

# SALT LAKE COUNTY

*2001 South State Street  
Salt Lake City, UT 84114  
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## **Meeting Minutes**

**Tuesday, April 25, 2023**

**10:15 AM**

**Room N2-800**

## **Council Work Session**

**1. CALL TO ORDER**

**Present**  
Council Member Laurie Stringham  
Council Member Suzanne Harrison  
Council Member Jim Bradley  
Council Member Arlyn Bradshaw  
Council Member Dave Alvord  
Council Chair Aimee Winder Newton  
Council Member Ann Granato  
Council Member Sheldon Stewart  
Council Member Dea Theodore

**2. DISCUSSION ITEMS:****2.1 Informational Presentation on Salt Lake County's Budget [23-0472](#)  
Process**

**Attendance is Optional**

**Attachments:** [Staff Report](#)

**Mr. Rod Kitchens**, Budget Director, Mayor Finance, delivered a PowerPoint presentation on Budget 101, reviewing sources and uses of funds, which included property taxes collected by Salt Lake County; how Salt Lake County uses its share of property taxes; government-wide sources of funds and government-wide sources of funds for 2022, with and excluding beginning balances and pass-through; how sources and uses of funds can be broken down; government-wide uses of funds for the General Fund and related countywide funds for 2022, with and excluding pass through; uses of all funds legally segregated; types of funds; governmental funds; and proprietary funds.

**Council Member Harrison** asked who decided if there needed to be a fee increase for a division using a proprietary fund, such as Solid Waste Management.

**Mr. Darrin Casper**, Deputy Mayor of Finance and Administration, stated more latitude is given to divisions using proprietary funds, such as Solid Waste Management, because they are fee-based and use their own revenues. If they were to go out of business, the County would outsource for those services.

**Mr. Patrick Craig**, Director, Solid Waste Management Division, stated a fee increase request would go to the Solid Waste Management Committee for review, then to a revenue committee, and then to the County Council.

**Mr. David Delquadro**, Chief Financial Manager, Council Office, stated the revenue committee does not make policy decisions; it just makes sure a request makes sense.

**Mr. Kitchens** continued the presentation reviewing what fund balance is; why there are fund balances; the minimum reserves policy; uses of all funds legally segregated by fund type and fund number; government-wide uses of funds for 2022 by elected office; and government-wide uses of funds for 2022 by appropriation unit.

**Mr. Casper** stated state statute requires funds be segregated, but the County takes it further than what is required by statute and segregates funds by appropriation units. The reason for that is to capture under expend in agencies that have a large number of vacancies and put it in the beginning balance. In some instances, the Council will require an agency, such as the Sheriff's Office, to have a contra account so some of that under expend will be used in operations. An agency may not meet their contra if they increase salaries to be able to hire.

**Council Member Stewart** asked if steps were required in the Sheriff's Office for a salary increase, and if the Council could make the determination to hold a step in any given year, or if it was up to the Sheriff's discretion. He was concerned a contra account was a way to hide money.

**Mr. Mitchell Park**, Legal Counsel, Council Office, stated the County's Personnel Management Act governs part of that. It essentially provides that Human Resources prepare and recommend a salary plan, including steps and grades. Ultimately, the County legislative body has to ratify whatever that plan or proposal is.

**Mr. Casper** stated a contra account is a budget cut. It is the natural under expend that occurs within the appropriation unit. The Sheriff reduced her budget by \$2.5 million by use of a contra account, but she is still going to have an extra \$2.5 million in under spend in budgeted salaries for the jail, and she could spend that on salaries within that appropriation unit if she wanted

to if she complied with County policy.

**Mr. Kitchens** continued the PowerPoint presentation reviewing the budget process, which included official budget versions; County budget prioritization/process flow; the budget system; prioritization tools; a walk-through of budget packets with a new request list and prioritization at the division level, for county-wide funding versus legally or statutorily segregated, and for department rollup; and appropriation units.

