

SALT LAKE COUNTY

*2001 South State Street
Salt Lake City, UT 84114
(385) 468-7500 TTY 711*



Meeting Minutes

Tuesday, May 9, 2023

2:00 PM

Room N2-800

Council Work Session

1. CALL TO ORDER

Present

- Council Member Laurie Stringham
- Council Member Suzanne Harrison
- Council Member Jim Bradley
- Council Member Arlyn Bradshaw
- Council Member Dave Alvord
- Council Chair Aimee Winder Newton
- Council Member Ann Granato
- Council Member Sheldon Stewart
- Council Member Dea Theodore

2. PUBLIC COMMENT

Ms. Barbara Cameron stated she was one of the original proponents for the Town of Brighton because of what can happen when a little extra money goes toward the canyon. She was grateful to the County for its past contributions that funded trails and restrooms and hoped it would continue to show its support for the canyon. By becoming a town, Brighton is now able to provide additional money, plans, and focus to improve the environment, transportation, and visitor experience in the canyon. She asked that the County not carve Brighton out of the recreation area, but instead help it support its two million visitors and the stewardship needed for a healthy forest and watershed. She provided a handout to the Council detailing how Brighton spent its money, as well as a handout showing photos of wildflowers, which the Big Cottonwood Community Council puts together every year for the upcoming wildflower season.

Mr. Jeff Bossard, Councilman, Town of Brighton, stated he hoped the Council would approve the proposal to extend the County's contribution to the Unified Fire Service Area by 18 months. Big Cottonwood Canyon gets two million visitors a year, and that canyon is a resource for the County. As Brighton's representative, he looked forward to figuring out a solution that would satisfy everyone.

3. DISCUSSION ITEMS:

**3.1 Proposed Hire Report / Incentive Plans \$3,000 and Under / [23-0521](#)
Weekly Reclassification Report**

Attachments: [Staff Report](#)
[Proposed Hire Report 5-3-2023](#)
[Incentive Plans under \\$3,000 5-9-2023](#)
[Weekly Reclassification Report 5-9-2023](#)

Presenter: Hoa Nguyen, Council Budget and Policy Analyst (Less than 5 mins)
Informational

Ms. Hoa Nguyen, Budget & Policy Analyst, Council Office, reviewed the new hires and reclassifications. There were no incentive plans this week.

3.2 Consideration of a Resolution of the Salt Lake County Council Providing Notice that it Intends to Remove the Town of Brighton from the Recreation Area Established by Salt Lake County Council Resolution No. 5644, and Further Intends to Cease Providing County General Fund Dollars for Public Safety Services in the Town of Brighton After Fiscal Year 2024 [23-0529](#)

Attachments: [Staff Report](#)
[Brighton Public Safety Resolution \(1\).pdf](#)

Presenter: Councilmember Bradshaw and Chair Winder Newton (Approx. 45 mins)
Discussion/Direction

Council Member Bradshaw reviewed the resolution, which he and Council Member Winder Newton came up with, providing notice that the Council intends to remove the Town of Brighton from the Recreation Area and cease providing County General Fund Dollars for public safety services in the Town of Brighton after fiscal year 2024.

He stated the language in the resolution is not meant to be a fully prescriptive document of all potential solutions, but rather to make it clear the Council intends to end the subsidy at the end of the 18 months, so all affected jurisdictions know what to expect. This is the initial step, not the final step for reaching a resolution on this issue. He noted that every member of the Council is committed to public safety in the canyon and would not take action that would detrimentally harm public safety within the Town of Brighton, but there were complicated issues that played into what the County's role should be now that Brighton is an incorporated town, and what was fair to all County residents in terms of general fund expenditures on municipal services.

