

SALT LAKE COUNTY

*2001 South State Street
Salt Lake City, UT 84114
(385) 468-7500 TTY 711*



Meeting Minutes

Tuesday, August 30, 2022

12:30 PM

Room N2-800

Council Work Session

1. CALL TO ORDER

Present Chair Laurie Stringham
Council Member Richard Snelgrove
Council Member Steve DeBry
Council Member Dave Alvord
Council Member Aimee Winder Newton
Council Member Ann Granato
Council Member Dea Theodore

Call In Council Member Jim Bradley
Council Member Arlyn Bradshaw

2. CITIZEN PUBLIC INPUT**3. DISCUSSION ITEMS:****3.1 Proposed Hire Report / Incentive Plans under \$3,000 / [22-0796](#)
Weekly Reclassification Report**

Attachments: [Staff Report](#)
[Proposed Hire Report 8-24-2022](#)
[Incentive Plans 8-23-2022](#)
[Weekly Reclassification Update for Council 8-23-2022](#)

Presenter: David Delquadro, Council Fiscal Manager (Approx. 5 mins)
Informational

Mr. David Delquadro, Chief Financial Manager, Council Office, reviewed the new hires and reclassifications. There were no incentive plans.

**3.2 Budget Adjustment: Clark Planetarium Requests to Have a [22-0807](#)
Budget Neutral Adjustment to Closely Reflect their 2022
Operations and Year-End Projections.**

Attachments: [Staff Report](#)
[26135 - CP Revenue Adjustment](#)

Presenter: Hoa Nguyen, Council Budget and Policy Analyst (Approx. 5 mins)
Discussion/Direction

Ms. Hoa Nguyen, Budget & Policy Analyst, Council Office, reviewed the budget adjustment.

A motion was made by Council Member DeBry, seconded by Council Member

Granato, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote. Council Member Bradley was absent for the vote.

3.3 Budget Adjustment: Clark Planetarium Requests to Move Budgets for 1 FTE from Events & Memberships to Visitor Services Due to Job Reclassification. [22-0808](#)

Attachments: [Staff Report](#)
[26134 - CP Personnel Adjustment](#)

Presenter: Hoa Nguyen, Council Budget and Policy Analyst (Approx. 5 mins)
Discussion/Direction

Ms. Hoa Nguyen, Budget & Policy Analyst, Council Office, reviewed the budget adjustment.

A motion was made by Council Member Granato, seconded by Council Member DeBry, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote. Council Member Bradley was absent for the vote.

3.4 Amendment to the 2023 MSD Administrative Budget for Salt Lake County Unincorporated [22-0810](#)

Attachments: [Staff Report](#)
[MSD Admin Request 2023 Unincorporated County](#)

Presenter: Chair Stringham (Approx. 5 mins)
Informational

Council Member Stringham reviewed an amendment to the 2023 Greater Salt Lake Municipal Services District's (MSD) administrative budget for an additional \$3,000. The Council approved the budget, but the cost for the Unified Fire Authority's Emergency Planner has gone up. The Council can talk about that as part of the budget process.

3.5 Dimple Dell Advisory Board (RE)Appointments [22-0806](#)

Reappointment:
Pat Weber, District 6

Appointments:**Claire Larson, District 3****Brianna McCall, District 4****Talyor Berhow, District 6****Randall Seltz, District 6****Robyn MacDuff, District 4****Elizabeth Wyman, District 6****Attachments:** [Staff Report](#)[Dimple Dell Advisory Board NOMINEES Packet June 2022 Signed.pdf](#)

Presenter: Robin Chalhoub, Community Services Department Director
(Approx. 5 mins)

Discussion/Direction

Ms. Robin Chalhoub, Director, Community Services Department, reviewed the Dimple Dell Advisory Board appointments. The board currently consists of five members. This request is to reappoint one member whose term is expiring and add six additional board members to make it a more robust board. All of the candidates have a vested interest in the park as users and advocates.

A motion was made by Council Member Bradshaw, seconded by Council Member Theodore, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote. Council Member Bradley was absent for the vote.