RECESS FOR LUNCH - RECONVENE AT 2:00 PM

### 3. PUBLIC COMMENT

**Mr. Charles James** briefed the Council on a PowerPoint presentation on the Toxic Substances Control Act (TSCA) trial of 2016. On March 15, 2023, the final report of a 6-year national toxicology program review on fluoride and neuro toxicity was released, and 52 out of 55 studies found 3 to 11 points lower intelligence quotient (IQ) and health problems with high fluoride exposure. The presentation will go over why this was kept from the public for so many years and includes information on the corruption of “Big Pharma,” which regulates itself. Other city councils across the United States are beginning the process of taking fluoride out of water, and he wanted to get fluoride out of Salt Lake City’s water as well.

**Council Member Winder Newton** asked Mr. James to leave copies of his briefing and suggested emailing the PowerPoint presentation to the Council Members or the Council Office. (A copy of the briefing and PowerPoint presentation are available in the Council Clerk’s Office, located at 2001 South State, N2-700.)

**Mr. Steve Van Maren** stated he attended the budget briefing this morning, which was pretty good, but he felt more could be learned. He asked that the PowerPoint presentation on the budget be made public right away, so people could reference that when watching the recording.

**Mr. Lawrence Horman** stated over the last few months, a homeless six-month baby and a sixty-year-old individual here froze to death. Every winter, at least one person freezes to death in each local area where there are large numbers of homeless people. Every year, the County looks for temporary shelter for the homeless in excessive heat or cold because the resource centers fill to capacity. He felt government entities should provide permanent shelter for the homeless, and suggested they buy vacant buildings and turn them into

permanent warming centers for the homeless. He also suggested services could be provided in those same buildings, such as medical and legal assistance, and the ability for people to do job searches.

#### 4. DISCUSSION ITEMS CONTINUED:

##### 4.1 Proposed Hire Report / Incentive Plans \$3,000 and Under / [23-0454](#) Weekly Reclassification Report

**Attachments:** [Staff Report](#)  
[Proposed Hire Report - 4-19-2023.pdf](#)  
[Incentive Plans under \\$3,000 4-25-2023](#)  
[Weekly Reclassification Report 4-25-2023](#)

Presenter: Hoa Nguyen, Council Budget and Policy Analyst (Less than 5 mins)  
Informational

**Ms. Hoa Nguyen**, Budget & Policy Analyst, Council Office, reviewed the new hires and reclassifications. There were no incentive plans.

##### 4.2 Budget Adjustment: Youth Services requests FTE actions for [23-0461](#) two time-limited positions in the Substance Abuse Prevention program.

**Attachments:** [Staff Report](#)  
[27568 - YSV Prevention Grants Modification](#)

Presenter: Presenter: Hoa Nguyen, Council Budget and Policy Analyst (Less than 5 mins)  
Discussion/Direction

**Ms. Hoa Nguyen**, Budget & Policy Analyst, Council Office, reviewed the budget adjustment.

A motion was made by Council Member Bradshaw, seconded by Council Member Bradley, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

##### 4.3 Budget Adjustment: Arts and Culture requests \$22,975 to [23-0464](#) replace the HVAC cooling coil at the Abravanel Hall by utilizing underspent budgets from the UMOCA Ceiling Tile

project.

**Attachments:** [Staff Report](#)

[27561 - Abravanel Hall Cooling Coil](#)

[27561- Abravanel Hall CW Coil Replacement Quote](#)

Presenter: Presenter: Hoa Nguyen, Council Budget and Policy Analyst (Less than 5 mins)

Discussion/Direction

**Ms. Hoa Nguyen**, Budget & Policy Analyst, Council Office, reviewed the budget adjustment.

A motion was made by Council Member Bradshaw, seconded by Council Member Alvord, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

- 4.4 Budget Adjustment: Parks and Rec requests \$700,000 from 4th quarter transportation fund to address the budget shortfall for the Butterfield trail and trailhead projects. This adjustment also recognizes \$100,000 grant award from Utah Outdoor Recreation, and \$150,000 donation from Rio Tinto towards Butterfield Canyon trail construction.** [23-0465](#)

**Attachments:** [Staff Report](#)

[27559-27560 - Build Regional Trails project](#)

[27559 - Butterfield Trails Ph 1 - Donation, Grant & Add'l](#)

