

Salt Lake County Council
Committee of the Whole

~MINUTES~

Tuesday, April 4, 2017

[2:05:55 PM](#)

Committee Members
Present:

Jennifer Wilson¹
Richard Snelgrove
Jim Bradley
Arlyn Bradshaw¹
Michael Jensen¹
Aimee Winder Newton
Sam Granato
Max Burdick¹
Steven DeBry, Chair

Citizen Public Input ([2:06:02 PM](#))

Ms. Alexandra Eframo spoke under "Citizen Public Input" stating the handicap entrance into the north building of the Government Center does not function properly. She also expressed her concern relating to the site for the new homeless resource center in South Salt Lake.



Review of Proposed Hires ([2:09:54 PM](#))

Mr. Brad Kendrick, Budget & Policy Analyst, Council Office, reviewed the following proposed hires:

<u>Agency</u>	<u>Position</u>
<i>Information Services Division</i>	Database Administration Manager 19 Server Administration Manager 19 Chief Information Officer
<i>Justice Courts</i>	Judicial Assistant 11
<i>Sheriff's Office</i>	Office Coordinator 12 Fiscal Coordinator 13

¹ Participated electronically

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<i>Youth Services Division</i>	Part-time Case Manager 14
<i>Salt Lake County Health Department</i>	Public Health Nurse 16 Office Coordinator 12 Office Specialist 10
<i>Library Services Division</i>	Part-time Librarian 14 Senior Librarian 15
<i>Public Works Operation Division</i>	District Worker 9 Heavy Equipment Operator 10

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Appointment of the New Community Services Department Associate Director ([2:10:08 PM](#))

Mayor Ben McAdams submitted a letter requesting the Council's advice and consent to the appointment of Robin Chalhoub as the new Community Services Department Associate Director.

Council Member Newton, seconded by Council Member Granato, moved to approve the appointment and forward it to the 4:00 p.m. Council meeting for formal consent. The motion passed unanimously. Council Members Wilson and Jensen were absent for the vote.

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Anticipated Property Tax Refunds ([2:11:50 PM](#))

Mr. Darrin Casper, Deputy Mayor of Finance and Administration, stated litigation for a property tax dispute on property the U.S. Navy owns and has allowed Orbital ATK to use, has been ongoing since 1995. The Supreme Court ruled that since the Navy has access to the property, it should remain tax exempt and ordered Salt Lake County to issue a refund. Salt Lake County wired \$9.3 million to Orbital ATK with approximately \$2-\$2.1 million being Salt Lake County's portion. He provided two options to fund the settlement: the General Fund or a judgement levy. The recommendation from the Mayor's Office is to advertise a tax increase and do a judgement levy for \$2.7 million.

Council Member Snelgrove stated the settlement is a one-time payment and the judgement levy is meant to be used for situations like this.

Council Member Bradley, seconded by Council Member Snelgrove, moved to direct staff to move forward with the process of a judgement levy and forward it to the

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4:00 p.m. Council meeting for formal consideration. The motion passed unanimously. Council Members Jensen and Wilson were absent for the vote.

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Utah Wildland-Urban Interface Code – Ordinance ([2:20:43 PM](#))

Ms. Alison Weyher, Office of Township Services, stated in December the Council adopted Resolution No. 5153, expressing its intent to enter into a cooperative agreement with the Utah Division of Forestry, Fire, and State Lands, in order to participate in the wildland fire reimbursement program. The Council appropriated \$63,000 for this program. The adoption of this ordinance is needed before the Council can enter into this agreement. The actual agreement will come before the Council for approval within the next couple of weeks.

Council Member Snelgrove, seconded by Council Member Granato, moved to approve the ordinance and forward it to the 4:00 p.m. Council meeting to be introduced. The motion passed unanimously. Council Members Jensen and Wilson were absent for the vote.

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Homeless Resource Center Process Wrap-up Summary ([2:23:23 PM](#))

Mr. Patrick Reimherr, Director of Government Relations and Senior Advisor, Mayor's Office, updated the Council on the process to select a homeless resource center in Salt Lake County. The County has spent the last few years working to address the problems of homelessness. This came to a head over the last month as Salt Lake County Mayor Ben McAdams was tasked with identifying a third location for a homeless resource center outside of Salt Lake City. On March 30, 2017, the Mayor announced his recommendation of 3380 South 1000 West, South Salt Lake City. Through this effort, it was realized that government can no longer react to problems within the homeless services system; it has to get ahead of them. The current homelessness system was costly, flawed, ineffective, and needed significant change.

Through a process with stakeholder partners and public input, an action plan was developed that eliminates the one-size-fits-all model and creates facilities that focus on specific populations. The governance model was reformed to increase transparency and accountability and focus more on outcomes. The system also needs to be supported with other ancillary services and options that help prevent homelessness and shorten the length of stay in shelters, including affordable housing, employment, and public health and safety. Once that plan is fully implemented it will help prevent and minimize homelessness and help keep communities safe.

