

# SALT LAKE COUNTY

*2001 So. State Street  
Salt Lake City, UT 84114  
(385) 468-7500 TTY 711*



## Meeting Minutes

**Tuesday, October 29, 2019**

**10:33 AM**

**Room N2-800**

## Committee of the Whole

**1. CALL TO ORDER**

**Present** Council Member Shireen Ghorbani  
Council Chair Richard Snelgrove  
Council Member Jim Bradley  
Council Member Arlyn Bradshaw  
Council Member Michael Jensen  
Council Member Ann Granato  
Council Member Steve DeBry  
Council Member Max Burdick

**Call In** Council Member Aimee Winder Newton

**2. CITIZEN PUBLIC INPUT**

Comments are limited to 3 minutes unless otherwise approved by the Council. To comment by phone, please call (385-468-7480) by the beginning of the meeting. Those who are present may be asked to speak first.

**Mr. Bill Clayton** stated the only way to cut carbon emissions dramatically and have clean reliable power is to generate nuclear power. Utah has tons of depleted uranium in the west desert that could be used as fuel for fourth generation nuclear plants. He would like the Council to amend its resolution declaring its intent to participate in the Utah Community Renewable to include that consideration. He also provided the Council with a McKinsey report on how renewable energy was threatening Germany's economy and energy supply.

**Mr. Greg Schiffman**, Vice-Chair, Granite Community Council, asked the Council for a 30-day continuation on the renewable energy resolution. The community councils were not informed that this was going to take place and they would like time to address it.

**Council Member Bradshaw** asked when the statutory deadline was.

**Mr. Mitchell Park**, Legal Counsel, Council Office, stated it was his understanding this needed to be wrapped up by the end of this year.

**Council Member Ghorbani** stated this resolution is just the beginning of a process to understand what the impact would be. If the Council does not take this action by the end of this year, no one will have a choice to participate in renewable energy in Salt Lake County.

**Ms. Catherine Kanter**, Deputy Mayor of Regional Operations, stated today, no one would be committing to actually moving forward with this program. It is just the first step

in the process in gathering information to allow people a choice. She took note to talk to the Mayor about attending Granite Community Council and other community council meetings about what this entails.

### 3. DISCUSSION ITEMS:

#### 3.1 Proposed Hire Report

[19-1292](#)

**Attachments:** [Proposed Hire Report 10-23-2019](#)

**Mr. Brad Kendrick**, Budget & Policy Analyst, Council Office, reviewed the proposed hires.

#### 3.2 BUDGET WORKSHOP:

[19-1309](#)

##### **Community Services & TRCC Presentation - Holly Yocom**

**Attachments:** [Staff Report](#)  
[CS 2020 Budget presentation v.10 Lori EDIT 102519](#)  
[2020 CS new initiatives & stress test - Mayor proposed 102519](#)  
[2020 Parks Recreation Requested Revenue Changes Proposed](#)

(Approx. 1.5 Hr.)

Discussion/Direction

**Ms. Holly Yocom**, Director, Community Services Department, delivered a PowerPoint presentation reviewing the operational funding sources and budgets for the divisions within the Community Services Department: Arts & Culture, Clark Planetarium, Eccles Theater, Equestrian Park & Event Center, Golf, Library, Millcreek Canyon, Open Space, Parks, Recreation, and Zoo, Arts and Parks Administration. This included proposed fee changes and a patron fee for the Parks, Recreation, and Golf Divisions, and Millcreek Canyon. She also reviewed the capital projects that had a 3 percent increase, property sales, and Tourism Recreation Cultural and Convention (TRCC) Fund project requests, including future commitments of the TRCC Fund.

**Mr. Darrin Casper**, Deputy Mayor of Finance & Administration, stated the long-range plan is balanced this year and going forward will be at or above the minimum reserve. This year, the balance is projected to be about a quarter of a million above the minimum reserve. Going forward, it is

structurally balanced, and in 2023 and beyond will have a structural surplus.

**Council Member Jensen** stated some of the school districts have their own pools for their swim teams, but the Jordan School District expects the County to build pools for its swim teams. He would like the Council to set a policy and get with the Jordan School District to let it know the County was not responsible for providing those.

**Council Member Newton** asked why there were declining revenues and usage of the Equestrian Park and Event Center.

**Ms. Yocom** stated the County did not take care of that facility for years and lost some of its customers as a result, and it has seen a decline in equestrian activities. The County put \$5 million into improvements, which are just now coming online. The hope is those improvements will bring back business. Community Services is also proposing putting the money from the sale of the Equestrian Park Mink Farm back into capital projects.