[27559 - Butterfield Trails Donation Agreement](#)

[27559 - Butterfield Ph. I UORG Agreement](#)

[27560 - Butterfield Trailhead Add'l Funding](#)

Presenter: Presenter: Presenter: Hoa Nguyen, Council Budget and Policy Analyst (Approx. 20 mins)

Discussion/Direction

**Ms. Hoa Nguyen**, Budget & Policy Analyst, Council Office, reviewed the budget adjustment.

**Ms. Robin Chalhoub**, Director, Community Services Department, stated the County, in partnership with Rio Tinto, the Bureau of Land Management (BLM), and Herriman City, is bringing Butterfield Canyon Regional Park to Salt Lake County residents. Fourth Quarter funds will be used to complete

the trail and the trailhead, and Rio Tinto's donation will be an addition to the park. Extra trails, an outlook, and some educational signage about the mine and the history of the area will be built on that land.

**Mr. Jason Hill**, Manager, Joint Ventures, and Environmental, Social, and Governance (ESG) Outreach, Rio Tinto, stated Rio Tinto is making this donation because it sees value in the project. The progress on the project is amazing, and once the snow stops, it can be completed. It is a great opportunity for Rio Tinto to share some of its buffer land with the community.

**Mr. Martin Jensen**, Director, Parks and Recreation Division, delivered a PowerPoint presentation on the Butterfield Canyon Phase 1 Trails and Trailhead, showing the work completed in 2022, including cutting in new trail and completing 12 miles of trail; pictures of excavation of bridge abutments, bridge abutment forms, and completed abutments waiting for warmer weather; and pictures of the road and bridge access in early February 2023, where access was covered with snow; late March 2023, where access to the bridge site was getting better; and April 19, 2023, showing snow had melted on most trail sections. He also reviewed next steps, which included bird nest clearances required to start before construction, bridge installation, resuming trail construction for three more miles of trail, and project acceptance by the BLM and Rio Tinto; the Butterfield Trailhead Regional Park Master Plan; and the Butterfield Trailhead Regional Park Phase 1 Construction.

A motion was made by Council Member Harrison, seconded by Council Member Granato, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

#### 4.5 Consideration of Property Tax Senior Deferral Program

[23-0460](#)

**Attachments:** [Staff Report](#)  
[Senior Deferral Program.pdf](#)

Presenter: K. Wayne Cushing, Treasurer (Approx. 10 mins)  
Discussion/Direction

**Mr. Wayne Cushing**, County Treasurer, stated he was before the Council to ask it to approve the implementation of the Senior Deferral Program a year earlier than legislation requires. He reviewed the Senior Deferral Program, which is to help homeowners who are 75 and older, have income less than

\$77,000, and have been in their home for 20 years or are in a home that is not worth more than the median value, which right now is \$561,000. A homeowner who qualified for the program could opt not to pay their property tax until their home ownership changed, at which time, any deferred property tax that had not been paid would be due, with interest. A homeowner has to get permission from anyone who has a lien on their property to qualify, since property tax has first right. Then, if a homeowner had liquid investments of 20 times their property tax, they would not be allowed to participate. The purpose is to help those who need it, not use it for an investment purpose. He did not anticipate there would be a rush since a lot of people did not want to burden their children, but if a lot of people did apply and the County saw significant reductions in its tax collection, it could draw on an \$8 million fund the State has set aside. The fund is first come, first serve, and most counties are not going to implement the program until they are required to do so.

A motion was made by Council Member Stewart, seconded by Council Member Stringham, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

**4.6 Informational Presentation on the MHU (Mental Health [23-0371](#) Unit) and Tactical Support**

**Attachments:** [Staff Report](#)  
[CW\\_Presentation\\_MHU and Tactical\\_FINAL](#)

Presenter: Sheriff Rosie Rivera (Approx. 20 mins)  
Informational

**Sheriff Rosie Rivera** delivered a PowerPoint presentation on the countywide services for Tactical Support, for which the Council funded two FTEs in 2021. She reviewed the Unified Police Department (UPD) tactical operations and the Sheriff's specific operations' facts, whereby Tactical Support spent 358 hours on primary and general election ballot collection, 166 hours assisting the Utah Department of Corrections (UDC) with prisoner movement to the new prison, and 244 hours assisting municipalities in Salt Lake City. She also showed a map of the 2022 ballot drop box locations.

