.1	20.2		20.3		20.4	20.5	20.6	10.5	NB & WB Dual LT Lanes, Extend NB LT Lane, Convert N
22	6400 W / 13400 S			22.1			22.2		22.3	22.4		11.1	Snared I/RT Lanes I NB Channelized RT Lane
g	5600 W / 13400 S			23.1	23.2		23.3	23.4			23.5	11.2	11.2 SB Dual LT Lanes
24	5000 W / 13400 S					25.2	24.1					=	11.3 WB Dual LT Lanes
35	SB MVC / 13400 S	5.6		25.1		25.2						11.4	11.4 Additional NB Thru lane. Convert EB RT to Shared T/R
25	NB MVC / 13400 S	5.6	5.7	26.1		5.18						11.5	11.5 2 NB Thru Lanes, WB Dual LT Lanes, Lengthen SB LT La
27	S000 W / Herriman Blvd										27.1	11.6	EB RT Lone, Add W@ Thru Lane
28	7300 W / Herriman Blvd						28.1	28.2	28.3	28.4	28.5	12.1	SB & W8 Dual LT Lanes
55	6800 W / Herriman Blvd						29.1					12.2	
1	11800 South					5.1						14.3	
E	Herriman Boulevard					5.2					5.3	13.1	Channelized EB/W8 RT Lanes
0	12600 South		5.4									13.2	Channelized E8 & WB RT Lanes, Convert NB Thru lane
	Herriman Highway					5.5						14.1	Spur
	13400 South	9.6	5.7				5.8	5.9				17.1	Additional LT Lane on NB Ori Ramp Signal, Turn Pockets on All Approaches
	7300 West					5.10		5.11	5.12	5.13		18.1	
	6400 West					5,14					5.15	18.3	18.2 Signal, Turn Pockets on All Approaches 18.3 SB RT Lane, SB Dual LT Lanes, PM/PT LT Phasing on All
100	6000 West					5.16						19.1	19.1 Signal, Turn Pockets on All Approaches
	MVC			5.17	\$ 18	5.18						20.1	20.1 Signal, Jurn Pockets on All Approaches

Lane Cross Section 6800 West to Bacthus. Herriman Boulewatt: 7-Lane Cross Section Main to 6000 West, 5-Lane Cross

22 23 23 23

NB & S3 RT Lanes to

ange, WB Lane Trap Right at BH Interd

300 West: New 3-Lane Cross Section Herriman Hwy to Herriman Blvd, Nev

5.10

to be Shared 7/LT Lane

5.11 (750) Weets 3.12 (750) Weets 5.12 (750) Weets 5.13 (750) Weets 5.14 (540) Weets 5.15 (

5.9 13400 South 5-Lane Cross Section 56.00 West to 6000 West

3400 South: 7-Lane Cross Section 5000 West to 5500 West, 5-Lane Cros

8.8

23.2 Extend Turn Lanes on All Approaches, Add WB RT Overlap Phase, Convert NB RT Lane to Shared T/RT Lane

20.4 PM/PT LT 20.5 EB & WB F 20.6 NB Dual LT 22.1 SB & EB LT 22.2 SB & WB C 22.3 WB Dual LT 22.4 Extend SB 22.4 Extend SB 23.1 SB & WB T 23.4 Extend All Turn Lanes, SB & EB RT Lanes, 2 Thru Lanes on All Approaches

23.3 Add

23.5 E8 Dual IT Lanes, Convert EB RT Lane to Shared V/RT Lane
24.1 Add W/B RT Lane.
25.2 Freeway Grade - Separated Interchange.
25.2 Channellad EB/W/B RT Lanes, Extend 3 EB Lane; to 50/0 W/
26.1 Freeway Grade - Separated Interchange, Northbound Free RT Lane
27.1 Signal, Turn Pockets on All Approaches
28.1 Signal, Turn Pockets on All Approaches
28.2 Signal, Turn Pockets on All Approaches
28.3 PM/PT LT Phasing on All Approaches
28.4 RT Lanes on All Approaches, PM/PT LT Phasing on All Approaches
28.5 Signal, Turn Pockets on All Approaches
28.6 RT Lanes on All Approaches, PM/PT LT Phasing on All Approaches
28.6 Signal, Turn Pockets on All Approaches, PM/PT LT Phasing on All Approaches
28.6 Signal, Turn Pockets on All Approaches, PM/PT LT Phasing  PM/PT LT PM/PT LT PM/PT PM/