**Council Member Bradley** stated zoning changes have affected the value of the Mink Farm property, so if the County sells it, it will probably get less for it than expected. There may be a point where the diminished value of the property might not be worth selling it.

**Council Member Granato** asked what the \$500,000 request (\$2.5 million over five years) was with regard to a West Valley City Arts & Culture Division - Veterans Hall & Park.

**Ms. Yocom** stated the purpose of that project is to build a memorial hall for monuments, artwork, and other things to honor veterans, and to have a place where veterans can gather. There will be some community events, but it will not be a public community center. West Valley City contributed land for the building near the West Valley Cultural Celebration Center.

**Council Member Jensen** disclosed he was asked to help with that project and was technically on the board for that. He asked if he had to recuse himself.

**Mr. Mitchell Park**, Legal Counsel, Council Office, stated the optional plan says if a Council Member felt they had a restrictive conflict or would not be

objective, is was within their discretion to abstain from a vote. By disclosing the involvement publicly, and because it did not sound like Council Member Jensen had a direct financial interest, he should be okay.

A motion was made by Council Member DeBry, seconded by Council Member Jensen, to attach legislative intent that after three years, West Valley City had to have raised at least 75 percent of the total cost before the County would kick in anything; and the initial drawings and study had to be paid for from the city's portion. The motion carried by a unanimous vote. Council Member Newton was absent for the vote.

**Council Member DeBry** stated he wanted to start a list of items for the Council to have further discussion on, and requested the following items be added to that list:

- The Equestrian Park & Event Center. Currently, the County is subsidizing that niche. He would like to know whether it should be subsidizing that, and what the long-range plan was for the facility and possible opportunities that might lower that subsidy.
- Library - Daybreak FTES & Operations. He needed to understand the timing and related expenses of that \$1.5 million.
- Recreation - Childcare (Line 18-21). He wanted to know who was using the daycare, how many participants there were, how often it was used, and whether it could be more cost effective to do a public/private partnership.
- Equestrian Park Mink Farm Property Sale

**Mayor Jennifer Wilson** stated it was important for everyone to understand she was proposing an 8.78 percent tax increase due to a very difficult budget year. If the Council does not want to ask the public for that, it would need to find \$17.7 million in cuts. She would be okay with the choice the Council made, but would be uncomfortable if it did not find cuts or took little action, and then voted no for the budget.

**Council Member Snelgrove** stated there was a lot to digest today, but overtime, after seeing the whole budget and looking at things in totality and globally, he might circle back on some things in this budget. Each Council Member needs to feel comfortable in answering to the public for its best interest.

A motion was made by Council Member Bradshaw, seconded by Council

Member Bradley, that the Community Services Department budget be approved as recommended, and referring the following items for future consideration: Equestrian Park, Daybreak FTE, Recreation Center Child Care, Mink Farm property sale. The motion carried by a unanimous vote. Council Members Newton, Jensen and DeBry were absent for the vote.

The meeting recessed at 12:30 PM.

The meeting reconvened at 1:35 PM.

**3.3 BUDGET WORKSHOP:** [19-1298](#)  
**Administrative Services & Capitol Projects Presentation -**  
**Megan Hillyard**

**Attachments:** [Staff Report](#)  
[DAS - 2020 Department Budget Presentation](#)

(Approx. 1 Hr.)  
Discussion/Direction

**Ms. Megan Hillyard**, Director, Administrative Services Department, delivered a PowerPoint presentation covering the department's 2020 budget. She reviewed individual budgets for Contracts & Procurement, Records Management & Archives, Real Estate, Addressing, Government Center Operations, Facilities, Energy Management, Information Technology, and the Mayor's managed capital projects.

**Council Member Ghorbani** asked if HVAC improvements could help with energy savings or air quality at the recreation centers.

**Ms. Hillyard** stated the five recreation centers involved in this request are Holladay Lions, J.L. Sorensen, Dimple Dell, Northwest, and Fairmont.

**Mr. Aaron Sprague**, Energy Manager, stated the HVAC improvement money is for variable frequency drives (VFD's) on the pool pumps because the flow rate is higher than it needs to be to meet code.

**Mr. Kevin Jacobs**, County Assessor and chair of the Technology Advisory Board (TAB), explained the work of the TAB.

**Mr. Zach Posner**, Chief Information Officer, Information Technology,

thanked the working groups that help the TAB.