Council Member Theodore stated she met with members of the Unified

Fire Service Area (UFSA) and learned the canyon has been funded since the 1970s because the Legislature felt it was important to fund public safety in the canyons since it is a recreation area. The proposed resolution carves Brighton out of the recreation area, which was illogical. Brighton, with its 300 residents, could not be responsible for all the visitors who recreate there. Pulling any funding from Brighton will impact other cities that are part of UFSA, which could have an impact on services provided in the canyon. Cutting public safety and reducing services did not make sense. This issue needed further discussion.

She proposed an alternate resolution, which provides 18 months of funding while trying to determine an adequate amount of funding for these services, and requires the County to continue working with all stakeholders to provide an equitable mechanism to mitigate disproportionate impacts to public safety services and the review of public safety needs generated by recreation, as well as possible new revenue streams.

Council Member Alvord asked which entity the \$2 million subsidy went to.

Ms. Catherine Kanter, Deputy Mayor of Regional Operations stated that went to the Unified Fire Authority (UFA) to provide fire and medical services. The contribution from the County's General Fund goes to the UFSA, which is a special service district that collects revenues from its members. If the County pulls funding from Brighton, the members of the UFSA will have to pick up the additional costs.

Council Member Stewart stated in 2019, the State Legislature modified language for recreation areas to include incorporated areas that have specific requirements. Brighton matches all the requirements the Legislature put forth, and so does the Town of Alta, and Butterfield Canyon. Carving Brighton out would set an inappropriate precedence. He did not know what mechanism was used to levy the fees for services; the calculation has not been looked at in many years.

Mayor Jennifer Wilson stated the County provided a General Fund subsidy for Brighton when it incorporated, even though the bill is derived due to the service area within the footprint of the town, not the broader area. The question going forward is who should pick up the bill. She felt it should be the canyon users, not General Fund taxpayers, nor Brighton taxpayers. The most viable option was to figure out, with the Legislature, what amount the

canyon users should pay. She wanted to be a partner and advocate for a solution.

Council Member Stewart suggested working toward a better resolution for the next six months to resolve the disagreements.

Council Member Winder Newton stated the UFA and UFSA would like some idea what they need to put forward in their budgets. She wanted to vote on a resolution today.

Council Member Granato stated the Council sets funding through June, but it can move that funding to December or another time. The cutoff date for what the UFA needed to set its budget was not set in stone in June.

Mr. Mitchell Park, Legal Counsel, Council Office, stated for the first six months of the year, the County decided its contribution would be provided in a manner consistent with past years, and that the Council would revisit this in its June budget to determine what, if any, contribution would be appropriate for the following six months of the year. That decision needed to be made by the end of June because that was when the County had its budget hearing. At that time, the Council would have the availability to add additional funds for the rest of 2023 if it wanted to.

Council Member Theodore, seconded by Council Member Stewart, moved to approve the resolution of the Salt Lake County Council providing notice of its intent to remove the Town of Brighton from the Recreation Area established by Salt Lake County Council Resolution No. 5644, and its intent to cease providing County General funds to mitigate the disproportionate impacts on statutorily eligible public safety services caused by county residents recreating within the town of Brighton after January 1, 2025. The motion failed 3 to 6 by the following votes:

Aye: Council Member Alvord, Council Member Stewart, and Council Member Theodore

Nay: Council Member Stringham, Council Member Harrison, Council Member Bradley, Council Member Bradshaw, Council Chair Winder Newton, and Council Member Granato

Council Member Bradshaw stated when attorneys drafted his and Council Member Winder Newton’s resolution, it made the most sense to remove Brighton from the

recreation zone if the County was going to cease its General Fund subsidy. Clearly Brighton is a recreation area, but “recreation area” in the resolution is a legal designation of a geographic area for this specific purpose. If anyone was hung up on that language, he could strike that language around recreation zone and just say that the funding was going away.

Council Member Alvord stated that language was a hangup for him. The recreation zone is a very useful zone as recreation areas get high tourism traffic. He would like to extend the conversation to consider adding Butterfield Canyon and the Town of Alta to the recreation zone. He would also like to work out a funding mechanism with the Legislature to fund the recreation area, such as exploring using Transient Room Tax funds or some other funding source.