3.6 **Repealing and Replacing Flood Damage Prevention Ordinance, Chapter 19.74** [22-0795](#)

Attachments: [Staff Report](#)[OAM2022-000667 Council Memo 08.23.22](#)[SLCo Floodplain Ordinance Draft_final](#)

Presenter: Zach Shaw, Senior Civil Attorney, Salt Lake County; Brian Tucker, Planning Manager, MSD (Approx. 30 mins)

Discussion/Direction

Mr. Brian Tucker, Planning Manager, Greater Salt Lake Municipal Services District, stated in 1968, Congress passed the National Flood Insurance Act to help minimize flood damage and with impacts from flood damage. The

Act established the national flood insurance program, which is a federally backed flood insurance program made available to property owners and residents in communities that choose to participate. In return for providing insurance, the communities are required to adopt and enforce minimum flood plain management requirements. The requirements are designed to prevent new development from increasing the flood threat and also to protect new and existing buildings. Salt Lake County has elected to join that program; therefore, it is required to enforce a flood damage prevention ordinance.

FEMA has created a model ordinance for communities to use as the basis for its flood plain regulations. That model has been adapted to Salt Lake County. A draft of that updated flood damage prevention ordinance was sent to FEMA, which evaluated it and expressed support for the ordinance. The next step is to start the process by sending the ordinance to the Salt Lake County Planning Commission for its recommendations.

Mr. Zach Shaw, Deputy District Attorney, stated this is a repeal and replace of the current ordinance, which was adopted in 1985. Since then, FEMA has updated a lot of its regulations, and in order to participate in FEMA's flood insurance program, the County's ordinance needs to be consistent with FEMA's regulations.

Mr. Kade Moncur, Director, Flood Control Engineering, stated the biggest change in the ordinance was the minimum standard associated with the freeboard requirement, which would now require a structure's lowest floor to be a foot above the flood elevation. The substantial damage requirements were also changed. If a structure already there is not above one foot, it will be grandfathered in.

A motion was made by Council Member Winder Newton, seconded by Council Member Theodore, to start the public process to repeal and replace the Flood Damage Prevention Ordinance, Chapter 19.74. The motion carried by a unanimous vote.

3.7 Council Discussion of Funding Options for the Salt Lake County Library System [22-0812](#)

Attachments: [Staff Report](#)

Presenters: Councilmembers Winder Newton and Bradshaw (Approx. 45 mins)
Discussion/Direction

Council Member Winder Newton reviewed the Library's need for funding, stating the Library has not had a tax increase in 10 years, and its only funding source, besides a small amount from fees, is through property taxes.

A motion was made by Council Member Winder Newton, seconded by Council Member Snelgrove, that the Council do the following: Appropriate \$13 million in American Rescue Plan Act (ARPA) funding to the Library Fund to continue Library operations for fiscal year 2023; direct the Library's fiscal staff to prepare the 2024 budget, with the Library tax adjustment sufficient to cover the operational and debt services payments for the Library system as outlined in its long-range plan; and for Council Members to work in conjunction with the Library fiscal staff to continue to look for ways to save taxpayer dollars by reducing expenses or looking for additional revenue sources over the next year.

Council Member Bradshaw stated he would oppose the motion. His number one priority was to ensure the libraries were fully funded and that the County met its debt service obligations, but he did not believe utilizing the proposed funding stream was the best option. He thought the County should do a tax rate adjustment.

Council Member Alvord stated he received an email from Darrin Casper, Deputy Mayor of Finance & Administration, about ten minutes ago, with options of many scenarios.

A substitute motion was made by Council Member Alvord to utilize ARPA funds of \$8,339,608.51 million and continue the conversation through next year. The motion failed due to the lack of a second.

Mr. Darrin Casper, Deputy Mayor of Finance & Administration, stated that option defunds a West Valley City Library, which the previous Council committed to back in 2016. It also defunds all other new projects, including Riverton, Tyler, Whitmore, Taylorsville, and Sandy Libraries.

A motion was made by Council Member Winder Newton, seconded by Council Member Snelgrove, that the Council do the following: Appropriate \$13 million in American Rescue Plan Act (ARPA) funding to the Library Fund to continue Library operations for fiscal year 2023; direct the Library's fiscal staff to prepare the 2024 budget, with the Library tax adjustment sufficient to cover the operational and debt services payments for the Library system as outlined in its long-range plan; and for Council Members to work in conjunction

with the Library fiscal staff to continue to look for ways to save taxpayer dollars by reducing expenses or looking for additional revenue sources over the next year. The motion failed by the following vote:

Aye: Council Member Snelgrove, Council Member DeBry, Council Member Winder Newton, and Council Member Theodore

Nay: Chair Stringham, Council Member Bradley, Council Member Bradshaw, Council Member Alvord, and Council Member Granato

Mayor Jennifer Wilson asked if the Council was asking her to move forward with a Truth in Taxation Notice this year. If so, she would explore that and come back to the Council, but the clock is ticking for public engagement and there were a lot of steps that need to take place if there is to be a revenue enhancement.