Concerns were raised about the site's proximity to the Jordan River. The river is currently experiencing significant challenges with homeless people camping there. After speaking with experts, there are options available to help mitigate the effects of the resource center on the Jordan River and things that can be done now to address the camping problem.

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South Salt Lake leaders and residents also brought forth compelling concerns about the burden of numerous non-taxable public buildings in the city. Those buildings constrain the tax base that the city relies on to provide services. To address that issue, the County recommends that ground breaking and construction not proceed until the legislature takes up a bill to require the pooling of funds from across the state to communities that would take on a shelter. People from across the state come to facilities like this and it is not fair for one community to shoulder the burden. The Mayor wants to advocate to the Council to prioritize a new library in South Salt Lake as well as identify other significant investments in open space and transportation infrastructure that will support a stronger tax base in South Salt Lake.

The County learned that homelessness is a complex and statewide issue. Despite the anxiety created by public debate, the County is heading in the right direction.

Council Member DeBry stated he read about the benefits being offered to South Salt Lake City in consideration of it being the site of a homeless resource center. However, the Mayor cannot make those decisions unilaterally. He wished the Council had been consulted before making those comments.

Mr. Reimherr stated the Mayor has every intention of working with the Council to help mitigate the burden on South Salt Lake.

Council Member Bradley asked what the potential legislation would look like that would raise money statewide.

Mr. Reimherr stated Representative Steve Eliason is open to tweaking his proposed legislation. The final draft of his bill allowed for a small increase in the property tax levy that would go directly to the affected municipality.

Council Member Bradley asked if the municipality would make the decision on how to spend the money.

Mr. Reimherr stated yes, within specific uses. It has not been decided if the County would play a role in the distribution of funds.

Council Member Newton stated she was disappointed that the site was near the Jordan River. She asked why the property farther from the river, on 900 West, was not selected.

Mr. Reimherr stated the property on 900 West was half the size of the 1000 West property. In addition, the 1000 West area has privately held and County held parcels of land that the Mayor thinks the state should consider acquiring to be used for such things as storage, a commissary, and programming space.

Council Member Newton asked that the Mayor be invited to the next Jordan River Commission meeting on May 4, 2017, to talk about mitigating the camping issue along the river.

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Council Member Bradshaw stated another reason to select the 1000 West site was to provide shelter for individuals being released from the nearby jail who have no place to go.

Council Member Snelgrove stated the last time taxes were increased he held a "Council on the Corner" event at the South Salt Lake library. He spoke to a senior couple about the tax increase and their response was that there would be no benefit for the people of South Salt Lake. He has never forgotten that comment because it was true that South Salt Lake pays the taxes but gets very little in return. It is incumbent upon the Council's at-large representatives and local representatives to advocate for South Salt Lake.

Council Member Newton stated she would also advocate for South Salt Lake. She has one precinct in South Salt Lake and it is the area that covers the jail and the proposed homeless resource center site.

Council Member Bradshaw stated he and Council Member Wilson had discussed bringing a resolution of support for South Salt Lake before the Council. Any financial support for the community would be decided by the entire Council.

Council Member Snelgrove stated for the citizens of South Salt Lake the taxes go up and they get nothing. Library taxes go up and they have the worst library in the County. The community passes the ZAP tax and South Salt Lake gets nothing.

Mr. Reimherr stated the Mayor will work with the Council to address that issue.

Council Member Burdick stated he is looking forward to learning more about the delivery of these services, transportation, meals, and security. Communication from the Mayor's Office will help the Council feel better about the process.

Mr. Reimherr stated he will brief the Council on a regular basis.



Abravanel Hall Master Plan ([2:54:16 PM](#))

Ms. Holly Yocom, Director, Community Services Department, **Phil Jordan**, Director, Center for the Arts, **Brian Young**, Associate Principal Director of Design, HKS Architects, and **Paul Meecham**, President & CEO, Utah Symphony/Utah Opera delivered a PowerPoint presentation updating the Council on master plan renovations for Abravanel Hall. In 2008, the Cultural Facilities Master Plan recommended an in depth study of Abravanel Hall with two main areas of focus. One was patron needs and the second was the artistic needs of the resident and visiting artists. The vision for the renovations is broken into six individual projects that address the identified needs of the owner and users of the facility. Each project stands on its own and can be undertaken as time and budgets permit; they are not sequential. The six project areas are:

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Area 1 - Front of House: Lobby Renovation
Area 2 - Concert Hall: Technical Positions and Equipment Upgrades
Area 3 – Back Stage: Renovation & Expansion of Production Spaces
Area 4 – Plaza Enhancements: Fountain Replacement & Electronic Message Center
Area 5 – Lobby Expansion: New North Building, Three-story Addition
Area 6 – Back of House Expansion: New Musician Workspaces & Symphony Offices

Council Member Bradley stated the renditions of the outside of Abravanel Hall is hidden by trees. He asked where the name of the building would be placed.