Council Member Stringham stated for her it came down to County policy. At the time the recreation area was set up, only entities the County had land use authority over were included in the recreation area, even though others met the requirements of the law. The County’s policy is at odds with what is occurring now. The policy needed to be clear on what should be included in the recreation area, and who should pay for countywide services in all of the canyons, not just Brighton. Another concern was the amount of the County’s contribution, which was a flat, agreed-upon amount, with no justification for that amount. She did not know where that number came from, but it was never vetted. Additionally, the General Fund is not the appropriate fund for that to come out of. Anything paid for out of the General Fund had to meet criteria. She would like all of that clarified before passing a resolution.

Council Member Bradshaw stated the resolution does not preclude anyone from discussing the concerns, nor is it counter to finding solutions. He would like to pass a resolution today to provide some direction to the UFSA.

Council Member Bradshaw, seconded by Council Member Winder Newton, moved to approve the resolution providing notice that the Council intends to remove the Town of Brighton from the recreation area established by Salt Lake County Council Resolution No. 5644, and further intends to cease providing County General Fund dollars for public safety services in the Town of Brighton after fiscal year 2024. The motion failed 4 to 5 by the following votes:

Aye: Council Member Harrison, Council Member Bradley, Council Member Bradshaw, and Council Chair Winder Newton

Nay: Council Member Stringham, Council Member Alvord, Council Member Granato, Council Member Stewart, and Council Member Theodore

A motion was made by Council Member Winder Newton to approve the following provisions in the resolution: 1) The Council, desiring to be a good partner and to provide adequate time for local policy and budget decisions, hereby provides notice to the Town of Brighton and the Unified Fire Service Area that the Council intends to remove the Town of Brighton from the recreational area created by Salt Lake County Council Resolution No. 5644, and further intends to cease contributing County general funds for the provision of public safety services within the Town of Brighton. The Council intends to effectuate these changes following the close of the County's 2024 fiscal year, for the period beginning January 1, 2025. 2) The Council desires to see the Town of Brighton and the Unified Fire Service Area, before asking the County for any further contribution to subsidize a public safety funding gap in the Town of Brighton, take action to reduce such gap, potentially including but not limited to the following: redrawing municipal boundaries; maximizing currently available revenue streams such as resort sales and use tax, municipal energy sales and use tax, and general property tax; and seeking new revenue streams from the Utah State Legislature in the 2024 legislative session. The motion failed due to the lack of a second.

A motion was made by Council Member Theodore to continue funding Brighton for the rest of the year, and to work with all the stakeholders to come up with a mechanism and a solution for Brighton and the UFSA. The motion failed due to the lack of a second.

A motion was made by Council Member Stringham, seconded by Council Member Bradley, to work together on a different resolution that incorporates language on options and policy and bring that back in two weeks. The motion carried by the following votes:

Aye: Council Member Stringham, Council Member Harrison, Council Member Bradley, Council Member Bradshaw, Council Member Alvord, Council Chair Winder Newton, Council Member Granato, Council Member Stewart, and Council Member Theodore

**3.3 Consideration of a Resolution Extending the Emergency [23-0525](#)
Declared by the Salt Lake County Mayor Due to Flooding**

Attachments: [Staff Report](#)
[Resolution for Extension of Declaration of Flooding](#)
[Emergency\(RAFL\)\(FINAL\)\(5-4-23\).pdf](#)

Presenter: Deputy Mayor Catherine Kanter (Approx. 10 mins)
Discussion/Direction

Mayor Jennifer Wilson reviewed the resolution extending the emergency due to flooding, stating she expected the emergency would need to be extended one additional time after this.

Council Member Stewart asked for updates every two weeks on what is happening with spending and flooding.

