

# Salt Lake County Council Office of Homeless Services

February 2025



GOVERNOR'S OFFICE OF  
**Planning & Budget**



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HOMELESS SERVICES

**Homelessness  
is a community  
condition, and  
it will take  
community to  
remedy it.**

**Every community is a  
source of Homelessness.**

**What is your community  
doing to prevent and treat  
this most difficult human  
condition?**



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# Two Distinct Homeless Populations

## Transitional

## Persistent

- Those ready for housing and services
- Those not ready

## Data Points

- 2022 – 28,410 accessed homeless services
- January 2023 Point-in-time Count, 3,687
- Length of Time in Emergency Shelter
  - 77% - 90 days or less
  - 57% - 30 days or less
  - 34% - 7 days or less



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# Those not ready for housing and services

Unsanctioned Camping is the  
worst thing we can accept

- Places unfit for human habitation
- Public health/Sanitation
- Victimization
- Public Conflicts
- No camping ordinances

The unanswered question



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# Sources of Homelessness

## SYSTEMS

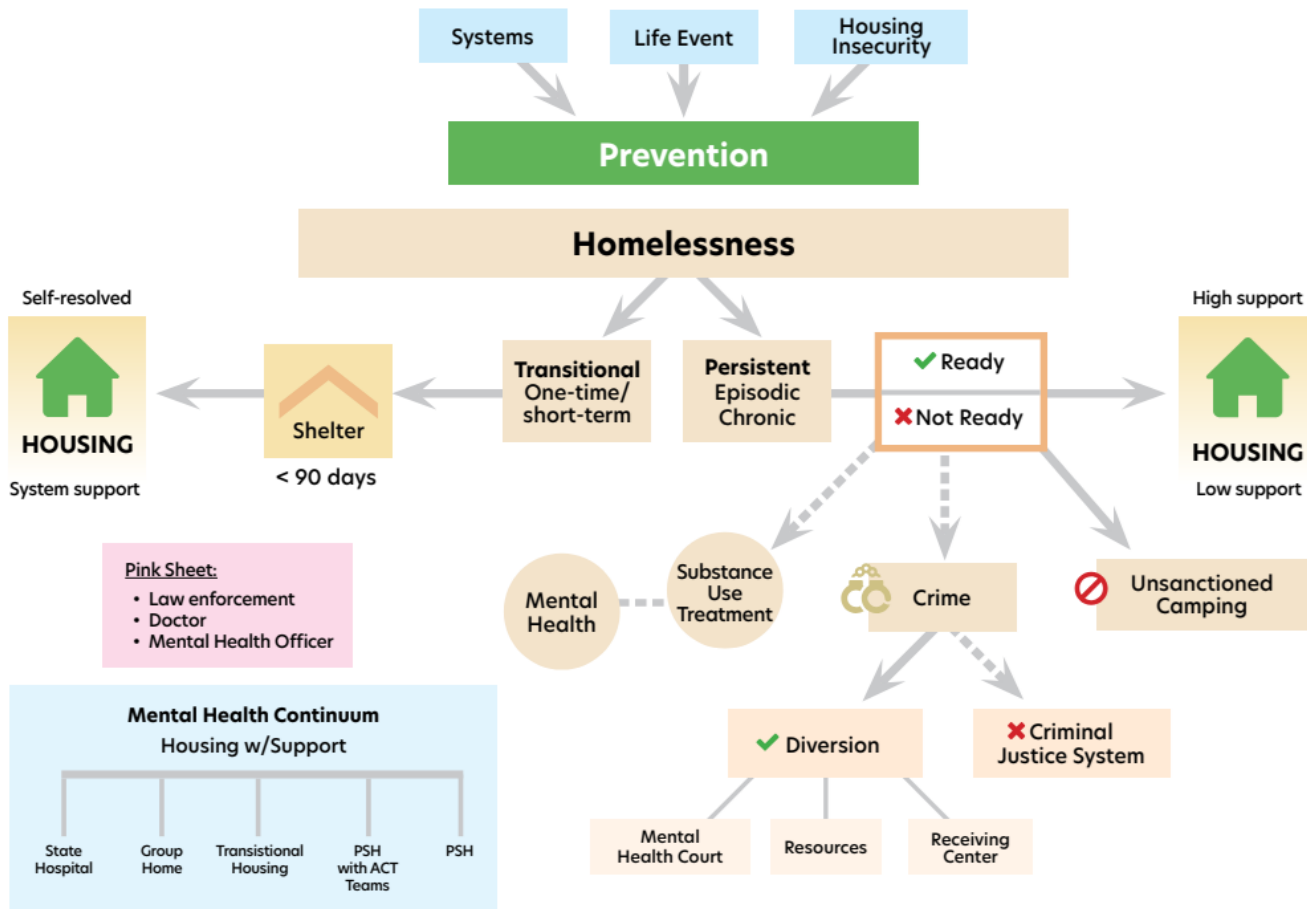
- Re-entry from incarceration
- Release from hospital or other medical provider
- Exit from mental health or substance use treatment
- Youth in foster care
- Juvenile justice system
- ...