Ms. Yocom stated they are currently looking for a couple of locations to put the name.

Council Member Bradley asked if the proposed electronic messaging center outside the building could be done without LED lights.

Mr. Meecham stated that is a design issue. LED lights do not have to blare out. It is possible to have an elegant but revolving display board.

Mr. Jordan stated the Capitol Theatre has an example of how to do contemporary messaging on a historic marquee. This allows people to know what is going on in that building.

Council Member DeBry stated he wanted to see the words “Salt Lake County Facility” prominently displayed on the building.

Ms. Yocom stated “Abravanel Hall” will be bigger and that is more for location, so people know what building they are going to.

Mr. Jordan stated the idea is that the non-blaring LED messaging center will be the place to promote the Salt Lake County brand.

Council Member DeBry asked if the LED messaging board had to comply with Salt Lake City ordinances. If this is only a proposal it may not be approved by the city.

Mr. Jordan stated the message board would have to comply with city ordinances. The fixed signs went through the process and were approved. The LED boards will have to go through a whole new process.

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Human Resources Policy and Procedure ([3:26:25 PM](#))

The Council reviewed the following Human Resources policy and procedure. The policy and procedure has been placed on the 4:00 p.m. Council agenda for final approval and execution:

#4-200 – Leave Practices

The proposed amendment allows a manager to offer a recruitment incentive not to exceed 120 hours over a calendar year up to four years.

Mr. Michael Ongkiko, Director, Human Resources Division, stated when Policy #4-200 was amended in May 2016, a provision was inadvertently left out. The provision allowed an administrator to grant leave as an incentive of not more than 80 hours in a calendar year. This proposed amendment puts the provision back into the policy, but increases the time by allowing an amount not to exceed 120 hours over a calendar year up to four years. This would be helpful when recruiting someone who has been in the work force for 15 to 20 years and is used to having vacation days. If the accrual rate is changed, then his division would want to adjust accrual rates for some employees who came into the workforce within the last year or so. There would be a fiscal note attached.

Ms. Erin Litvack, Deputy Mayor of County Services, stated the County might want to change its accrual rate philosophy, when recruiting new employees, to be similar to what it now does when it factors in previous work experience when making a salary offer. A new employee could be offered an accrual rate based on previous experience. The County would also have to adjust the rate for its current employees so all are treated fairly.

Council Member DeBry stated he is concerned about the morale of the existing work force. Employees need to be treated fairly and equitably.

Council Member Wilson stated she thinks the proposed amendment allows for flexibility in the first year when recruiting employees. She proposed that a work group be created to review the other issues.

Ms. Litvack stated the Human Resources Division will work on this to create a holistic approach and vet it with all the independently elected officials before bringing it back to the Council for consideration.

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CONSENT AGENDA: [3:45:05 PM](#)

Board Appointments

Mayor Ben McAdams submitted letters requesting the Council's advice and consent to the reappointments of **Harry Webster**, **John Farrell**, and **Doris Richards** as

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members of the Dimple Dell Park Advisory Board to serve one-year terms. Their terms began April 1, 2017, and will end March 31, 2018.

Mayor Ben McAdams submitted a letter requesting the Council's advice and consent to the reappointment of **Scott Spackeen** as a member of the Dimple Dell Park Advisory Board to serve a three-year term. His term began April 1, 2017, and will end March 31, 2010.

Council Member Bradshaw, seconded by Council Member Newton, moved to approve the appointments and forward them to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously.

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Tax Matters

The Council reviewed the tax matters, which will be placed on the Council agenda for final approval and execution.

Council Member Bradshaw, seconded by Council Member Newton, moved to approve the tax matters and forward them to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously.

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Conservation Easement

The Council reviewed the request of Martin Jensen, Director, Parks and Recreation Division, to conduct due diligence for a new conservation easement on approximately 3,000 acres in Draper City. The conservation easement would be held by Salt Lake County.

Council Member Bradshaw, seconded by Council Member Newton, moved to approve the request and forward it to the 4:00 p.m. Council meeting for formal consideration. The motion passed unanimously.

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Community Contribution

The Council reviewed the request to contribute \$2,000 from the Council Contribution Fund and \$500 from the Mayor's Contribution Fund to Prevent Child Abuse.

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Council Member Bradshaw, seconded by Council Member Newton, moved to approve the request and forward it to the 4:00 p.m. Council meeting for formal consideration, and found the County received fair and adequate consideration for the contributions. The motion passed unanimously. Council Member Newton disclosed that she is a member of the board for Prevent Child Abuse Utah.

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Other Matters

Approval of Minutes

Council Member Bradshaw, seconded by Council Member Newton, moved to approve the March 21, 2017, Committee of the Whole minutes. The motion passed unanimously.

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The meeting was adjourned at [3:46:30 PM.](#)

Chair, Committee of the Whole

Deputy Clerk

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