**Mr. David Delquadro**, Chief Financial Manager, Council Office, stated regarding the request for Agilis, it would be useful to have that sooner rather than later. There is a primary election scheduled for March, 2020. It takes three months from order date to receipt. It will be a useful backstop to the Agilis machine the Clerk already has, and the state will reimburse the County for the machine from remaining Help America Vote Act (HAVA) funds.

**Mr. Mitchell Park**, Legal Counsel, Council Office, stated this would be a 2019 budget adjustment.

A motion was made by Council Member Jensen, seconded by Council Member Burdick, to approve \$272,490 for the Agilis machine in 2019. The motion carried by a unanimous vote.

**Mr. Rory Payne**, Director, Facilities Services Division, continued the PowerPoint presentation reviewing capital projects.

**Council Member Snelgrove** asked if funding for capital improvements included seismic upgrades of buildings.

**Mr. Tyson Kyhl**, Associate Director, Facilities Services Division, stated no.

A motion was made by Council Member Bradshaw, seconded by Council Member Jensen, to approve the Administrative Services budget as recommended, and to forward the request for three vehicles for future consideration.

**Council Member DeBry** suggested holding back some funding for the Tax System Modernization and revisiting it during the June budget workshops.

**Mr. Posner** stated modernization is a multi-year project. It would be more appropriate to do a review at the end of the first year because the second year will likely be slightly more expensive. If done in-house I.S. would hire time-limited employees for three years. With the time it takes to get employees hired, it will not have enough done to see if this is a worthwhile project after only six months.

**Ms. Hillyard** stated the committee is still considering other recommendations as to whether to do this in-house or contract for it. Another alternative would be “funding pending a recommendation that comes back to the Council with more detail.”

**Council Member Bradshaw** stated he will add legislative intent in his motion that funding for modernization will not be released until the Council receives a report from the TAB.

**Council Member Granato** stated it makes more sense to do the funding on deliverables rather than a dollar amount.

**Mr. Posner** stated this is a great point. If the County choose to go with a contractor, the first milestone would be delivery of a functioning piece of software. Having the in-house project held to the same accountability is a good idea.

A motion was made by Council Member Bradshaw, seconded by Council Member Jensen, to approve the Administrative Services budget as recommended, and to forward the request for three vehicles for future consideration. The motion included legislative intent that funding for the Tax Modernization System will not be released until the Council receives a report from the TAB. The motion carried by a unanimous vote. Council Member Newton was absent for the vote.

### 3.4 BUDGET WORKSHOP:

[19-1299](#)

#### Human Services Presentation - Karen Crompton

**Attachments:** [Staff Report](#)  
[HS 2020 Budget Presentation vFinal](#)

(Approx. 1 Hr.)  
Discussion/Direction

**Ms. Karen Crompton**, Director, Human Services Department, delivered a PowerPoint presentation outlining her department's 2020 budget. She reviewed individual budgets for the Health Department, Criminal Justice Services, Indigent Legal Services, USU Extension Services, Aging & Adult Services, Behavioral Health Services, and Youth Services.

A motion was made by Council Member DeBry, seconded by Council Member Jensen, to approve the Human Services budget as presented.

**Council Member Newton** stated she would like the almost \$1 million in funding for USU Extension Services to be put on the list for future consideration. She also asked for more details on senior centers, which are highly used, which are not, and which need repairs.



**Ms. Crompton** stated she can provide all that detail for the senior centers. Also, from her perspective, the last things in her budget she thought the Council would touch would be Meals on Wheel and Rides for Wellness. Those are not just nice things for people, they are things that keep people in their homes and keep them alive.

**Ms. Erin Litvack**, Deputy Mayor of County Services, stated she had the opportunity to join Aging Services at a volunteer event. The division has 2,473 volunteers and does a great job of connecting volunteers with the community.

**Mr. David Delquadro**, Chief Financial Manager, Council Office, stated this point is more of a Council oversight and understanding of what is happening than it is a budget issue. However, with regard to the eight FTEs in Criminal Justice Services (CJS), one of the alternatives to consider is to provide the full funding and then a contra account offset. For example, if CJS had \$300,000 as a contra account, and full funding of the eight FTEs, this could be fine-tuned in June and adjusted accordingly. This is a way to keep the Council informed as to the progress being made along with an opportunity in June to get an update.

**Council Member DeBry** stated this would be part of his motion.

A motion was made by Council Member DeBry, seconded by Council Member Jensen, to approve the Human Services budget as presented, to add the USU Extension budget on the list for future consideration, and to consider a contra account for the Criminal Justice Services FTE's. The motion carried by a unanimous vote. Council Member Newton was absent for the vote.