**Council Member Stringham** asked what the Sheriff's Office provided to the Clerk during the last election.



**Ms. Lannie Chapman**, County Clerk, stated this past year, the Clerk's Office worked with officers from both the UPD and the County's Public Safety Bureau. The Elections Division mails out ballots 21 days before the election and has 24 drop boxes where it picks up those returned ballots. UPD helped pick up the ballots from the drop boxes for safety and security reasons and to comply with new legislation. Teams of two picked up those ballots and brought them back to the Elections Division's Office. The UPD helped make sure the ballots were not tampered with, and that ballot boxes were safe and secure. On election night, law enforcement went to in-person vote centers and helped pick up election equipment for that first tabulation.

**Sheriff Rivera** continued the presentation reviewing the Metro Mental Health Unit, which is a collaborative effort with municipalities. She reviewed County and non-County funded positions and a case management timeline.

**Council Member Stringham** asked how the County's model differed from other entities' models, and what the benefits were with the County's model.

**Sergeant Jodie Sampson**, Unified Police Department, stated the Metro Mental Health Unit responds to a lot of violent situations or potential suicides, and law enforcement does not want a civilian responding to those alone. Those are higher-level co-response priority calls, whereas some entities allow case workers to respond to the lower-level priority calls. A lot of times, the Mobile Crisis Outreach Team (MCOT) is called, but if it sees that the situation is becoming violent, it calls in law enforcement.

**Sheriff Rivera** stated Salt Lake County has several MCOT teams, but MCOT is not fully staffed. Once it is fully staffed, law enforcement could use it more.

**Ms. Erin Litvak**, Deputy Mayor of County Services, stated the County has three MCOT teams and the Legislature provided funding for two more teams. Counties the size of Salt Lake County should have nine teams. The Mayor's Office is holistically evaluating all its internal systems, i.e. law enforcement, homelessness, behavioral health to see where gaps exist and what additional resources it would recommend.

## 5. CONSENT ITEMS:

A motion was made by Council Member Bradshaw, seconded by Council Member Granato, that the consent agenda be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

- 5.1 Acceptance of a Donation of Stop the Bleed Kits for Salt Lake County Libraries Worth \$1,400** [23-0449](#)

**Attachments:** [Staff Report](#)  
[Riverton Hospital Donation Form - Stop the Bleed Kits](#)

This consent item was approved and forwarded.

- 5.2 Acceptance of a Donation of Novels and Textbooks from Erika Cohn Worth \$2,500** [23-0453](#)

**Attachments:** [Staff Report](#)  
[Cohn Donation Form](#)

This consent item was approved and forwarded.

- 5.3 Consideration of a Resolution of the County Council of Salt Lake County Approving and Authorizing Execution of an Interlocal Cooperation Agreement Between Salt Lake County and City of Holladay for a Contribution of TRCC Funds to Help Fund the Holladay City Park Historic Walk** [23-0452](#)

**Attachments:** [Staff Report](#)  
[Holladay City-Holladay City Park Historic Walk Resolution 230307](#)  
[Interlocal Agreement with SL Co for TRCC funds.Historic Walk](#)

This consent item was approved and forwarded.

- 5.4 Consideration of the Appointment of Abby Evans as the Council's Representative on the Salt Lake County Property Tax Committee** [23-0469](#)

**Attachments:** [Staff Report](#)

This consent item was approved and forwarded.

**6. ITEMS FROM COUNCIL MEMBERS**

6.1. Internal Business

**7. APPROVAL OF MINUTES**

**ADJOURN 3:00 PM for BOE**

The meeting was adjourned at 3:05 PM.

LANNIE CHAPMAN, COUNTY CLERK

By \_\_\_\_\_  
DEPUTY CLERK

By \_\_\_\_\_  
CHAIR, SALT LAKE COUNTY COUNCIL