## LIFE EVENTS

- Domestic violence
- Loss of a job/income
- Divorce
- Death of someone close to you
- Health issues
- Behavioral health issues
- Loss of family support/relationships

## LACK OF ATTAINABLE AND AFFORDABLE HOUSING

- Priced out of the market
- Eviction/foreclosure
- Disaster
- Wage gap
- Income insecurity (SSI/SSDI)



# Supportive Housing

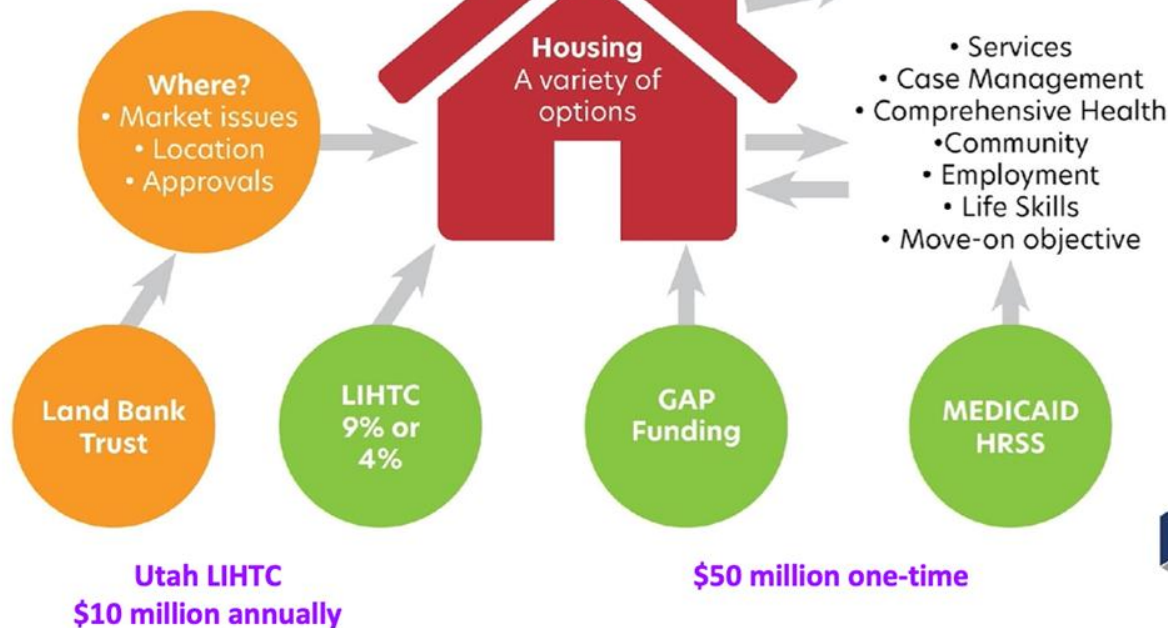
## How to fund it

\$5 million ongoing



### Housing Stabilization Grants

Tenants Pay 30% of their Income



# Rates of Homelessness

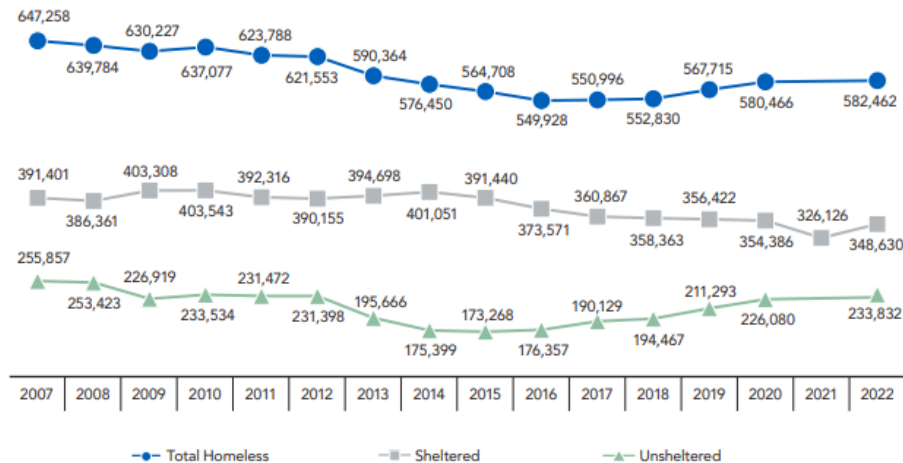
Rates of individuals experiencing homelessness per 10,000 people:

- **Utah - 11 per 10,000**
- Mississippi - 4 per 10,000
- South Carolina - 7 per 10,000
- Alabama - 7 per 10,000
- California - 44 per 10,000
- Vermont - 43 per 10,000
- Oregon - 42 per 10,000