Council Member Stringham stated the County has built several libraries, and the bonds are now due, but it did not make enough money to cover those bond payments. The County will make those payments; it will not default on those. It needs to find a way to pay for that or the money will have to come from operating expenses and the County will have to look at cutting. Her intent is for the Mayor to do what is in the best interest of the libraries. If the Mayor's Office has creative solutions, she would like to hear those. However, the County is in a tight place now with not a lot of options, so she assumed the Mayor would start the Truth in Taxation process.

Council Member Alvord stated it was his understanding, the Mayor did not need the Council's consent to initiate a Truth in Taxation. He asked if there was a deadline to do that.

Mr. Mitchell Park, Legal Counsel, Council Office stated in the County's form of government, the statute provides that the County Executive, County Legislative Body, or both together can make the statement that the County is going to seek a Truth in Tax process. Historically, the Truth in Taxation process has started with the County Executive because that office retains the budget proposing functions and the professional budget staff. There are a number of deadlines. At a minimum to meet the law, the County would have to provide mailed notice to taxpayers who are affected by that at least two weeks prior to the election. Traditionally, that goes along with the budget deadline of the third week of October.

A motion was made by Council Member Alvord, seconded by Council Member Snelgrove, to bring this back in one week's time, with a deeper dive into ARPA options and a

presentation by Darrin Casper.

Mr. Park stated the Council is not scheduled to meet next week.

Council Member Alvord amended the motion that in two weeks, Mayor Finance present to the Council various options, utilizing ARPA funds to stave off a tax increase this year.

Council Member DeBry stated the Council has had two months to address this. He did not think two more weeks would accomplish anything. The County has to find revenues to keep everything solvent. He would vote no to the motion.

Ms. Erin Litvack, Deputy Mayor of County Services, stated the need for a tax increase is not just about the three new libraries that have been built; it is to operate the entirety of the system and to keep the libraries open and accessible to the public. There is downward bias in the County's property tax rate, and it does not adjust for inflation.

Council Member Winder Newton stated the County needed to advertise Truth in Taxation by September 13th in order to not have to pay an additional \$150,000. So, the Council will have to vote that day on whether to move to Truth in Taxation.

Council Member Snelgrove called for the question.

The Council approved ending the debate by the following vote:

Aye: Chair Stringham, Council Member Snelgrove, Council Member Bradshaw, Council Member Alvord, Council Member Winder Newton, Council Member Granato, and Council Member Theodore

Nay: Council Member DeBry

Absent: Council Member Bradley

A motion was made by Council Member Alvord, seconded by Council Member Snelgrove, to bring this back in one week's time, with a deeper dive into ARPA options and a presentation by Darrin Casper. Council Member Alvord amended the motion that in two weeks, Mayor's Finance present to the Council various options, utilizing ARPA funds to stave off a tax increase this year. The motion passed 6 to 3 by the following vote:

Aye: Chair Stringham, Council Member Snelgrove, Council Member Alvord, Council Member Winder Newton, Council Member Granato, and Council Member Theodore

Nay: Council Member Bradley, Council Member DeBry, and Council Member Bradshaw

TIME CERTAIN 2:00 PM

3.8 South Salt Lake Central Pointe URA Participation Request

[22-0791](#)

Attachments: [Staff Report](#)
[South Salt Lake Central Pointe - Participation Recommendations](#)
[South Salt Lake Central Pointe - Project Plan](#)
[South Salt Lake Central Pointe - Budget](#)

Presenter: Jevon Gibb, Salt Lake County Economic Development Director; Kersten Swinyard, Salt Lake County Senior Economic Development Manager; Cherie Wood, South Salt Lake City Mayor; Randy Sant, Consultant for South Salt Lake Redevelopment Agency (Approx. 45 mins)

Discussion/Direction

Mr. Jevon Gibb, Director, Economic Development Division, reviewed the South Salt Lake Central Point Urban Renewal Area (URA) participation reviewing a timeline of the project stating the County did not get a formal proposal for this project until January 2021, after which, it hired a third-party consultant, SB Friedman Development Advisors, to do an analysis, and SB Friedman was unable to identify a gap. Based on that, the County's Economic Development Division is recommending a wait-and-see approach on most of the project.