Sources: Hales Engineering, WFRC RTP, MVC Interactive Map

HALES DENGINEERING innovative transportation solutions

Salt Lake County Olympia Hills TIS

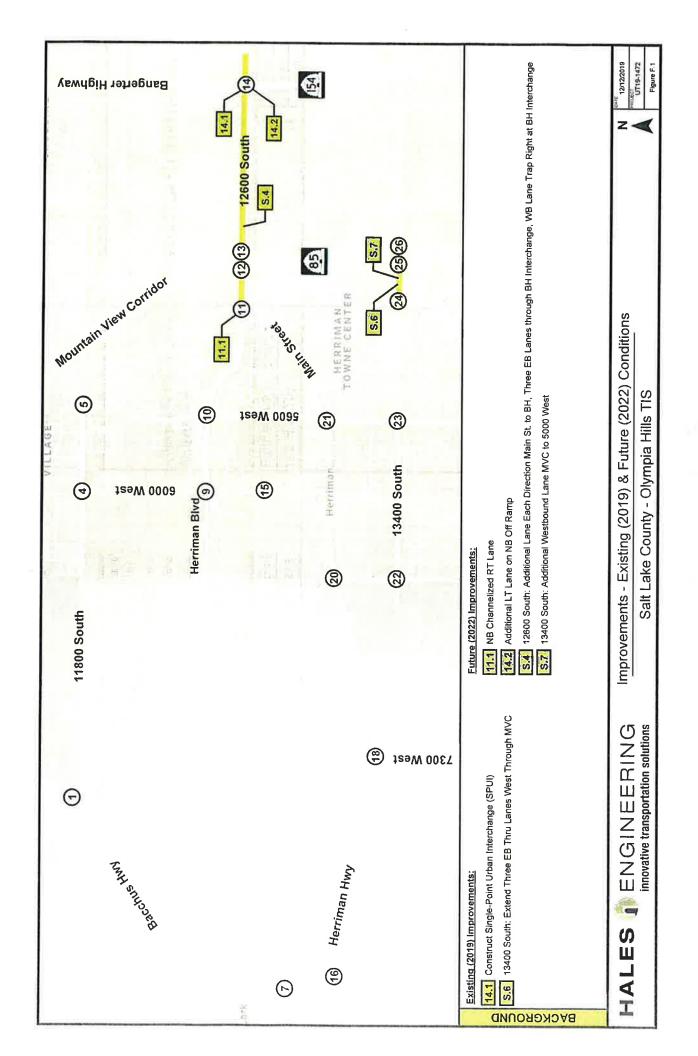