## U.S. Housing and Urban Development Annual Homelessness Assessment Report to Congress

### EXHIBIT 1.1: PIT Estimates of People Experiencing Homelessness

By Sheltered Status, 2007-2022



Note: The data for 2021 does not display the total count of people experiencing homelessness or the count of all people experiencing unsheltered homelessness due to pandemic-related disruptions to counts. Additionally, estimates of the number of people experiencing sheltered homelessness at a point in time in 2021 should be viewed with caution, as the number could be artificially depressed compared with non-pandemic times, reflecting reduced capacity in some communities or safety concerns regarding staying in shelters.

<https://www.huduser.gov/portal/sites/default/files/pdf/2022-AHAR-Part-1.pdf>



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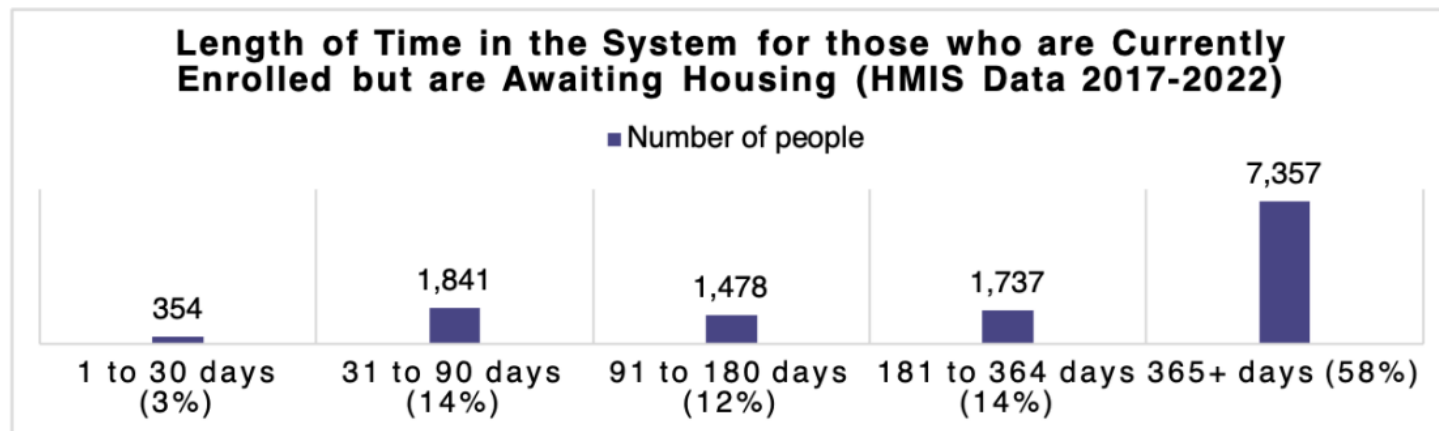
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## Length of Time in the System while Awaiting Housing