Ms. Kersten Swinyard, Senior Economic Development Manager, Economic Development Division, delivered a presentation on the recommended terms, background, project area map, the County's Policy 1155 alignment, the analysis by the County and SB Friedman, and the recommendations. Within the project area budget, about 75 percent of the estimated increment is earmarked for developer reimbursements, 20 percent for affordable housing, and about 5 percent for the administrative budget. The Economic Development Division is recommending participation on the affordable housing and on the administrative budget. It is not recommending

participation toward developer reimbursement at this time, but instead was willing to do a rerun of the financial analysis in years 3, 6, and 9 in case market conditions change.

Mr. Randy Sant, Interim Community and Economic Development Director, South Salt Lake, stated South Salt Lake did submit an application in October 2019, but in November, he received an email that the County would not go forward with the project because of its new tax increment finance policy, at which time, he told the County the project should be grandfathered under the old policy. He gave a history of South Salt Lake's goals and objectives and the challenges the project area faced due to South Salt Lake's image and problems. South Salt Lake disagrees with parts of the report regarding economic distress affecting the project area and its participation in the public good, and South Salt Lake has identified a \$22 million gap.

Mr. Jonathan Gardner, Sonnenblick Development, stated he disagrees on a number of approaches SB Friedman took regarding escalation, rent rates, the cost factor, and inflation costs, which have never been incorporated into SB Friedman's model. When South Salt Lake tried to make its points, SB Friedman only wanted South Salt Lake's third-party reports. South Salt Lake needs face time with SB Friedman to give it the third-party reports and ask it to incorporate them into the gap analysis, and it wants relevant local market data to be included based on where the development is. A gap exists and a number of factors lead into that.

A motion was made by Council Member Snelgrove, seconded by Council Member Winder Newton, to defer this for three weeks to give all the players more time to properly vet this as it should be.

Council Member Snelgrove stated this is the least the County can do for South Salt Lake; it has been a good partner.

Ms. Catherine Kanter, Deputy Mayor of Regional Operations, stated she wanted to make sure everyone felt they had a fair hearing, so if there needs to be debate on the numbers, the County will do that. She wanted to make it clear that what happened with prior projects at Salt Lake County done before the Policy 1155 revisions is not relevant anymore. The County should look at what the policy says now and at current market conditions.

A motion was made by Council Member Snelgrove, seconded by Council Member Winder Newton, to defer this for three weeks to give all the players more time to properly vet this as it should be. The motion carried by a unanimous vote. Council Member Bradley was absent for the vote.

Mr. Gibb stated he would set up a meeting to allow South Salt Lake's development team to raise new issues, and he would have SB Friedman there. Then, he would get a recommendation from SB Friedman and come back to the Council in three weeks to discuss whether anything new came out of that conversation.

3.9 Video Conferencing Systems Update

[22-0798](#)

Attachments: [Staff Report](#)
[Video Conferencing Update.pdfFINAL](#)

Presenter: Corinne L. Johnson, Senior Policy Advisor; Isaac Higham, Senior Policy Advisor; Megan Hillyard, Administrative Services Department Director; Christie Morgan, Senior Policy Advisor; Zach Posner, Chief Information Officer (Approx. 15 mins)

Informational

Ms. Megan Hillyard, Director, Administrative Services Department, delivered a PowerPoint presentation of the Video Conferencing Update reviewing the subcommittee members, the background/timeline, and the application criteria.

Mr. Zach Posner, Chief Information Officer, Information Services, continued the PowerPoint presentation reviewing the project update for \$700,000, including the recommendation and those requests not funded, as well as the alternate solutions considered.

Council Member Alvord commended the process, whereby Information Technology came in with a request that was then pared down and projects prioritized based on criteria. He intended to support this.

Mr. Isaac Higham, Senior Policy Advisor, Council Office, stated the Council previously made a motion to appropriate the money, with the request that the subcommittee come back to the Council with a presentation on which projects it selected.

Mr. Mitchell Park, Legal Counsel, Council Office, stated language in the agenda allows any item to have a vote.

A motion was made by Council Member Alvord to move this to the budget process for approval. The motion died due to the lack of a second.