Mr. Darrin Casper, Deputy Mayor of Finance & Administration, stated that will not be a problem since the Mayor's Office gets weekly updates.

A motion was made by Council Member Stringham, seconded by Council Member Stewart, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

3.4 **Informational Presentation on the Reorganization of the [23-0509](#) Public Works Operations Division an Enterprise Fund**

Attachments: [Staff Report](#)
[PW Reorg Ops. Council Briefing Memo 05.09.2399](#)
[PWOps Reclassification 05.09.2023](#)
[PW ReOrg Appendix 05.02.2023](#)

Presenter: Lisa Hartman, Associate Deputy Mayor. Crystal Hulbert, Division Director of Public Works Operations. Sharon Roux, Division Director of Human Resources (Approx. 10 mins)
Informational

Ms. Lisa Hartman, Associate Deputy Mayor, stated back in July, the Mayor and Council gave the Public Works & Municipal Services Department direction to evaluate Public Works Operations holistically, as it had been having issues with retention and hiring employees, which made it difficult to meet contractual obligations. Public Works Operations is an Enterprise Fund, with four clients - the cities of Taylorsville, Holladay, and Millcreek, and the Greater Salt Lake Municipal Services District (MSD), with its communities. Public Works in collaboration with the Human Resources Division evaluated Public Works Operations, and they are recommending the following: reclassifying 67 out of the 106 positions in Public Works Operations; potentially increasing salaries for 87 of those positions; and

accommodating salary increases in the contracts with the municipalities, starting July 1, 2023, so there would not be a general fund impact, and all the contract agencies supported this.

Ms. Chrystal Hulbert, Director, Public Works Operations, delivered a PowerPoint presentation on the Public Works Reorganization, including reclassifying positions and salary comparisons, reviewing why it needed to do this; reclassifying job descriptions for 66 positions and modifying descriptions for 17 positions; reclassifying positions for road maintenance workers levels I-IV; a Vector Certification; a salary comparison; the flow chart; and an excerpt from draft job descriptions.

Council Member Stewart asked why this was not part of the Greater Salt Lake Municipal Services District.

Ms. Catherine Kanter, Deputy Mayor of Regional Operations, stated the interlocal agreement with the MSD does contemplate that it could take on Public Works, but it would be an extraordinary operation to have to move that. Last year, a group studied just moving Public Works Engineering to the MSD, but that was not economically viable for either the MSD or the County, partly due to some overlap between Public Works Engineering and Flood Control, which the County is statutorily required to provide.

3.5 Consideration of the Division of Behavioral Health Services [23-0515](#) FY 24 Area Plan

Attachments: [Staff Report](#)
[2024 Area Plan PP 4-24-23](#)
[2024 Area Plan](#)
[Division of Behavioral Health Services Acronym Legend 4-25-23](#)
[Salt Lake County - FY24 - Form D - Area Plan Signature Page - Filled](#)

Presenter: Tim Whalen, Director, Division of Behavioral Health Services. Caroline Moreno, Prevention Bureau Manager, Health Department (Approx. 30 mins)

Discussion/Direction

Mr. Tim Whalen, Director, Behavioral Health Division, stated his office was here to present the Salt Lake County Area Plan for fiscal year 2024. The

Council is the Local Authority for the County, which approves the Area Plan. This Area Plan needed to be signed approval by May 15, 2023.

Ms. Jeannie Edens, Associate Division Director, Behavioral Health Division, delivered a PowerPoint presentation on the Salt Lake County Area Plan FY24, an overview of the timeline, what was new and notable, including new programs, workforce capacity, the Utah State Hospital 2020 Expansion that never occurred, and Medicaid changes.

Council Member Stringham asked if there was a plan to still expand the Utah State Hospital.