This analysis examines the length that those without a housing project move-in date have been in the system (e.g., they are waiting for housing):

- Median time to exit = 503 days
- Mean time to exit = 799 days
- Range of days to exit = 19 – 2231 days



# Affordable & Deeply Affordable Housing Need

As part of House Bill 462 passed in 2022, the Department of Workforce Services has contracted with the Gardner Policy Institute (GPI) to develop a database of moderate and affordable housing needs and supply across Utah.

- The GPI team has provided initial estimates showing cumulative surplus/deficit for four area median income (AMI) levels for calendar

AMI Level	Housing Units Available	Households	*Unit Deficit/Surplus	Affordable Units Available/100 Household
80% AMI & Below	221,952	221,929	23	100
60% AMI & Below	106,650	174,664	-68,014	61
50% AMI & Below	50,878	146,464	-95,586	35
30% AMI & Below	2,412	79,552	-77,140	3

year 2022

County	ONE PERSON				FAMILY			
	30% Area Median Income (AMI)	Affordable Rent by 30% AMI	*Fair Market Rent (FMR) 1 Bedroom	Difference -Gap- Need to be filled with assistance	30% Area Median Income (AMI)	Affordable Rent by 30% AMI	*Fair Market Rent (FMR) 3 Bedroom	Difference -Gap- Need to be filled with assistance
Cache County	\$18,350	\$459	\$748	-\$289	\$30,000	\$622	\$1,325	-\$704
Daggett County	\$22,450	\$561	\$670	-\$109	\$32,050	\$721	\$1,095	-\$374
Davis County	\$22,350	\$559	\$1,032	-\$473	\$31,900	\$719	\$1,734	-\$1,015
Duchesne County	\$18,350	\$459	\$711	-\$252	\$30,000	\$622	\$1,138	-\$517
Morgan County	\$22,350	\$559	\$1,032	-\$473	\$31,900	\$719	\$1,734	-\$1,015
Rich County	\$18,350	\$459	\$670	-\$211	\$30,000	\$622	\$1,095	-\$474
Salt Lake County	\$22,300	\$558	\$1,258	-\$701	\$31,800	\$716	\$2,061	-\$1,345
Summit County	\$29,750	\$744	\$1,180	-\$436	\$42,500	\$956	\$1,890	-\$934
Tooele County	\$20,650	\$516	\$846	-\$330	\$30,000	\$664	\$1,520	-\$856
Utah County	\$20,850	\$521	\$1,009	-\$488	\$30,000	\$670	\$1,643	-\$973
Washington County	\$18,450	\$461	\$1,011	-\$550	\$30,000	\$622	\$1,734	-\$1,113
Weber County	\$22,350	\$559	\$1,032	-\$473	\$31,900	\$719	\$1,734	-\$1,015

\*A FMR is generally calculated as the 40th percentile of gross rents for regular, standard-quality units in a local housing market. Real market rents are much higher.