Mayor Jennifer Wilson stated the Council approved \$700,000 for this budget year, but she did not care if more agencies requested this going into the budget year.

A motion was made by Council Member Alvord, seconded by Council Member Winder Newton, to support the recommendations and forward this agenda item to the 4:00 PM Council meeting for final approval. The motion carried by a unanimous vote. Council Members Bradley and Bradshaw were absent for the vote.

TIME CERTAIN 3:00 PM

3.10 Housing Connect Presentation

[22-0799](#)

Attachments: [Staff Report](#)
[SLCO Presentation - FINAL1](#)

Presenter: Janice Kimball, CEO Housing Connect (Approx. 30 mins)
Informational

Ms. Janice Kimball, Chief Executive Officer, Housing Connect, delivered a PowerPoint presentation on Housing Connect - the Housing Authority for Salt Lake County reviewing who Housing Connect is, its mission, who it serves, its programs, public housing, Sunset Gardens, Section 8 housing choice vouchers, supportive housing, low-income housing tax credits, resident services, the social determinants of health, moving to work, Housing Connect's goals, and its long history of working in Salt Lake County.

3.11 COVID-19 Update

[22-0797](#)

Attachments: [Staff Report](#)
[COVID-19 Guidance Flyers](#)

Presenter: Dr. Angela Dunn, SLCo Health Department Executive Director (Approx. 15 mins)
Informational

Dr. Angela Dunn, Director, Salt Lake County Health Department, reviewed the new guidance that is reflective of the CDC Covid recommendation changes. The testing recommendation for someone who has been exposed to Covid or has symptoms that are related to Covid and had a negative home test or rapid test, is to do serial testing by taking another test within 48 hours to make sure they test negative because there have been a lot of false negatives with the antigen test. They can also go to one of the County's clinics or a health care provider and get an accurate Polymerase Chain Reaction (PCR) test. The quarantine recommendation for someone to stay home if they were exposed to someone who had Covid is no longer being recommended. The new recommendation is to wear a high-quality mask for 10 days and avoid high risk settings or crowded indoor areas. That does not apply to people in health care or long-term care facilities. Then, if someone still wanted to get tested, they should do so five days after their exposure to get the most accurate test.

The County is now in low transmission, as decided by the Centers for Disease Control and Prevention (CDC). In May and June, the County was averaging 3,000 cases per week, but in the past two weeks, it dropped to 1,200 cases per week. In June and July, there were 80-90 hospitalizations per week due to Covid, and in August, the average was about 50 hospitalizations per week. Deaths continue to vary week to week, anywhere from 1 to 9 deaths per day. The demand for vaccinations has decreased from about 1,000 vaccinations per week to about 700 per week, 25 percent of which is in the County's outreach clinics.

The new bivalent booster is expected to be approved this week by the Federal Drug Agency (FDA) and in coming days or weeks by the CDC for distribution. It is to prevent the original strain of the virus and provide immunity against Omicron BA.4 and BA.5. The hope is it will protect against fading immunity and prevent another fall or winter surge. The County has put in its order for those vaccines and is expecting to get them around September 7th. The County will provide that at its facilities, and it will also be distributed to health care providers and pharmacies.

Mayor Wilson asked if the dashboards could be brought out of mothball status to show where the County is at now.

Dr. Dunn stated the dashboard is still up. Key metrics can be seen for the whole pandemic, the last 12 months, or the past 3 months. She would

provide the link to that.

4. CONSENT ITEMS:

5. ITEMS FROM COUNCIL MEMBERS

5.1. Internal Business

A motion was made by Council Member Bradshaw, seconded by Council Member Winder Newton, that this agenda item be approved. The motion carried by a unanimous vote. Council Members Bradley and DeBry were absent for the vote.

Notice of Cancellation of the Tuesday, September 6, 2022 Council Work Session

6. APPROVAL OF MINUTES

6.1 Approval of Aug 16, 2022 Council Work Session Minutes

[22-0792](#)

Attachments: [081622 - CWS Minutes](#)

A motion was made by Council Member Bradshaw, seconded by Council Member Winder Newton, that this agenda item be approved. The motion carried by a unanimous vote. Council Members Bradley and DeBry were absent for the vote.

ADJOURN FOR BOE

The meeting was adjourned at 3:45 PM.

SHERRIE SWENSEN, COUNTY CLERK

By _____
DEPUTY CLERK

By _____
CHAIR, SALT LAKE COUNTY COUNCIL