### **3.5 Letter in Opposition to Proposed Federal Legislation**

[19-1155](#)

**Attachments:** [Staff Report](#)  
[Letter to Senator Catherine Cortez Masto](#)

Presenter: Council Member Jim Bradley (Approx. 5 mins.)

Discussion/Direction

**Council Member Bradley** stated this letter reaffirms previous Council action supporting efforts to prohibit the state of Nevada from taking ground water from the Snake Valley. This letter will go to Nevada Senator Catherine

Cortez Masto and copied to all members of Utah's congressional delegation.

A motion was made by Council Member Bradley, seconded by Council Member Granato, that this agenda item be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

#### 4. CONSENT ITEMS:

A motion was made by Council Member Bradshaw, seconded by Council Member Jensen, that the consent agenda be approved and forwarded to the 4:00 PM Council meeting for ratification. The motion carried by a unanimous vote.

##### 4.1 A Resolution of Salt Lake County Council Declaring Salt Lake County's Intent to Participate in the Utah Community Renewable Energy Act [19-1295](#)

**Attachments:** [Staff Report](#)  
[Council Resolution HB411](#)

A motion was made by Council Member Snelgrove, seconded by Council Member Burdick, to defer this resolution for 30 days to allow community councils more time to study the matter.

**Mr. Mitchell Park**, Legal Counsel, Council Office, stated if the County wishes to participate in the Utah Community Renewable Energy Act on behalf of unincorporated Salt Lake County, the Council needs to pass the resolution by December 21, 2019.

**Mr. Darrin Casper**, Deputy Mayor of Finance and Administration, stated although failure to pass this resolution would not harm the County's bond rating, climate change and preparedness is now a criterion in setting a bond rating. This is because climate change is causing many natural disasters that affect the tax base of communities, such as hurricanes and wildfires.

**Mayor Jennifer Wilson** stated bond rating agencies would look toward such climate-related things as diminished revenue from the ski industry due to less snowfall. This resolution only moves the process forward.

**Mr. Michael Shea**, Environmental Program Manager, Regional Economic Development Division, stated this resolution is the most non-committal commitment the County could choose. The decision could be changed next

week.

**Ms. Catherine Kanter**, Deputy Mayor of Regional Operations, stated she and Mr. Shea would be happy to meet with the community councils.

A motion was made by Council Member Snelgrove, seconded by Council Member Burdick, to defer this resolution for 30 days to allow community councils more time to study the matter. The motion failed 6 to 3 with Council Members Snelgrove, Burdick, and DeBry voting in opposition.

A motion was made by Council Member Bradshaw, seconded by Council Member Bradley, to approve this item and forward it to the 4:00 PM Council meeting for ratification. The motion passed 8 to 1 with Council Member Snelgrove voting in opposition.

**4.2 A Resolution of the Salt Lake County Council Authorizing Execution of Two Roadway Dedication Plats Affecting Portions of the Magna Regional Park. [19-1294](#)**

**Attachments:** [Staff Report](#)  
[Resolution for Executing Dedication Plats \(10-25-19\)](#)  
[SU20180078\\_7200 West Roadway Dedication](#)  
[SU20180078\\_Valley Forge Road Dedication](#)

This consent item was approved and forwarded.

**4.3 Approval of Danny Willoughby as a Salt Lake County Deputy Constable [19-1305](#)**

**Attachments:** [Staff Report](#)  
[Constable Appointment](#)

This consent item was approved and forwarded.

**4.4 Approval of New Clark Planetarium Membership Program Fee Schedule. [19-1288](#)**

**Attachments:** [Staff Report](#)  
[CP Membership Update Request](#)

This consent item was approved and forwarded.

**5. ITEMS FROM COUNCIL MEMBERS**

5.1. Internal Business

**6. APPROVAL OF MINUTES**

**6.1 Acceptance of Committee of the Whole Minutes for:**  
**October 8, 2019**  
**October 15, 2019**

[19-1297](#)

**Attachments:** [100819 COW Min.](#)  
[101519 COW Min.](#)

A motion was made by Council Member Bradshaw, seconded by Council Member Jensen, that this agenda item be approved. The motion carried by a unanimous vote.

**3:45 P.M. ADJOURN FOR BOARD OF EQUALIZATION**

The meeting was adjourned at 3:10 PM.

SHERRIE SWENSEN, COUNTY CLERK

By \_\_\_\_\_  
DEPUTY CLERK

By \_\_\_\_\_  
CHAIR, SALT LAKE COUNTY COUNCIL