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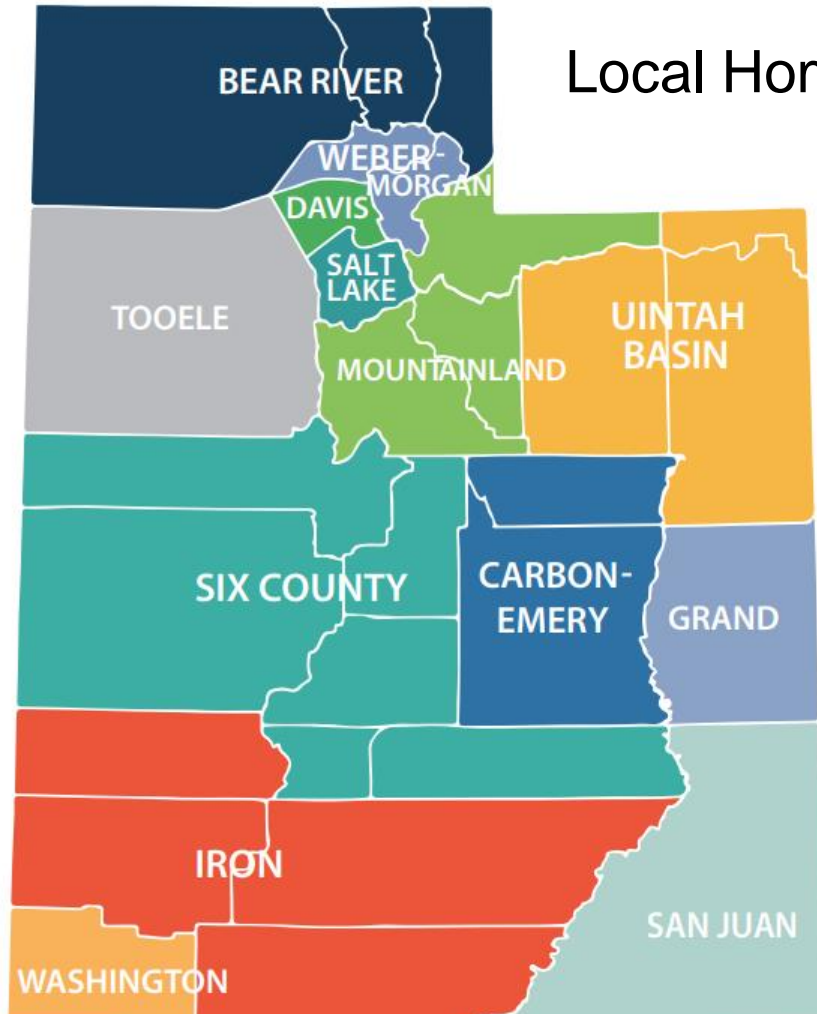


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# Local and State Laws to Support Development of Diverse Housing Interventions

Crisis Response		Housing Spectrum for Communities								
Homelessness to Housing Strategies										
	Homeless Prevention Strategies									
	Affordable Housing Development Strategies									
	Short Term Rental Housing Assistance	Long Term Rental Housing Assistance	Transitional Housing	Permanent Supportive Housing	Community Rental Housing	Deeply Affordable Rental Housing	Affordable Rental Housing	Affordable Home Ownership	Market Rate Rental Housing	Market Rate Home Ownership
Emergency Shelter Day Shelter Street Outreach										
Emergency Shelters, Day Centers and Street Outreach programs are designed to engage with individuals and families experiencing homelessness as quickly as possible. These programs provide critical response to immediate crisis and include access to basic need resources. They include case management, diversion from shelter, access to housing programs, SNAP, financial benefits, and medical care.	The goals are to help people obtain housing quickly, increase self-sufficiency, and stay housed. For example, rapid re-housing provides short-term rental assistance and housing stability and case management services.	Housing assistance designed to supplement an individuals or families income to allow them to rent market rate apartments (e.g. housing choice vouchers). Typically provided through a Public Housing Authority.	Temporary housing to help people transition to a more permanent housing situation. Commonly for youth, domestic violence survivors, individuals exiting incarceration, mental health and substance use treatment, and veterans.	Permanent subsidized affordable housing that includes case management and connection to other support services for individuals with a disabling condition. Can be dedicated units within a specific multifamily property. Provides access to substance use, mental health, job training, life skills, educational, and other supportive services either onsite or through an assigned case manager.	Multi-room affordable housing facility that offers single rooms for rent, typically with shared kitchen facilities. e.g. recovery housing, single room occupancy (SROs), boarding houses group homes.	Affordable rental housing for individuals and families who are at 30-40% AMI or below. Commonly for individuals on a fixed income such as SSI/DI, individuals with a disability and seniors. Can include State Office of Homeless Services Deeply Affordable Housing Fund, Low Income Housing Tax Credit, and HOME Investment Partnership funded projects.	Affordable rental housing for individuals and families who are at 50% - 80% AMI or below. Commonly referred to as workforce housing it includes rental housing for individuals such as teachers, firefighters, policeman, and small business owners. Can include Low Income Housing Tax Credit, and HOME Investment Partnership funded projects.	USDA Loans, First time Home Buyer program, Family Self-Sufficiency program, Community Land Trusts, etc.		