Mr. Whalen stated a committee made up of county local authorities, behavioral health specialists, and the Utah Department of Health and Human Services will be formed to evaluate that. Dallas Earnshaw, Director, Utah State Hospital, has also proposed building a long-term care facility on the grounds of the Utah State Hospital. The long-term care facility would provide quality of life and care for people who could not integrate back into the community.

Council Member Granato stated she assumed a certain percentage of long-term patients are at the Utah State Hospital through adjudication or came from jails or prisons.

Ms. Bridget Romano, Deputy District Attorney, stated that is correct. The individuals Mr. Whalen mentioned would never be able to meet the Olmstead standard because their needs are so acute, so their only benefit is to be in a long-term placement. The Utah State Hospital does not provide long-term care. Building a long-term facility would satisfy a critical need both in terms of that population and availing the County of more civil and forensic beds, which would help it on the jail side as well as the mental health side.

Ms. Caroline Moreno, Prevention Bureau Manager, Salt Lake County Health Department, continued the presentation reviewing what was new and notable in prevention, including the importance of prevention, new contracted services, continuous improvement, and community coalitions. She also reviewed a preventative narrative section.

Mr. Brian Currie, Quality Assurance Manager - Mental Health, Behavioral

Health Services Division, continued the presentation reviewing the area plan sections for mental health, substance use disorder, and prevention services; a mental health narrative section; and a substance use disorder narrative section.

Mr. Whalen reviewed the Behavioral Health Services flow chart, which showed a network of providers and programs, and how funds were drawn down from state and federal dollars to provide the services.

A motion was made by Council Member Bradshaw, seconded by Council Member Harrison, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

4. CONSENT ITEMS:

A motion was made by Council Member Bradshaw, seconded by Council Member Bradley, that the consent agenda be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

- 4.1 Consideration of a Resolution of the County Council of Salt Lake County Approving and Authorizing Execution of an Interlocal Cooperation Agreement Between Salt Lake County and the City of Bluffdale for a Contribution of TRCC Funds to Help Fund Construction of Bluffdale East/West Trail** [23-0510](#)

Attachments: [Staff Report](#)
[Bluffdale City-East West Trail Corridors and Connections Interlocal 230428 SIGNED](#)
[Bluffdale City-East West Trail Corridors and Connections Resolution 230308](#)

This consent item was approved and forwarded.

- 4.2 Consideration of a Resolution of Salt Lake County Council Approving and Authorizing Execution of an Interlocal Cooperation Agreement Between Salt Lake County and Murray City for a Contribution of TRCC Funds to Help Fund Rehabilitation of the Cahoon Mansion and Turn it Into a Museum** [23-0512](#)

Attachments: [Staff Report](#)
[Murray City-Cahoon Mansion_Museum Interlocal 230501](#)
[SIGNED_RC](#)
[Murray City-Cahoon Mansion_Museum Resolution](#)
[230302_2](#)

This consent item was approved and forwarded.

4.3 Consideration of a Resolution of the Salt Lake County Council Authorizing a Perpetual Access Easement Agreement Between Salt Lake County Council and Midvale City [23-0519](#)

Attachments: [Staff Report](#)
[Resolution Authorizing Execution of Perpetual Access Easement Agreement - SLCo and Midvale City - RAFL - \(Rev.1 04.26.23\)](#)
[Midvale Portage EASE](#)

This consent item was approved and forwarded.

5. ITEMS FROM COUNCIL MEMBERS

5.1. Internal Business

6. APPROVAL OF MINUTES

6.1 Approval of April 25, 2023 Council Work Session Minutes [23-0507](#)

Attachments: [042523 CWS Minutes](#)

A motion was made by Council Member Bradshaw, seconded by Council Member Bradley, that this agenda item be approved. The motion carried by a unanimous vote.

ADJOURN 3:45 PM for BOE

The meeting was adjourned at 3:45 PM.

LANNIE CHAPMAN, COUNTY CLERK

By _____
DEPUTY CLERK

By _____
CHAIR, SALT LAKE COUNTY COUNCIL