Recommended Improvements Summary

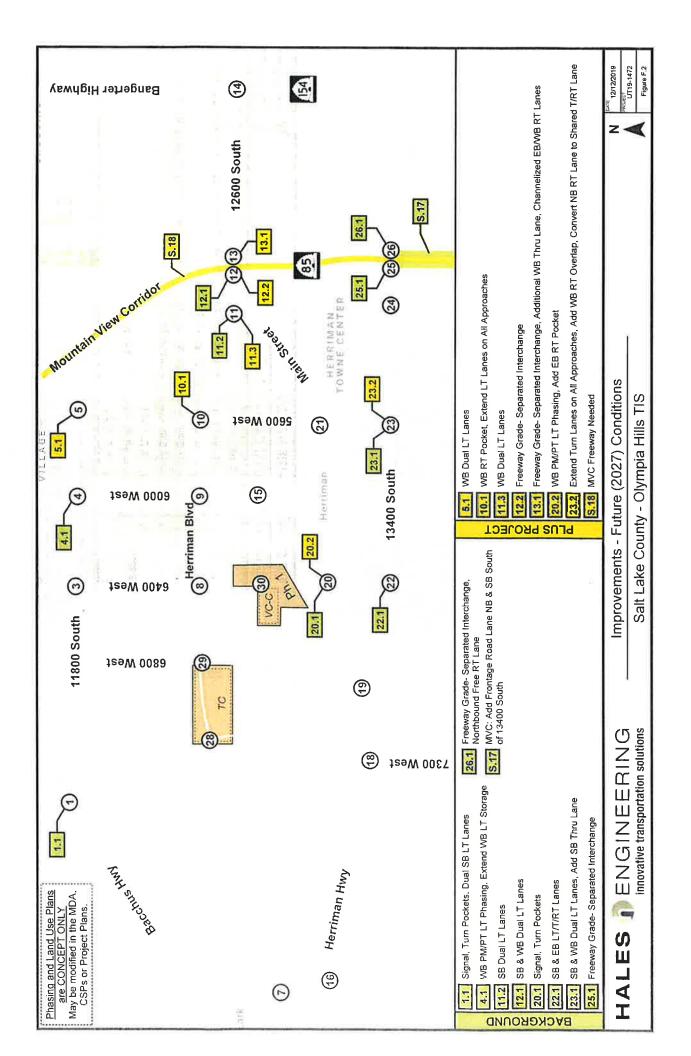


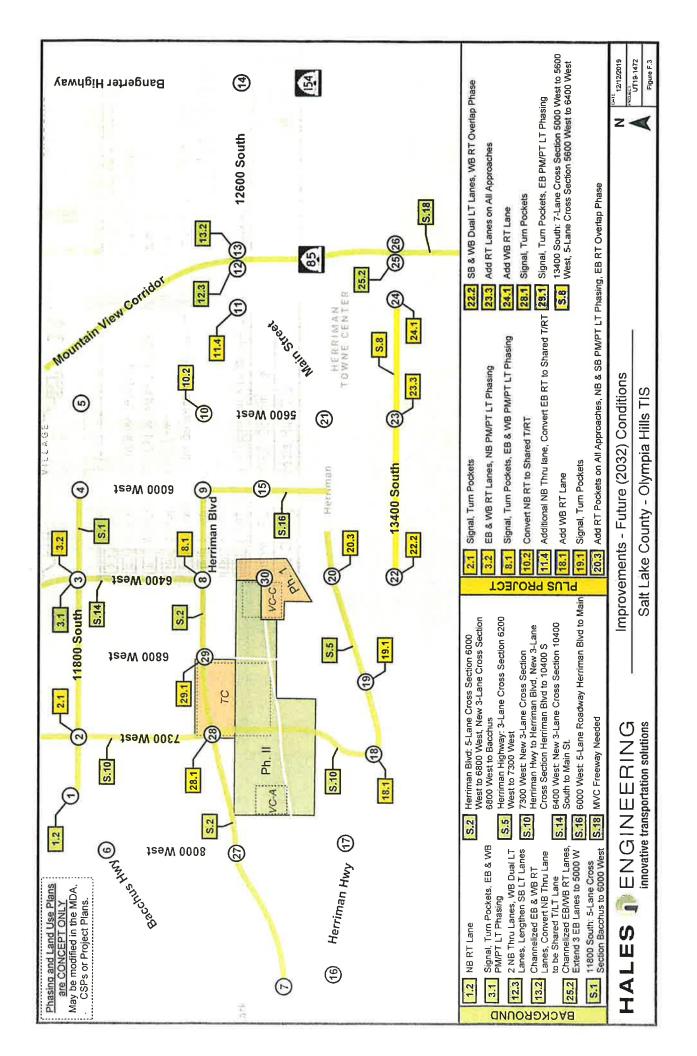
Appendix F: Improvements

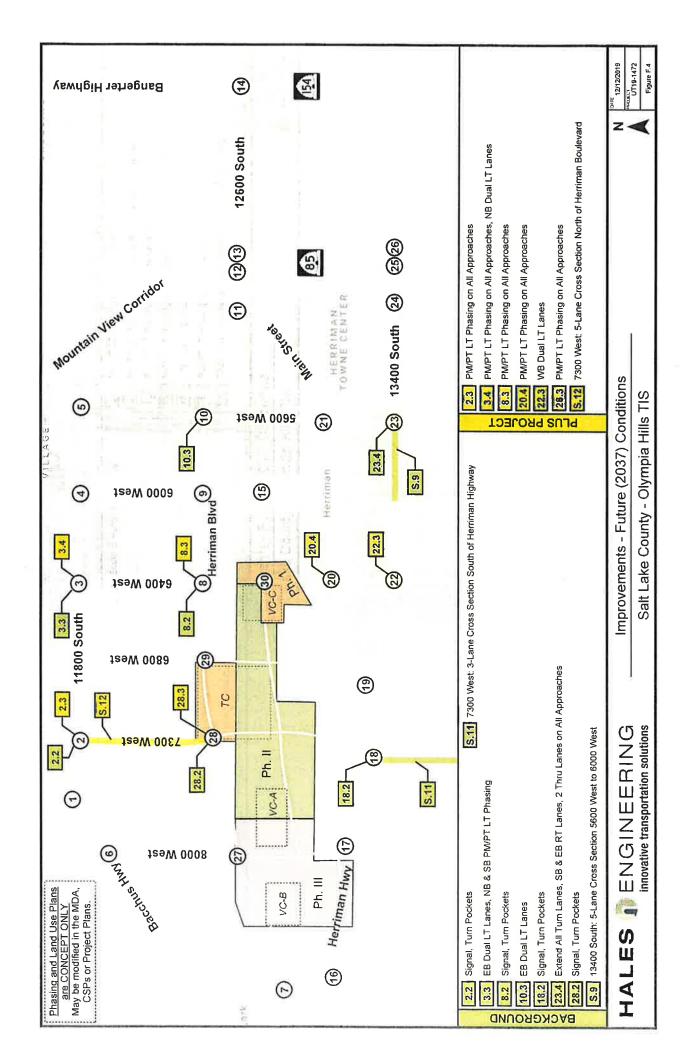