# Local Homeless Councils (LHCs)



## Continuum of Care

### Balance of State — 11 LHCs

- 25 Counties throughout the state

### Mountainland — 1 LHC

- Summit County
- Utah County
- Wasatch County

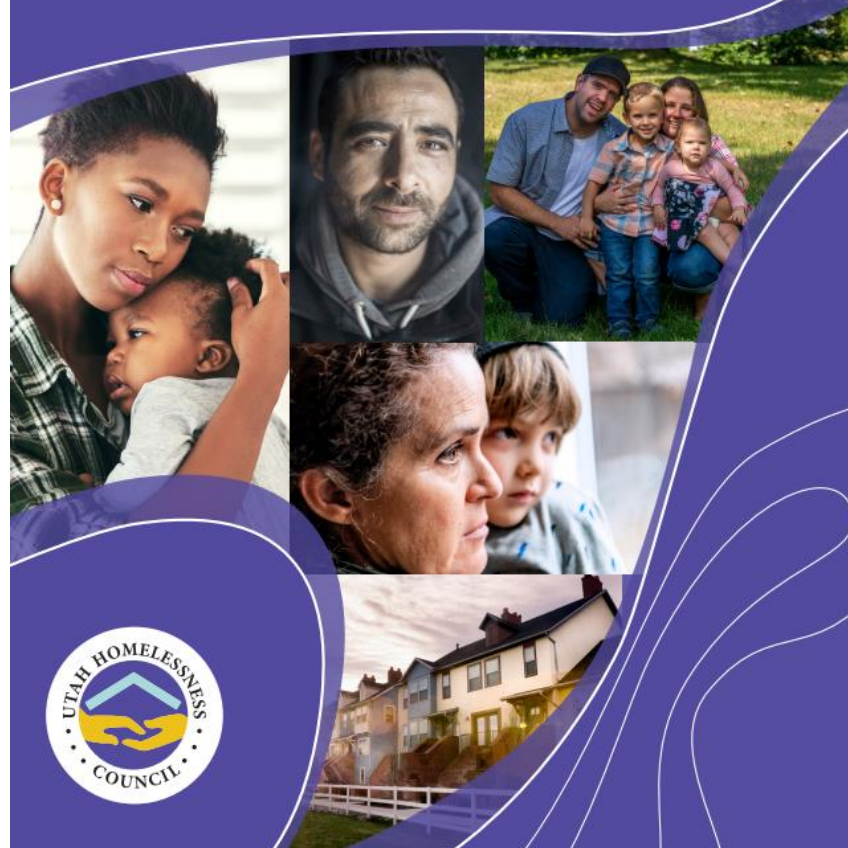
### Salt Lake County — 1 LHC

- Salt Lake County
- Salt Lake Valley Coalition to End Homelessness

Statewide Collaboration for Change:

# Utah's Plan to Address Homelessness

FEBRUARY 2023



*Our vision for the homeless response system in Utah is to make homelessness rare, brief and non-recurring; that all people experiencing homelessness can thrive to their fullest potential; and that our communities are stable and safe for everyone.*

— Utah Homelessness Council

- Goal 1:** Increase accessible and affordable permanent housing opportunities for people experiencing homelessness across the state
- Goal 2:** Increase access to and availability of supportive services and case management for people experiencing and at risk of homelessness
- Goal 3:** Expand homeless prevention efforts by increasing coordination, resources, and affordable housing opportunities
- Goal 4:** Target housing resources and supportive services to people experiencing unsheltered homelessness
- Goal 5:** Promote alignment and coordination across multiple systems of care to support people experiencing and at risk of homelessness

The strategic plan, implementation guide, and data is available at:

<https://jobs.utah.gov/homelessness/strategic.html>



## Resource Center Model



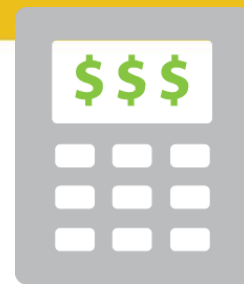
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# Homeless Services Budget Recommendations

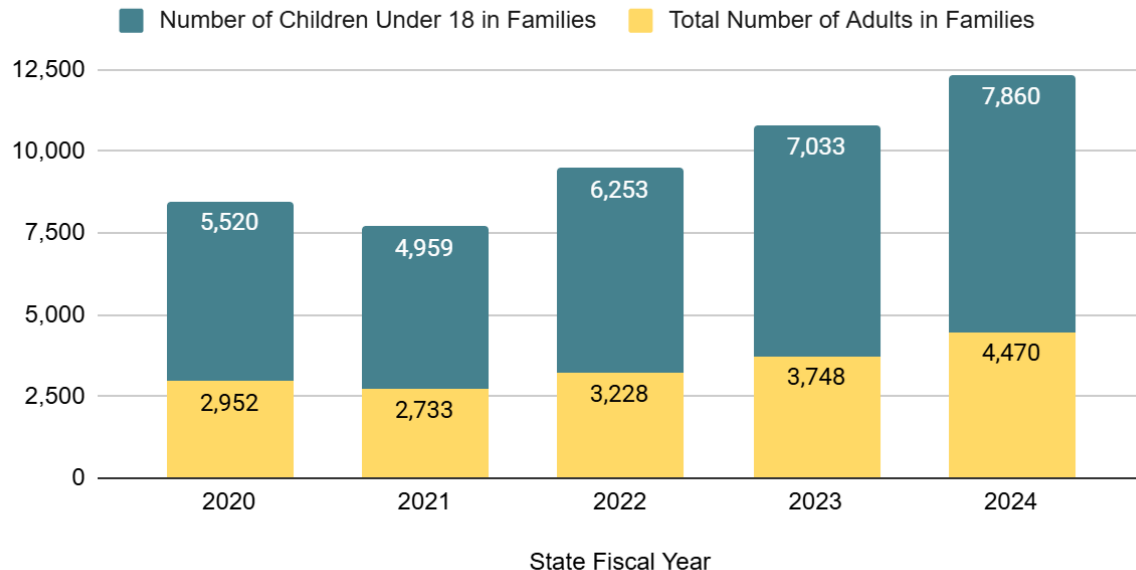
- Governor's budget recommendations made collaboratively with GOPB with a thorough review of current funding sources
- **Addresses critical funding gaps identified for FY26**
  - **Non-Congregate Shelter for Families**
    - \$3.8M Ongoing GF/ITF
    - \$6M One-Time TANF
      - \$2M a year for 3 years
  - **Emergency Shelter Operations - Winter and Summer**
    - \$11M One-Time GF/ITF
    - \$2M Ongoing (DABS round up funds)





# Families Experiencing Homelessness

## Adults in Families and Children Under 18 in Families Experiencing Homelessness in Utah



- **60%** increase statewide from 2021-2024
- **58%** increase of children in families from 2021-2024
- **57%** of the total number of individuals in 2024 are children under 18



# Emergency Shelter 2024/2025

## Winter Response Accomplishments

The statewide winter response plan was initiated, involving Winter Task Force efforts from Salt Lake County, Utah County, Weber County, Davis County, and Washington County.

- **982** winter response beds in Salt Lake County
  - **250** of these beds are specific to Code Blue
- **75** winter beds in Utah County opened in rotating sites
  - Utilized for code blue and have seen 90+ individuals on the coldest nights
- **36** Code Blue beds in Washington County
- **16** Code Blue beds in Davis County





## **Transformative Campus:**

Utah is embarking on a groundbreaking new undertaking—a transformative campus—to help those experiencing homelessness rebuild their lives.

Learn more about the project here: [homelesscampus.utah.gov](https://homelesscampus.utah.gov)