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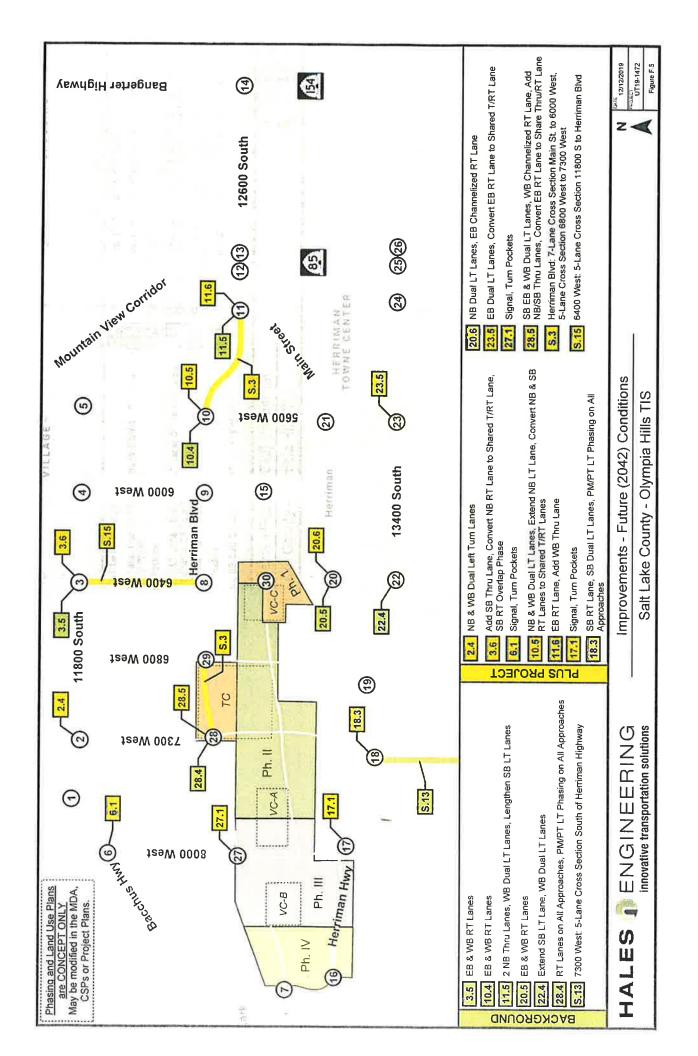
Sources: Hales Engineering, WFRC RTP, MVC Interactive Map











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